Notice of Planning Committee

Date: Thursday, 19 October 2023 at 10.00 am

Venue: Committee Room, First Floor, BCP Civic Centre Annex, St Stephen's

Rd, Bournemouth BH2 6LL



Membership:

Chair:

Cllr M Le Poidevin

Vice Chair: Cllr P Hilliard

Cllr C AdamsCllr D A FlaggCllr Dr F RiceCllr S Carr-BrownCllr M GillettCllr K SalmonCllr J ClementsCllr B HitchcockCllr P SidawayCllr J ChallinorCllr G MartinCllr M Tarling

All Members of the Planning Committee are summoned to attend this meeting to consider the items of business set out on the agenda below.

The press and public are welcome to view the live stream of this meeting at the following link:

https://democracy.bcpcouncil.gov.uk/ieListDocuments.aspx?MId=5444

If you would like any further information on the items to be considered at the meeting please contact: Jill Holyoake 01202 127564 or email democratic.services@bcpcouncil.gov.uk

Press enquiries should be directed to the Press Office: Tel: 01202 118686 or email press.office@bcpcouncil.gov.uk

This notice and all the papers mentioned within it are available at democracy.bcpcouncil.gov.uk

GRAHAM FARRANT CHIEF EXECUTIVE

11 October 2023





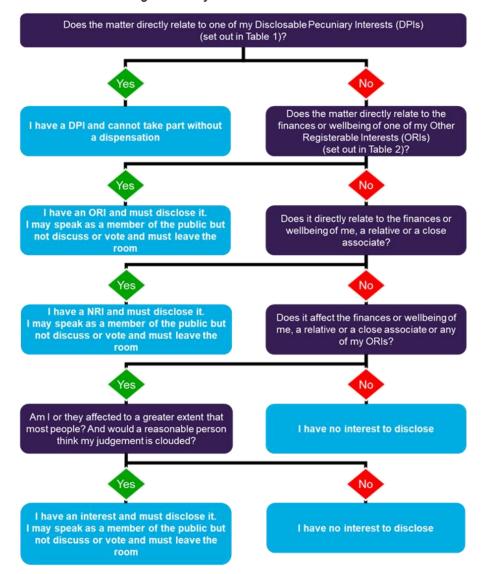


Maintaining and promoting high standards of conduct

Declaring interests at meetings

Familiarise yourself with the Councillor Code of Conduct which can be found in Part 6 of the Council's Constitution.

Before the meeting, read the agenda and reports to see if the matters to be discussed at the meeting concern your interests



What are the principles of bias and pre-determination and how do they affect my participation in the meeting?

Bias and predetermination are common law concepts. If they affect you, your participation in the meeting may call into question the decision arrived at on the item.

Bias Test

In all the circumstances, would it lead a fair minded and informed observer to conclude that there was a real possibility or a real danger that the decision maker was biased?

Predetermination Test

At the time of making the decision, did the decision maker have a closed mind?

If a councillor appears to be biased or to have predetermined their decision, they must NOT participate in the meeting.

For more information or advice please contact the Monitoring Officer (susan.zeiss@bcpcouncil.gov.uk)

Selflessness

Councillors should act solely in terms of the public interest

Integrity

Councillors must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships

Objectivity

Councillors must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias

Accountability

Councillors are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this

Openness

Councillors should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing

Honesty & Integrity

Councillors should act with honesty and integrity and should not place themselves in situations where their honesty and integrity may be questioned

Leadership

Councillors should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs

AGENDA

Items to be considered while the meeting is open to the public

1. Apologies

To receive any apologies for absence from Members.

2. Substitute Members

To receive information on any changes in the membership of the Committee.

Note – When a member of a Committee is unable to attend a meeting of a Committee or Sub-Committee, the relevant Political Group Leader (or their nominated representative) may, by notice to the Monitoring Officer (or their nominated representative) prior to the meeting, appoint a substitute member from within the same Political Group. The contact details on the front of this agenda should be used for notifications.

3. Declarations of Interests

Councillors are requested to declare any interests on items included in this agenda. Please refer to the workflow on the preceding page for guidance.

Declarations received will be reported at the meeting.

4. Confirmation of Minutes

7 - 18

To confirm and sign as a correct record the minutes of the meetings held on 21 September and 2 October 2023.

5. Public Issues

19 - 26

To receive any requests to speak on planning applications which the Planning Committee is considering at this meeting.

The deadline for the submission of requests to speak is 10.00am of the working day before the meeting. Requests should be submitted to Democratic Services using the contact details on the front of this agenda.

Further information about how public speaking is managed at meetings is contained in the Planning Committee Protocol for Public Speaking and Statements, a copy of which is included with this agenda sheet and is also published on the website on the following page:

https://democracy.bcpcouncil.gov.uk/mgCommitteeDetails.aspx?ID=290

Summary of speaking arrangements as follows:

Speaking at Planning Committee (in person or virtually):

- There will be a maximum combined time of five minutes to speak in objection and up to two persons may speak within the five minutes.
- There will be a further maximum combined time of five minutes to speak in

support and up to two persons may speak within the five minutes.

No speaker may speak for more than half this time (two and a half minutes)
 UNLESS there are no other requests to speak received by the deadline OR it is with the agreement of the other speaker.

Submitting a statement to Planning Committee <u>as an alternative to</u> speaking:

- Anyone who has registered to speak by the deadline may, as an alternative to attending/speaking in person or virtually, submit a written statement to be read out on their behalf.
- Statements must be provided to Democratic Services by 10.00am of the working day before the meeting.
- A statement must not exceed 450 words (and will be treated as amounting to two and a half minutes of speaking time).

Please refer to the full Protocol document for further guidance.

Note: The public speaking procedure is separate from and is not intended to replicate or replace the procedure for submitting a written representation on a planning application to the Planning Offices during the consultation period.

6. Schedule of Planning Applications

To consider the planning applications as listed below.

See planning application reports circulated with the agenda, as updated by the agenda addendum sheet to be published one working day before the meeting.

Councillors are requested where possible to submit any technical questions on planning applications to the Case Officer at least 48 hours before the meeting to ensure this information can be provided at the meeting.

The running order in which planning applications will be considered will be as listed on this agenda sheet.

The Chairman retains discretion to propose an amendment to the running order at the meeting if it is considered expedient to do so.

Members will appreciate that the copy drawings attached to planning application reports are reduced from the applicants' original and detail, in some cases, may be difficult to read. To search for planning applications, the following link will take you to the main webpage where you can click on a tile (area) to search for an application. The link is:

https://www.bcpcouncil.gov.uk/Planning-and-building-control/Search-and-comment-on-applications/Search-and-comment-on-applications.aspx

Councillors are advised that if they wish to refer to specific drawings or plans which are not included in these papers, they should contact the Case Officer at least 48 hours before the meeting to ensure that these can be made available.

To view Local Plans, again, the following link will take you to the main webpage where you can click on a tile to view the local plan for that area. The link is:

https://www.bcpcouncil.gov.uk/Planning-and-building-control/Planning-policy/Current-Local-Plans/Current-Local-Plansapx

a) 72 Browning Avenue, Bournemouth BH5 1NW

27 - 80

Boscombe East and Pokesdown Ward

7-2023-15650-B

Outline Submission for demolition of buildings and erection of a block of 13 flats with associated access, car parking, bin and cycle storage with Appearance and Landscaping both Reserved Matters

b) 12 Purewell, Christchurch BH23 1EP

81 - 94

Christchurch Town Ward

8/23/0516/FUL

Demolish existing garages and erect 1 detached garage

No other items of business can be considered unless the Chair decides the matter is urgent for reasons that must be specified and recorded in the Minutes.



BOURNEMOUTH, CHRISTCHURCH AND POOLE COUNCIL PLANNING COMMITTEE

Minutes of the Meeting held on 21 September 2023 at 10.00 am

Present:-

Cllr M Le Poidevin – Chairman Cllr P Hilliard – Vice-Chairman

Present: Cllr C Adams, Cllr J Challinor, Cllr D A Flagg, Cllr M Gillett,

Cllr B Hitchcock, Cllr G Martin, Cllr Dr F Rice, Cllr K Salmon, Cllr M Tarling, Cllr P Canavan (In place of Cllr S Carr-Brown),

Cllr S Moore (In place of Cllr P Sidaway) and Cllr T Trent (In place of

Cllr J Clements)

Also in attendance:

Cllr S Bartlett

41. Apologies

Apologies were received from Cllrs S Carr-Brown, J Clements and P Sidaway.

42. Substitute Members

Cllr P Canavan for Cllr S Carr-Brown, Cllr T Trent for Cllr J Clements and Cllr S Moore for Cllr P Sidaway

43. Declarations of Interests

Cllr P Hilliard declared in relation to pre-determination that they had previously made positive statements in public meetings regarding the importance of the Long Groyne for protection. They would not take part in the debate or vote on this item.

Cllr M LePoidevin, declared for transparency that they attended and was on the Church Council for Spire Church as it was referenced in a public statement for item 6b.

Cllr M Tarling declared for transparency that he had attended FCERM meetings but had not expressed any views in relation to this.

Mr D Hodges, Development Management Manager, declared a personal interests in items 6a and 6b and withdrew from the meeting for these items.

44. Confirmation of Minutes

The minutes of the meeting held on 17 August were approved as a correct record.

45. Public Issues

There were a number of public requests to speak and for statements to be read out. These are detailed under the individual items below.

46. <u>Schedule of Planning Applications</u>

The Committee considered planning application reports, copies of which had been circulated and which appear as Appendices A to E to these minutes in the Minute Book. A Committee Addendum Sheet was published on 16 August 2023 and appears as Appendix D to these minutes. The Committee considered the planning applications in the order set out below:

The meeting adjourned at 9:11 am and resumed at 9:25am

47. <u>St Peters Church Hall, 10 Chapel Road, Poole, BH14</u> 0JU (APP/23/00377/P)

Parkstone Ward

(APP/23/00377/P)

Demolish Church Hall and replace with a new development of six houses with associated parking.

Public Representations

Objectors

❖ Ms Emma Lidster

Applicant/ Supporters

Revd Mike Trotman

RESOVLED that the application be REFUSED in accordance with the recommendation set out in the Planning Officer's report.

Voting: For - 10, Against - 3, Abstain - 1

Note: A move was made to defer for further information which was not seconded.

The meeting adjourned 11.54 and resumed at 12:05

48. <u>St Peters Church Hall, 10 Chapel Road, Poole, BH14</u> 0JU (APP/23/00382/P)

Parkstone Ward

(APP/23/00382/P)

Demolish Church Hall and replace with a new development of 4no. houses with associated parking.

Public Representations

Objectors

- Ms Amy Goodall Statement read out by Democratic Services Officer
- Mrs Christine Law

Applicant/ Supporters

Mr Darryl Howells, Agent on behalf of applicant

RESOVLED that the application be REFUSED in accordance with the recommendation set out in the Planning Officer's report subject to the exclusion of reason 2 in the list of reasons for refusal.

Note: The removal of reason 2 from the list of reasons for refusal was due to the proposal not being considered overcrowded and therefore not detrimental to the character and appearance of the street scene.

Voting: For - 8, Against - 5, Abstain - 1

The meeting adjourned at 12:47 pm and resumed at 1:22pm.

49. Hengistbury Head Long Groyne

East Southbourne and Tuckton

(7-2023-15059-Y)

Demolition of the existing long groyne and construction of a new long groyne.

Public Representations

Objectors

None

Applicant /Supporters

Mr Peter Christie on behalf of the applicant

RESOLVED that the application be APPROVED in accordance with the recommendation set out in the officer's report.

Voting: Unanimous

50. 39 and 39A Queens Park Avenue, Bournemouth, BH8 9LH

Queen's Park Ward

(7-2021-2983-J)

Minor Material Amendment to vary conditions 1 and 7 of application 7-2019-2983-I to amend front boundary fence and finishes to side boundary wall, location of bin store, access and turning areas to be tarmac, removal of screen planting along front boundary and variation to pedestrian access to include brick wall/ fence (Original description - Erection of a block of five flats with parking, refuse facilities and integral bikestore).

Public Representations

Objections

- ❖ Mr Stephen Blandamer statement read by Democratic Services
- Mr Jim Dipple statement read by Democratic Services

Support

Aspire Architects – statement read by Democratic Services

RESOLVED that the application be APPROVED in accordance with the recommendation set out in the officer's report.

Voting: Unanimous

51. Sandpiper Cafe, West Undercliff Promenade, Bournemouth BH2 5AA

Westbourne and Westcliff

Installation of removeable timber decking and 4 beach huts to provide seasonal seating area (Part Retrospective).

7-2023-15059-X

Public Representations

Objections

None

Support

❖ Paul Richardson, Shore Architects – statement read out by Democratic Services

Call-in Councillor

❖ Cllr S Bartlett

RESOLVED that the application be REFUSED contrary to the recommendation in the Officer's report to grant the application for the following reason:

PLANNING COMMITTEE 21 September 2023

It is considered that the proposed decking and structures would result in the loss of usable open space and result in a visually intrusive and cluttered form of development that would have an adverse impact on the openness of the beach sand area. The proposal would therefore be contrary to policies CS29, CS31 and CS41of the Bournemouth Local Plan.

Voting: For - 8, Against - 5, Abstain - 1

Note: A move was made to approve the application with an amendment to strengthen condition 7 to include that a litter management plan be submitted approved in writing by the Local Planning Authority. The move was lost by 5 votes to 9.

The meeting ended at 3.11 pm

CHAIRMAN

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BOURNEMOUTH, CHRISTCHURCH AND POOLE COUNCIL PLANNING COMMITTEE

Minutes of the Meeting held on 02 October 2023 at 10.00 am

Present:-

Cllr M Le Poidevin – Chair Cllr P Hilliard – Vice-Chair

Present: Cllr P Canavan (In place of Cllr G Martin), Cllr S Carr-Brown,

Cllr J Clements, Cllr B Dove (In place of Cllr C Adams), Cllr D A Flagg, Cllr M Gillett, Cllr B Hitchcock, Cllr Dr F Rice,

Cllr K Salmon, Cllr P Sidaway, Cllr M Tarling and Cllr L Williams (In

place of Cllr J Challinor)

52. Apologies

Apologies were received from Cllr C Adams, Cllr J Challinor and Cllr G Martin.

53. Substitute Members

Cllr P Canavan substituted for Cllr G Martin, Cllr B Dove substituted for Cllr C Adams and Cllr L Williams substituted for Cllr J Challinor.

54. Declarations of Interests

Members declared the following interests:

Agenda Item 5a, Land South of Gillett Road

Declarations precluding committee members from speaking and voting:

Cllr M Gillett declared that he was pre-determined in respect of this application and would not speak or vote as a committee member. He was able to speak in his capacity as a ward councillor in accordance with the provisions of the public speaking protocol.

Cllr M Tarling explained that he had been unable to complete the committee site visit on 29 September 2023 and therefore could not take part in this item in accordance with the Site Visit Protocol. He did not speak or vote and left the meeting room for the duration of the item.

Other declarations for transparency:

Cllr B Dove declared that in her role as a councillor she had been in meetings in the same room as the Chairman and Chief Executive of Talbot Village Trust, this had been in a professional capacity only with no pecuniary interest involved.

Cllr K Salmon declared that since before becoming a councillor she had been a member of a Talbot Heath Facebook group where opinions about this matter had been expressed. She had not expressed any opinions and remained completely open minded and did not believe this represented a conflict of interest. She confirmed when asked by the Chair that she was satisfied that she was not predetermined in any way.

Cllr P Hilliard declared that he was a governor of Highcliffe School and a trustee of the Mudeford Wood and Somerford ARC community centres, all of which had received grants from Talbot Village Trust. He also declared that he was a BCP Council appointed governor of University Hospitals Dorset NHS Foundation Trust but had no involvement regarding this application.

Cllr M Le Poidevin declared that she belonged to a church which had received grants from Talbot Village Trust but had no predetermination.

Cllr Dr F Rice declared that she was involved in the Poverty Truth Commission which had received funds from Talbot Village Trust.

In response to a councillor enquiry the Senior Solicitor advised that a person with private health insurance would not be affected by the decision on this application to such a degree as to constitute a pecuniary interest.

Agenda Items 5b/5c, St Ann's Hospital

Cllr K Salmon declared that as her husband worked for the applicant, Dorset Healthcare University NHS Foundation Trust, she would not speak or vote and left the meeting room for the duration of the item.

Cllr P Hilliard declared for transparency that he was a BCP Council appointed governor of University Hospitals Dorset NHS Foundation Trust but had no involvement regarding this application.

55. Public Issues

The Chair advised that there were a number of requests to speak on planning applications as detailed under individual items below.

In relation to the planning application for Land South of Gillett Road, Poole, the Chair exercised discretion to allow a maximum combined time of fifteen minutes to speak in objection with up to five persons speaking within the fifteen minutes and a further maximum combined time of fifteen minutes to speak in support with up to five persons speaking within the fifteen minutes.

56. Schedule of Planning Applications

The Committee considered planning application reports, copies of which had been circulated and which appear as Appendices A to C to these minutes in the Minute Book. A Committee Addendum Sheet was published on 29 September 2023 and appears as Appendix D to these minutes. The Committee considered the planning applications in the order set out below:

57. St Anns Hospital, 69 Haven Road, Poole, BH13 7LN (APP/23/00168/L)

Canford Cliffs Ward

APP/23/00168/L

Listed building application for the demolition of existing buildings and erection of a hospital building comprising bedrooms with amenity space, communal, support and staff facilities, generator reconfiguration and associated works.

The Development Management Manager provided an update to the Committee, explaining that although reports on both applications for St Ann's Hospital had been published with the agenda, only the planning application APP/23/00167/F needed a committee decision due to the finely balanced considerations involved. There were a number of issues with the listed building application report for APP/23/00168/L and as this application did not require a committee decision, he had contacted the Chair and Vice Chair who had indicated their support for withdrawing the application from the agenda, subject to the Committee's agreement.

RESOLVED that the listed building application APP/23/00168/L be withdrawn from the agenda

Voting: Unanimous

58. Land South of Gillett Road, Talbot Village, Poole BH3 7AH

Talbot and Branksome Woods Ward

APP/22/01455/F

Major hybrid application for: Full application for the construction of a new 11,606 sq. metre Nuffield Health Hospital with provision of access, servicing and car parking, cycle and pedestrian provision and landscaping, Outline planning application for the provision of 13,394 sq. metre of employment, healthcare and university-related floorspace, including ancillary uses and a Growing Hub, and Change of Use of 12 hectares of grazing land to create a Heathland Support Area for the lifetime of the Innovation Quarter.

Public Representations

Objectors

- Stephen Chappell
- ❖ Dr Martin Price, representing East Dorset Friends of the Earth

- Sheila Warner, representing Talbot and Branksome Woods Residents Association
- ❖ Jo Keeling, Chairman of Talbot Village Residents Association
- Nick Dobbs

Applicant/Supporters

- Nick Ashley Cooper, Chairman of Talbot Village Trust
- David McNair, Nuffield Health

Ward Councillors (in objection)

- Cllr Philip Broadhead
- Cllr Matthew Gillett
- Cllr Karen Rampton

Other Councillors (in objection)

- Cllr Olivia Brown
- Cllr Richard Herrett
- Cllr Tony Trent

RESOLVED that planning permission be REFUSED contrary to the Officer's recommendation for the following reasons (final wording of reasons to be delegated to the Head of Planning to agree in consultation with the Chair):

Contrary to the following Policies of the Poole Local Plan (2018):

PP32 Poole's nationally, European and internationally important sites which states that 'Development will only be permitted where it would not lead to an adverse effect upon the integrity, either alone or in combination, directly or indirectly, on nationally, European and internationally important sites'.

The Committee was concerned that the development could attract new people to/within close range of the protected heathland.

PP35 A safe, connected and accessible transport network

There is an overprovision of car parking to that stated in the current adopted BCP Parking Standards Supplementary Planning Document (SPD) and thereby the development is not in accordance with Policy PP35 which requires that developments accord with the Parking & Highway Layout in New Development SPD. The Parking SPD is a material consideration and a departure needs to be justified.

The Committee did not find that there was adequate justification for departing from the SPD in relation to this application.

PP24 (2) (b) and (c) Green infrastructure

(2) New development

New development should protect and strengthen the green infrastructure network by:

(b) connecting together and enrich biodiversity and wildlife habitats;

(c) improving connections, green corridors and links between different components of the green infrastructure network;'

The Committee agreed that the development did not sufficiently protect green infrastructure in relation to the above sections of the Policy.

PP21 3(c) Talbot Village

3) Transport

Development at Talbot Village will help to deliver significant improvement of transport and movement to the area by, where appropriate:

(c) providing a level of car parking designed to encourage access to the campus by walking, cycling and public transport

The Committee agreed that the development did not encourage this section of the policy

The Committee agreed that there should also be included reasons for refusal to address the absence of any s106 agreement to secure the planning obligations identified as necessary in the report.

Voting:

At the request of the required number of members the Committee took a recorded vote on the above resolution which was carried as follows:

For: 8

Cllrs P Canavan, S Carr-Brown, B Dove, B Hitchcock, Dr F Rice, K Salmon, P Sidaway, L Williams

Against: 4

Cllrs J Clements, D Flagg, P Hilliard and M Le Poidevin

Abstain: 0

Notes:

A proposal to grant the application was moved and seconded prior to the resolution to refuse the application. At the request of the required number of members the Committee took a recorded vote which was NOT carried as follows:

Voting:

For: 4

Cllrs J Clements, D Flagg, P Hilliard and M Le Poidevin

Against: 8

Cllrs P Canavan, S Carr-Brown, B Dove, B Hitchcock, Dr F Rice, K Salmon, P Sidaway, L Williams

Abstain: 0

At the end of this item, Cllrs B Dove, K Salmon, P Sidaway and L Williams left the meeting and Cllrs M Gillett and M Tarling rejoined for the following item.

59. St Anns Hospital, 69 Haven Road, Poole, BH13 7LN (APP/23/00167/F)

Canford Cliffs Ward

APP/23/00167/F

Demolition of existing buildings and erection of a hospital building comprising bedrooms with amenity space, communal, support and staff facilities, generator reconfiguration, and associated works.

Public Representations

Objectors

Derek Naylor, Director of Chaddesley Grange Management Company Ltd

Applicant/Supporters

Dawn Dawson, on behalf of the applicant

Ward Councillors

None registered

RESOLVED that planning permission be GRANTED in accordance with the recommendation set out in the Officer's report as updated by the Committee Addendum Sheet.

Voting: Unanimous

The meeting ended at 3.16 pm

CHAIR

PLANNING COMMITTEE - PROTOCOL FOR SPEAKING / STATEMENTS AT PLANNING COMMITTEE

1. Introduction

- 1.1 The following protocol facilitates opportunities for applicant(s), objector(s) and supporter(s) to express their views on planning applications which are to be considered at a Planning Committee meeting. It does not therefore relate to any other item considered at Planning Committee in respect of which public speaking/questions shall only be permitted at the discretion of the Chair.
- 1.2 This protocol is separate from and is not intended to replicate or replace the procedure for submitting a written representation on a planning application to the Council during the consultation period.
- 1.3 The email address for any person who wishes to register a request to speak and / or submit a statement for the purposes of this protocol or to correspond with Democratic Services on any aspect of this protocol is democratic.services@bcpcouncil.gov.uk

2. Order of presentation of an application

- 2.1 The running order in which planning applications are heard will usually follow the order as appears on the agenda unless the Planning Committee otherwise determines.
- 2.2 In considering each application the Committee will normally take contributions in the following order:
 - a) presenting officer(s);
 - b) objector(s);
 - c) applicant(s) /supporter(s);
 - d) councillor who has called in an application (who is not a voting member of the Planning Committee in relation to that application) / ward councillor(s);
 - e) questions and discussion by voting members of the Planning Committee, which may include seeking points of clarification.

3. Guidance relating to the application of this protocol

- 3.1 The allocation of an opportunity to speak / provide a statement to be read out at Planning Committee under this protocol is not intended as a guarantee of a right to speak / have a statement read out.
- 3.2 The Chair has absolute discretion as to how this protocol shall be applied in respect of any individual application so far as it relates to the conduct of the

meeting and as provided for in this protocol including whether in any circumstance it should be waived, added to or otherwise modified. This discretion includes the opportunity to speak (or submit a statement), varying the speaking time allowed and the number of speakers. In the event of any uncertainty as to the interpretation or application of any part of this protocol a determination by the Chair will be conclusive.

3.3 A failure to make a request to speak / submit a statement in accordance with any one or more of the requirements of this protocol will normally result in the request / submission of the statement not being treated as validly made and therefore not accepted.

4. Electronic facilities relating to Planning Committee

4.1. All electronic broadcasting and recording of a Planning Committee meeting by the Council and the provision of an opportunity to speak remotely at such a meeting is dependent upon such matters being accessible, operational and useable during the meeting. As a consequence, a meeting other than a wholly virtual meeting may proceed, including consideration of all applications relating to it, even if it cannot be electronically broadcast, recorded and/or any person is unable to speak / be heard at the time when the opportunity to do so on an application is made available.

5. Attending in person at a Planning Committee meeting / wholly virtual meetings

5.1. Unless otherwise stated on the Council's website and/or the agenda Planning Committee will be held as a physical (in person) meeting. A Planning Committee meeting will only be held as a wholly virtual meeting during such time as a decision has been taken by BCP Council that committee meetings of the Council may be held in this way. In the event of there being a discretion as to whether a Planning Committee meeting shall be held as a wholly virtual meeting, then the Head of Planning in consultation with the Chair shall be able to determine whether such a discretion should be applied.

6. Provisions for speaking at Planning Committee (whether in person or remotely)

- 6.1. Any applicant, objector or supporter who wishes to speak at a Planning Committee meeting must register a request to speak in writing with Democratic Services at democratic.services@bcpcouncil.gov.uk by 10.00 am of the working day before the meeting.
- 6.2. A person registering a request to speak must:
 - a) make clear as to the application(s) on which they wish to speak and whether they support or oppose the application; and
 - b) provide contact details including a telephone number and/or email address at which they can be reached / advised that they have been given an opportunity to speak.

- 6.3. There will be a maximum combined time of **five** minutes allowed for any person(s) objecting to an application to speak. A further combined **five** minute maximum will also be allowed for any supporter(s). Up to **two** people may speak during each of these allotted times (the applicant(s) and any agent for the applicant(s) will each count as separate speakers in support). No speaker may speak for more than half this time (i.e. **two and a half minutes)** unless:
 - a) there is no other speaker who has also been allotted to speak for the remainder of the five minutes allowed;
 - b) or the other allotted speaker fails to be present or is unable to be heard (in the case of remote speaking), at the Planning Committee meeting at the time when the opportunity to speak on the application is made available; or
 - c) the other allotted speaker expressly agrees to the speaker using more than half of the total speaking time allowed.
- 6.4. If more than two people seek to register a wish to speak for either side, an officer from Democratic Services may ask those seeking the opportunity to speak to appoint up to two representatives to address the Planning Committee. In the absence of agreement as to representatives, entitlement to speak will normally be allocated in accordance with the order when a request was received by Democratic Services. However, in the event of an applicant(s) and / or the agent of the applicant(s) wishing to speak in support of an application such person(s) will be given the option to elect to speak in preference to any other person registered to speak in support.
- 6.5. A person registered to speak may appoint a different person to speak on their behalf. The person registered to speak should normally notify Democratic Services of this appointment prior to the time that is made available to speak on the application.
- 6.6. A person may at any time withdraw their request to speak by notifying Democratic Services by email or in person on the day of that meeting. However, where such a withdrawal is made after the deadline date for receipt of requests then the available slot will not be made available for a new speaker. In cases where more than two requests to speak within the allocated five minutes were received by the deadline, Democratic Services will, where practicable, reallocate the slot in date receipt order.
- 6.7. During consideration of a planning application at a Planning Committee meeting, no question should be put or comment made to any councillor sitting on the Planning Committee by any applicant, objector or supporter whether as part of a speech or otherwise.

7. Questions to person speaking under this protocol

7.1. Questions will not normally be asked of any person who has been given the opportunity to speak for the purpose of this Protocol. However, the Chair at their absolute discretion may raise points of clarification.

8. Speaking as a ward councillor or other BCP councillor (whether in person or remotely)

- 8.1. Any ward councillor shall usually be afforded an opportunity to speak on an application at the Planning Committee meeting at which it is considered. Every ward councillor who is given the opportunity to speak will have up to **five** minutes each.
- 8.2. At the discretion of the Chair, any other councillor of BCP Council not sitting as a voting member of the Planning Committee may also be given the opportunity to speak on an application being considered at Planning Committee. Every such councillor will have up to **five** minutes each.
- 8.3. Any member of the Planning Committee who has exercised their call in powers to bring an application to the Planning Committee for decision should not vote on that item but subject to any requirements of the Member Code of Conduct, may have or, at the discretion of the Chair, be given the opportunity to speak in connection with it as a ward councillor or otherwise in accordance with the speaking provisions of this protocol. Such a member will usually be invited after speaking to move themselves from the area where voting members of the Planning Committee are sitting and may be requested to leave the room until consideration of that application has been concluded.

9. Speaking as a Parish or Town Council representative (whether in person or remotely)

9.1. A Parish or Town Council representative who wishes to speak as a representative of that Parish or Town Council must register as an objector or supporter and the same provisions for speaking as apply to any other objector or supporter applies to them. This applies even if that representative is also a councillor of BCP Council.

10. Content of speeches (whether in person or remotely) and use of supporting material

10.1. Speaking must be done in the form of an oral representation. This should only refer to planning related issues as these are the only matters the Planning Committee can consider when making decisions on planning applications. Speakers should normally direct their points to reinforcing or amplifying planning representations already made to the Council in writing in relation to the application being considered. Guidance on what constitutes planning considerations is included as part of this protocol. Speakers must take care to avoid saying anything that might be libellous, slanderous, otherwise abusive to

- any person or group, including the applicant, any officer or councillor or might result in the disclosure of any personal information for which express consent has not been given.
- 10.2. A speaker who wishes to provide or rely on any photograph, illustration or other visual material when speaking (in person or remotely) must submit this to Democratic Services by 12 noon two working days before the meeting. All such material must be in an electronic format to be agreed by Democratic Services and will usually be displayed on the speaker's behalf by the presenting officer. The maximum number of slides to be displayed must not exceed five. Material provided after this time or in a format not agreed will not be accepted. The circulation or display of hard copies of such material at the Planning Committee meeting itself will normally not be allowed. In the interests of fairness, any material to be displayed must have already been submitted to and received by the Council as part of a representation/submission in relation to the application by the date of agenda publication for that Planning Committee meeting.
- 10.3. The ability to display material on screen is wholly dependent upon the availability and operation of suitable electronic equipment at the time of the Planning Committee meeting and cannot be guaranteed. Every person making a speech should therefore ensure that it is not dependent on such information being displayed.

11. Remote speaking at Planning Committee

- 11.1. In circumstances where the Council has put in place electronic facilities which enable a member of the public to be able to speak remotely to a Planning Committee meeting, a person may request the opportunity to speak remotely via those electronic facilities using their own equipment. In circumstances other than a wholly virtual meeting this would be as an alternative to attending the meeting in person. The provisions of this protocol relating to speaking at Planning Committee shall, unless the context otherwise necessitates, equally apply to remote speaking.
- 11.2. The opportunity to speak remotely is undertaken at a person's own risk on the understanding that should any technical issues affect their ability to participate remotely the meeting may still proceed to hear the item on which they wish to speak without their participation.
- 11.3. A person attending to speak remotely may at any time be required by the Chair or the Democratic Services Officer to leave any electronic facility that may be provided.

12. Non-attendance / inability to be heard at Planning Committee

- 12.1. It is solely the responsibility of a person who has been given an opportunity to speak on an application at a Planning Committee meeting (whether in person or remotely) to ensure that they are present for that meeting at the time when an opportunity to speak is made available to them.
- 12.2. A failure / inability by any person to attend and speak in person or remotely at a Planning Committee meeting at the time made available for that person to speak on an application will normally be deemed a withdrawal of their wish to

- speak on that application. This will not therefore usually be regarded as a reason of itself to defer or prevent an application from being heard.
- 12.3. This protocol includes provisions enabling the opportunity to provide a statement as an alternative to speaking in person / as a default option in the event of a person being unable to speak at the appropriate meeting time.

13. Submission of statement as an alternative to speaking / for use in default

- 13.1. A person (including a councillor of BCP Council) who has registered to speak, may submit a statement to be read out on their behalf as an alternative to speaking at a Planning Committee meeting (whether in person or remotely).
- 13.2. Further, any person speaking on an application at Planning Committee may, at their discretion, additionally submit a statement which can be read out as provided for in this protocol in the event of not being able to attend and speak in person or remotely at the time when an opportunity is made available for that person to speak on the application. The person should identify that this is the purpose of the statement.

14. Provisions relating to a statement

- 14.1 Any statement submitted for the purpose of this protocol:
 - a) must not exceed 450 words in total unless the statement is provided by a ward councillor or any other councillor who is not voting on the application under consideration in which case the statement may consist of up to 900 words;
 - b) must have been received by Democratic Services by 10.00am of the working day before the meeting by emailing democratic.services@bcpcouncil.gov.uk
 - c) when submitted by a member of the public (as opposed to a councillor of BCP Council), will be treated as amounting to **two and a half minutes** of the total time allotted for speaking notwithstanding how long it does in fact take to read out:
 - d) must not normally be modified once the deadline time and date for receipt of the statement by Democratic Services has passed unless such modification is requested by an officer from Democratic Services; and
 - e) will normally be read out aloud by an officer from Democratic Services having regard to the order of presentation identified in this protocol.
- 14.2 A person who has been given the right to speak and who has submitted a statement in accordance with this protocol may at any time withdraw that statement prior to it being read out by giving notice to Democratic Services. Where such withdrawal occurs after the deadline date for registering a request to speak has passed, then a further opportunity for a statement to be submitted will not be made available. If the statement that has been withdrawn was submitted as an alternative to speaking, then if the person

withdrawing the statement wishes instead to exercise their opportunity to speak in person they should notify Democratic Services on or before the time of withdrawing the statement.

15. Assessment of information / documentation / statement

- 15.1. BCP Council reserves the right to check any statement and any information / documentation (including any photograph, illustration or other visual material) provided to it for use at a Planning Committee meeting and to prevent the use of such information / documentation in whole or part, in particular, if it:
 - a) is considered to contain information of a kind that might be libellous, slanderous, abusive to any party including an applicant or might result in the disclosure of any personal information for which express consent has not been given; and / or
 - b) is identified as having anything on it that is considered could be an electronic virus, malware or similar.
- 15.2 The Head of Planning in consultation with the Chair shall have the absolute discretion to determine whether any such statement / information / documentation should not be used / read out in whole or part. If circumstances reasonably permit, Democratic Services may seek to request a person modify such statement / information / documentation to address any issue identified.

16. Guidance on what amounts to a material planning consideration

16.1. As at the date of adoption of this protocol, the National Planning Portal provides the following guidance on material planning considerations:

"A material consideration is a matter that should be taken into account in deciding a planning application or on an appeal against a planning decision. Material considerations can include (but are not limited to):

- Overlooking/loss of privacy
- Loss of light or overshadowing
- Parking
- Highway safety
- Traffic
- Noise
- Effect on listed building and conservation area
- Layout and density of building
- Design, appearance and materials
- Government policy
- Disabled persons' access
- Proposals in the Development Plan
- Previous planning decisions (including appeal decisions)
- Nature conservation

However, issues such as loss of view, or negative effect on the value of properties are not material considerations."

https://www.planningportal.co.uk/faqs/faq/4/what are material considerations #:~:text=A%20material%20consideration%20is%20a,Loss%20of%20light%20 or%20overshadowing

Note

For the purpose of this protocol:

- (a) reference to the "Chair" means the Chair of Planning Committee and shall include the Vice Chair of Planning Committee if the Chair is at any time unavailable or absent and the person presiding at the meeting of a Planning Committee at any time that both the Chair and Vice Chair of Planning Committee are unavailable or absent;
- (b) reference to the Head of Planning includes any officer nominated by them for the purposes of this protocol and if at any time the Head of Planning in unavailable, absent or the post is vacant / ceases to exist, then the Development Management Manager or if also unavailable / absent or that post is vacant/no longer exists then the next most senior officer in the development management team (or any of them if more than one) who is first contactable;
- (c) reference to 'ward councillor' means a councillor in whose ward the application being considered at a meeting of Planning Committee is situated in whole or part and who is not a voting member of the Planning Committee in respect of the application being considered; and
- (d) a "wholly virtual meeting" is a Planning Committee meeting where no one including officers and councillors physically attend the meeting; however, a meeting will not be held as a "wholly virtual meeting" unless legislation permits



Planning Committee

Application Address	72 Browning Avenue, Bournemouth, BH5 1NW
Proposal	Outline Submission for demolition of buildings and erection of a block of 13 flats with associated access, car parking, bin and cycle storage with Appearance and Landscaping both Reserved Matters
Application Number	7-2023-15650-B
Applicant	Juno Developments (UK) Ltd
Agent	Pure Town Planning
Ward and Ward Member(s)	Boscombe East & Pokesdown
	Cllr E.Connolly, and Cllr G.Farquhar
Report status	Public
Meeting date	19 October 2023
Summary of Recommendation	Delegate powers to grant permission subject to S106 and conditions
Reason for Referral to Planning Committee	Number of local objections exceeds constitution threshold of 20. Now ex-Councillor A.Jones discussed possibility of call-in during the early days of the proposal but was not re-elected in May 2023 and was thus unable to make such a request.
Case Officer	Franc Genley

Description of Proposal

- Outline planning permission is sought to demolish the existing property, housing two flats and ancillary outbuildings and erect in its place a contemporary block of 13 dwellings set over four floors, with balconies, gardens, cycle and car parking and revised access arrangements.
- The Outline proposal includes details of Access, Layout and Scale but retains Appearance and Landscaping as Reserved Matters. General window position is set

- out on layout plans, but the final external appearance of the building will be the subject of a reserved matters submission.
- Summary of Amendments: The proposal has undergone changes and reductions since submission, negotiated by the case officer including an increase in 3-bed, and reduction in 2-bed units; reductions to height at the back of the site facing the flank of 70b; and reconfigurations to the ground floor and site layout to address pedestrian access, natural surveillance, habitability and bike / bin store accessibility. Indicative changes to external elevations have been secured to give the building an increased degree of identity and presence on the corner site and a suggestion of increased landscaping along both frontages.
- Access: Pedestrian access to the development would be taken from Browning Avenue, leading to a main entrance door facing that street and giving access to an internal lobby serving all flats. A secondary door would connect the lobby directly to the car park and cycle store. The 2no. existing dropped kerb crossovers would be removed and footway reinstated retained and a new dropped kerb crossover inserted between them to the northwest corner of the site. The vehicular crossover would serve the 18-space car park and 46-space cycle store. An electronic sliding gate would regulate access to the car park, but not the building.
- Layout: The proposal would remove the existing built form from site, with the replacement occupying a stepped footprint moving away from the rear of no.70b. Each elevation would feature windows lighting habitable rooms and spaces. Primary windows would face seawards (south), onto Browning Ave or the Bowling Green (west or eastwards) with limited glazing to the north. Internally there would be 3no. flats on the ground floor (2no. 3 bed and 1no.1 bed); 4 flats at first and second floor (1no. 3 bed, 3no. 2 beds) and 2 flats at roof level (2no.3beds).
- At ground floor the 18 space car park would stretch across the site with a first floor overcroft over some spaces. An underground bin storage system is proposed to house 2no 5cu.m bins behind the fence-line, but serviced via the dropped kerb crossover in front of the sliding gate. Pedestrian entrance into the building would be possible via two doors, one streetwards and the other facing the car park.
- Scale: The building would comprise four floors including the ground level with flats on every level. Of the 13 flats proposed 6no. (46%) would be 3-bed, 6no. (46%) 3-bed and 1no. (8%), 1-bed. Unit layout generally repeats between levels with inter-floor stacking of room uses well arranged. Units are all accessed internally off a central core staircase, lift and service riser. All doorways to these flats would sit off a communal landing on each floor.
- The first floor layout would increase the existing elevation-to-elevation interface distance with no 70b from 11.4m to 22.9m but reduce the longer interface from 20.7m to 19.9m respectively. At second and third floor levels the rear part of the building would step progressively away to be 21.7m and then 25.6m (perpendicular distances) from the side elevation of no 70b. The actual distances between facing windows in both elevations would be longer due to the angled nature of any interface view, rising to 23m and 26.5m because of the increase in height and angulation.
- 9 <u>Indicative Appearance:</u> Appearance is a Reserved Matter, not for assessment or determination at this time. Certain elements like window position and height are set by Scale, Access and site/unit Layout so that certain parameters for a future Appearance

- submission are set. A series of flat roofs would sit over the building and the exterior would comprise a mix of component material finishes and open balconies to match the indicative contemporary style of the sketches.
- Indicative Landscaping: Landscaping is a Reserved Matter, not for assessment or determination at this time. Certain elements like the quantum of land available for soft landscaping and areas for hard surfacing are generally set by the Layout which can be assessed. Generally, sufficient space exits to deliver additional landscaping and amenity space the service/access/parking routes needed for the development to function. How they will be planted out or finished remains for assessment at a later date.
- Affordable Housing: Based on the existing three flats, the proposal represents a net increase of 10 dwellings, falling above the 10 unit threshold at which adopted Housing SPD Policy AH1 requires affordable housing provision or off-site contributions to be made. The applicant proposes to enter into a legal agreement to secure the payment of £140,573.00 to the Council as an off-site contribution to affordable housing.

Description of Site and Surroundings

- No.72 is a detached building on the northern side of Boscombe Overcliff Drive, on the eastern corner of the junction with Browning Avenue. According to historic maps, the building was erected before the 1947 Planning Act, after 1924 but before 1938. There is a detached garage block within the plot and to the east sits the Boscombe Cliff Bowling club green. A 1990s/2000s style flatted block sits on the other side of the junction with a mixture of two storey detached and bungalow houses to the north. The cliff top lays to the south, across a large plot expanse.
- The existing property hosts flats and appears externally as it was erected, though the porch area is potentially a more modern addition. It is not known when the building changed from a single house to flats but a 1988 application implies that it had already occurred by this date.
- Some of the surrounding sites on the same road have already been redeveloped for three storey flats (opposite at 55 and 57) or in the case of the adjacent site (70 Browning Ave) as semi/detached houses. Both 55 and 57 have a somewhat pastiche appearance, attempting to incorporate the design characteristics of a domestic scale house into the exterior of a larger scale block of flats. However, the incorporation of hipped and ridged roofs, sills and lintels and a range of window/wall ratios on nos. 55 and 57 results in built form that sits uncomfortably within itself like a small jacket forced over broad shoulders. The new houses at no 70, are more successful, if a little bulkier and less architecturally detailed than their historic counterparts. The Bowling Green pavilion is attractive and itself locally listed, but set some distance away within its own context of green and seating area, with no street frontage relative to the application property.
- To the west, the next junction (Penrith Road) is bookended by a large pair of Noughties era 3 and 4 storey flatted developments that turn the corner inland, stepping down from 4 to 3 (no 28 Penrith) and 3 to 2 storeys (no, 31 Penrith) as they move inland on the more domestic scale street. On the corner of Woodland Avenue, the next junction to the east and facing the sea begin a run of 4 storey flatted blocks in a modern style. The corner unit (no. 21 Woodland) tiers down from 4 to 3 and 2

- storeys adjacent to a new build three storey house as the development runs northwards inland along Woodland Ave.
- There are mixed densities locally resulting from a variety of flatted redevelopment and more traditional housing development on local plots.

Relevant Planning History

- 17 The site has the following planning history:
 - a) 7-1988-15650 Conversion of 3 flats into 4 flats Granted July 1988
 - b) 7-2023-15650-A Prior Approval Procedure Demolition of building and detached double garage Permitted Development Granted May 2023

Constraints

- 18 The site has the following constraints:
 - Clifftop location, soakaway drainage not suitable for surface water; and
 - Double yellow parking restrictions on sections of Boscombe Overcliff Dr.

Public Sector Equalities Duty

- 19 In accordance with section 149 Equality Act 2010, in considering this proposal due regard has been had to the need to
 - eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
 - advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
 - foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- As part of the planning assessment section, cross reference can be made back to this section in relation to any particular issues / matters which might be particularly impacted by this duty.

Other relevant duties

- 21 In accordance with section 40 Natural Environment and Rural Communities Act 2006, in considering this application, regard has been had, so far as is consistent with the proper exercise of this function, to the purpose of conserving biodiversity.
- 22 For the purposes of this application, in accordance with section 2 Self-build and Custom Housebuilding Act 2015, regard has been had to the register that the Council maintains of individuals and associations of individuals who are seeking to acquire serviced plots in the Council's area for their own self-build and custom housebuilding.
- For the purposes of this application, in accordance with section 17 Crime and Disorder Act 1998, due regard has been had to, including the need to do all that can reasonably be done to prevent, (a) crime and disorder in its area (including anti-social and other

behaviour adversely affecting the local environment); (b) the misuse of drugs, alcohol and other substances in its area; and (c) re-offending in its area.

For the purposes of this application in accordance with regulation 9(3) of the Conservation of Habitats and Species Regulations 2017 (as amended) ("the Habitat Regulations) regard has been had to the relevant Directives (as defined in the Habitats Regulations) in so far as they may be affected by the determination.

Consultations

The following parties were consulted on the proposals. Expanded details of their responses are included within the assessment part of the report. Summaries:

Highway Officer: No objections subject to conditions and s278.

Regulation (EHO Team): No objections subject to conditions.

Tree Officer: No objections subject to retention of trees and conditions.

Ecology Officer: No objections, subject to conditions.

Dorset & Wilts Fire & Rescue: No planning objections

Wessex Water: No response received;

Drainage Officer: Holding Objection on grounds that indicative plans are needed.

Waste & Recycling Officer: Holding Objection, lack of sufficient information;

Heritage Team: Objection to loss of building given status as 'Non Designated Heritage Asset'

Representations

Three site notices were erected outside the site on 25 April 2023 with an original consultation expiry date of 19 May 2023.

Response to Initial proposal (as submitted)

27 responses have been received, all of whom objected to the proposal, but two of whom did not object to the demolition. 10 of the letters were of a matching content, raising the same paragraphed issues. Over 20 of these were within the mile radius of the site referred to in the Council's Scheme of Delegation. All of the comments are summarised below:

Summary of the 27 objections:

- Overdevelopment of a height, size and style completely incongruous with the area and the neighbourhood and local plans, particularly policy CS21;
- Need for family housing not blocks of flats;
- Developer placing personal profit before the locality and neighbour amenity;
- Needs to be more modest, lower in height or semi/detached houses;

- No way an exceptional design and is instantly forgettable like other modern blocks built along Boscombe Overcliff
- Proposal should abandon contemporary design and revert to traditional walled/windowed exteriors with a gentle hipped roof crowning the building.
- No affordable housing proposed;
- Will appeal to second homeowners not affordable to local people;
- Approval would place most of the roads in Southbourne and Boscombe vulnerable to attack from developers intent on putting several flats on one plot;
- Frontage too far forward of building line, dwarfing the bowls club and neighbouring properties;
- Will cast shadow across bowling green, affecting the standard of the green;
- Access should be taken from frontage of site to sea, not this side road;
- No room for visitor parking, will overflow on to busy street;
- Street parking will hinder dog walking, running, children on bikes, visitor traffic;
- Road comprises an 'Agreed route for emergency vehicles' (hearsay), overflow parking will hinder passage;
- Insufficient detail regarding accessibility of car parking spaces and ability of lift to accommodate wheelchairs and children's buggies etc.;
- Adjoining neighbours will lose light and privacy;
- Reduction in light to 70a, impact on mental health;
- Conditions needed to protect neighbouring amenity / pets during construction;
- Design does not reflect existing historic style or more recent approvals over last 20 years (55a, 57 70 Browning and 26 31 Penrith Rd);
- Development conflicts with the old, personality and history chipped away with every demolition, the clifftop is almost unrecognisable from its original state;
- Valuable green space will be lost; and
- Absence of bat survey, even demolition of garages have had them locally.
- 28 Two 'errors' are alleged by objectors:
 - Drainage Study conflicts with information on plans
 - D&A statement refers to 4 x 4 bedroom dwellings
- In response to these allegations Officers have confirm that there is no evidence of the former, with the layout plan annotations not comprising a drainage scheme and the Agent confirming the reference to unit mix in the D&A Statement is a typo / legacy error from a previous version of that document. It does not supersede what is on the application forms. Separate drainage details have been submitted since submission and are addressed later in this report.
- Two objectors state an Inspector from the Planning Inspectorate "visited this are (Sic) on 5th July 2021" and they link the following quotation to the inspector "although the clifftop has been developed into flats, the roads running down from the clifftop here are single-family houses which any proposal to change would result in clear harm to the area in character and appearance. These buildings make a positive contribution to the area and should be thought of as non-designated heritage assets." Regretfully, no appeal or planning application case reference number, nor any site address is given by the objectors. This means the LPA cannot identify which site or area the quotation relates to nor what the development was for, nor the outcome of the appeal, if any.
- Prior to the submission of this application a representation was received to the prior approval submission for demolition from the previous Ward Councillor A.Jones. The Councillor raised an objection to the loss of a single family dwellinghouse of character.

The Councillor set out that there was "local frustration at the use of permitted development legislation to demolish a lovely interwar period property which is totally against the policy to protect such properties in the Boscombe & Pokesdown Neighbourhood Plan.". The Councillor further stated: "Whilst I know that this woeful piece of legislation supersedes the NP, I wish to formally object to the loss of yet another period property in Boscombe East and I urge you to use whatever powers that you do have to refuse this application. The community is understandably extremely angry and frustrated that demolition applications keep appearing in the area and ultimately threaten to change its very character and appearance. This simply <u>CANNOT</u> be allowed to continue!" Regretfully, the legislation is so precisely worded that the Council was unable to lawfully refuse the demolition request.

Response to Amended proposal:

- In July/August the exterior of the proposal was reduced in size, indicative visual improvements were made to scale, and amendments made to the mix of units reducing the number of 2 bed flats and increasing the number of 3 bed units. Details are summarised in paragraph 3 of this report.
- In accordance with the adopted Statement of Community Involvement, because the proportions of the scheme reduced in size and no new components were being proposed no further publicity was undertaken. Plans were placed on the public file in August (reductions in exterior) and September (internal unit size changes). No additional comments were received relative to the revisions.

Key Issue(s)

- The key issues involved with this proposal are:
 - · Principle of the proposed development
 - Impact on character and appearance of the area
 - Residential Amenity Neighbouring Residents
 - · Residential Amenity Future Residents
 - Highway Safety, Capacity & Flow

Policy Context

- 35 Core Strategy (2012)
 - CS1: NPPF Presumption in Favour of Sustainable Development
 - CS2: Sustainable Homes and Premises
 - CS3: Sustainable Energy and Heat
 - CS4: Surface Water Flooding
 - CS5: Promoting a Heathy Community
 - CS6: Delivering Sustainable Communities
 - CS16: Parking Standards
 - CS17: Encouraging Greener Vehicle Technologies
 - CS18: Increasing Opportunities for Cycling and Walking
 - CS19: Protecting Small Family Dwellinghouses

CS20: Encouraging Small Family Dwellinghouses

CS21: Housing Distribution Across Bournemouth

CS31: Recreation, Play and Sports

CS33: Heathland

CS38: Minimising Pollution

CS40: Non Designated Heritage Assets/ Locally Listed Buildings

CS41: Design Quality

36 District Wide Local Plan (2002)

4.25: Landscaping

6.10: Flatted Development

37 Boscombe and Pokesdown Neighbourhood Plan (2019)

BAP1: The scale and density of development

BAP2: Good design for the 21st century

BAP6: The number and type of new homes

BAP7: The quality of new homes

38 Supplementary Planning Documents

Dorset Heathlands Planning Framework SPD 2020

Residential Development: A Design Guide – PGN (2008)

Sustainable Urban Drainage Systems (SUDS) - PGN

BCP Parking Standards – SPD (2021)

National Planning Policy Framework ("NPPF" / "Framework") 2023

The National Planning Policy Framework (NPPF) sets out the Government's planning policies for England and is a material consideration in planning decisions.

Including in particular the following:

Section 2 – Achieving Sustainable Development

Paragraph 11 -

"Plans and decisions should apply a presumption in favour of sustainable development.

.

For **decision-taking** this means:

- (c) approving development proposals that accord with an up-to-date development plan without delay; or
- (d) where there are no relevant development plan policies, or the policies which are most important for determining the application are out-of-date, granting permission unless:
- (i) the application of policies in this Framework that protect areas or assets of particular importance provides a clear reason for refusing the development proposed; or
- (ii) any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies of this Framework taken as a whole."

Planning Assessment

Principle of the proposed development

Loss of the Existing Building:

- Whilst the loss of the existing building is proposed, its inclusion in the description of development is a technical requirement as the structure was still standing at the time of submission. The Council granted Prior Approval for its demolition and the clearance of the site in response to an application for such in April 2023. There were no legitimate reasons within the Permitted Development Legislation upon which the Council could base a refusal.
- The legislation is such that no conditions can be applied to such a permission to prescribe a date by which the demolition must occur. However, Schedule 2, Part 11, Class B2(ix) of the Legislation requires the demolition and site clearance works to take place within 5 years form the date of decision. This means that the works would have to have been completed by May 2028 at the latest. Thus, the agent considers the fallback position to be that the building could be demolished at any time in the next four and a half years subject to the few conditions attached to the decision. However, for as long as it remains standing the LPA must still consider the loss against local character and the quality of the building itself.

Fallback Position

- In considering 'fallback' scenarios there are essentially two elements that need to be established for a fallback to be brought into evaluation (1) the nature and content of the alternative uses or operations and (2) the likelihood of the alternative use or operations being carried on or out. In the case of the second element, the test is whether the Council considers there is "real prospect" of the fallback occurring if the proposed development was refused. In this context, it is sufficient if that "real prospect" is considered to be a possibility rather than being "merely theoretical". Here, Prior Approval has been secured for demolition. Although that indicates an intention to demolish other factors may prevent the applicant from commencing the work. To the best of the Council's knowledge, the flats remain tenanted and the occupiers paying rent. Demolition of the building would result in a cessation of income for the applicant, and the loss of other financial advantages such as offsetting the existing flats against net increase in unit numbers when calculating contributions for affordable housing, CIL and Heathlands mitigation.
- Legally the Council is not "precluded in its ability to base a reason for refusal on loss of the building and any related impact". Therefore, the Council needs to give consideration to whether there is a realistic prospect of the applicant undertaking their permitted demolition now or post decision. If refused, planning appeals are taking up to 6 months to register at present, and a further 3-6 months to determine. Alternatively, if approved, Reserved Matters can require a similarly quantum of time to resolve. In both cases there is a chance that rather than lose income through eviction and demolition the building would be kept and the tenants remain. So on balance, the prospects of demolition occurring remain more theoretical than realistic at this stage. This means that the fallback scenario of unfettered loss of the building is only a remote option and not something to which significant weight should be attached. The minimal weight linked to the permitted development loss of the building would also need to be considered against policies which seek to prevent the loss of a building having historic or architectural merit.

Heritage Considerations

- The Council's Heritage Team has considered and assessed the heritage value of the building itself and potential contribution it makes to the local area. Whilst the qualities pertaining to its Age, Rarity, Historical Association, Landmark Status and Archaeological Interest are weak or non-existent, the Heritage Team concluded that the building does still warrant classification as a 'non-designated heritage asset' (NDHA). This view is based on the building's Architectural and Aesthetic Interest, Social / Communal value and local Group Value. The Heritage Team consider the building capable of designation as a Non-Designated Heritage Asset (NDHA), and if it were not demolished capable of inclusion within the local list.
- So, although the planning process has already decreed that the building can be demolished via the Prior Approval process, the likelihood of it being demolished remains only theoretical. With the chance of demolition relatively low, and because the building has now been considered to comprise a NDHA more weight can be given to policies that resist inappropriate development resulting in the loss of, or harm to, NDHAs. Whilst the loss of the building and the impact of the proposal on adjacent locally listed buildings and local character is discussed later in this report, the Heritage Team sustain an objection in principle to the loss of the building as they consider this would be contrary to adopted Core Strategy Policy CS40.

Housing Supply

- At the heart of the NPPF is the presumption in favour of sustainable development, reiterated in Bournemouth Core Strategy Policy CS1. NPPF paragraph 11 applies this presumption to decision making where the local plan classed as out of date. Footnote 8 of paragraph 11 classifies a local plan as out of date if the local planning authority is (i) unable to demonstrate a five-year supply of deliverable housing sites or (ii) where the Housing Delivery Test (HDT) result is less than 75% of the housing requirement over the previous three years.
- The 5-year housing supply and HDT results continue to be applied to each local plan area separately until replaced by a BCP wide Local Plan. In the Bournemouth area there is a 2.3 year housing land supply with a 20% buffer (a shortfall of 4,862 homes) and a 2021 HDT result of 67%. The local plan is thus considered as out of date as the local planning authority is unable to demonstrate a five-year supply of homes and under the HDT test threshold of 75%. Although the presumption in favour of sustainable development always applies the benefit of providing additional new homes must be given considerable weight if there are reasons that warrant a refusal on other grounds.

Loss of Existing Family Dwellinghouses

The site is within the Urban area of Bournemouth. Policy CS19 seeks to retain small family dwellinghouses where the original gross external floorspace comprises less than 140sqm. The house as originally built exceeds 140sqm, and means policy CS19 does not apply. The building has been used as flats for a period in excess of four years and probably since at least 1988 when permission was given for change of use from 3 to 4 flats. There would be no loss of family houses, only three flats.

Housing Distribution

49 Policy CS20 sets a presumption in favour for the redevelopment of sites for small family dwelling houses as opposed to other forms of accommodation where a) the site is capable and suitable for them and b) the resulting development would not be out of character. No houses are proposed here. The surrounding area is comprised of large detached and semidetached houses with original floor areas in excess of

140sqm, some of which are converted to flats. Opposite and adjacent to the site, and along the clifftop road sit several examples of large flatted blocks, 3 and 4 storeys in height.

Core Strategy Policy CS21 seek to ensure a balanced Distribution of residential development across Bournemouth, and ensure that the best use is made of appropriate sites if and when they become available for redevelopment. The site is within the Urban area of Boscombe. There have been public comments that single family dwellinghouses should be provided on this site. No preapplication enquiry was made to discuss the scope of preferred development on the site and during a live application the Council can only assess what has been proposed within the application.

Appropriateness of Development Scale

- The site is clearly capable of hosting semi-/detached houses, as is demonstrated by the 2015 development of no 70 adjacent. However, since then the NPPF has been amended several times, shifting its focus directly onto the support for the sensible and efficient reuse of urban/brownfield land to deliver higher numbers of houses in sustainably located urban areas. Providing houses on this site, respecting neighbouring daylight and addressing the forward building line in a respectful way would limit the number of dwelling houses that could be comfortably arranged to just two or three. Clearly there is a disadvantage to that approach in that it would not make the best use of an urban location, and push pressure onto less connected sites and propagate a reliance on private cars. Given the sustainable location of the site, Core Strategy Policy CS21 support a higher density than that derived from spaced-out low-intensity housing on this site. While no 'houses' are proposed, officers have negotiated an increase in the number of family sized units within the development to address an identified need for family accommodation locally.
- Policy CS21 states that urban intensification will be permitted in areas well served by sustainable modes of travel. Paragraphs 120/124 of the NPPF echo this support. The site would sit on/adjacent to a road served by buses and fall within the 400m zone of a District Centre. This would satisfy the qualifying requirements for 'Area B' of Policy CS21, which is defined as land being 'within 400m of a district centre'. Thus the relevant policy against which the proposal must be assessed is CS21 which states that proposals for residential development within Area B will be expected to:
 - reflect the housing size demands of the Borough as identified in the SHMA;
 - be of good design;
 - contribute positively to the character and function of the neighbourhood;
 - maintain and enhance the quality of the street scene;
 - respect residents' amenities; and
 - ensure a positive contribution to achieving a sustainable community.
- Bullet Point 1 refers to the SHMA which seeks to provide homes with at least 2no. bedrooms, rather than developments with just 1 bed units. The creation of 13 self-contained dwellings would diversify the existing stock and offer 46% (6no.) of the total as three-bedroom units,46% (6no.) as two-bedroom units and 8% (1no.) as a one-bed unit. The preponderance of 2 and 3 bed units is welcomed, as is the ground floor amenity space and practical balconies serving some of the upper floor flats. With reference to points 2, 3 and 4, design and appearance are considered in 'Impact on Character' below, which concludes that the visual impact is likely to be acceptable, as it will be controlled by Reserved Matters conditions and further LPA scrutiny. With regards to point 5; The position, scale and proportions of the building are such that

privacy and overshadowing impacts have been designed out or can be addressed by way of condition (see 'Residential Amenity (Neighbours)' below), satisfying this point. Point 6: The new dwellings would benefit the local community by making better use of the large plot to deliver 13 homes in an accessible and sustainable location, near local schools, bus routes, public recreation space and local shops and services, all of which would aid the local economy. From a policy perspective the principle of the proposed development fully meets the threshold of points 1-6, of Policy CS21. Exactly how the proposal would address the issues of local character, neighbouring amenity, highways etc are assessed later in the report.

- Some of the previous policies from the 2002 District Wide Local Plan were saved after the adoption of the Core Strategy in 2012. Policy 6.10 was one of the saved policies. It is now 20 years old and although relevant, its aims have generally been replicated and superseded by Core Strategy policies which have served the LPA's decision making and appeal defences over the last 10 years. In this case, Policy 6.10 supplements Policy CS21 as it specifically refers to flats, rather than just 'urban intensification'.
- Policy 6.10 states: "Flats will be permitted in the built up area provided the development:
 - i. respects or enhances the character and appearance of the area particularly as regards materials, landscaping, scale and massing of development; retains, enhances or creates urban spaces, views or landmarks and other townscape features which make a material contribution to the character of the area:
 - respects or enhances the character or appearance of open spaces either publicly or privately owned which contribute to the character and appearance of the area;
 - iii. Takes account of important trees, ridge lines and other landscape features; and
 - iv. Respects the living conditions of the occupiers of buildings in the vicinity."
- With regards to the first part of Policy 6.10 (point i), the relevant 'Character' assessment in the next section of this report, and that the Outline proposal holds back 'appearance' as a reserved matter, it is considered that the scale of the proposed development is such that suitable design solutions can be found for elevations. As such the proposal comprises a sufficient scale of development for this site and the Reserved Matters and conditional controls will deliver a scheme that satisfies the first part of i). With regards to the second part of point i) the existing building can be lost without further intervention although the building has been decreed a non-designated heritage asset, it is not locally listed. Furthermore, there is nothing to prevent a new building with sufficient visual/design interest replacing the role the extant buildings play in the character of the street scene. The proposal is capable of making a positive contribution to local character and that is sufficient to pass the second part of (i). With reference to other parts of this report where the issues are discussed, the proposal satisfies points ii), iii) and iv) of 6.10.
- Policy BAP2 of the Boscombe & Pokesdown Area Neighbourhood Plan (B&P NP) Adopted 2019, seeks to secure good design in new development. The policy also states that proposals that retain, preserve and enhance Locally Listed Buildings identified on the proposals map will be supported. Here, the building is not currently locally listed or specifically identified on the NP map. However, an assessment of its suitability for inclusion on the list has been undertaken by the Heritage Team, who consider that, despite only meeting half the thresholds necessary for local listing, the building comprises a NDHA. Conversely, Planning Officers consider the building is

neither unique or historically so special that its designation as a NDHA or retention is necessary. Demolition and new build offer other ways to enhance the character of the site and local area and make contributions to the local vernacular and street scene. The issue is discussed in greater depth in the heritage section of the report.

Whilst the proposal would appear to conflict with BAP2, the building is not yet officially on the local list. However, because there is a difference in opinion between planning and heritage officers as to whether the building should be considered as an NDHA the default position that the structure *is* a NDHA is taken. This means that the proposal is considered to be contrary to the aims of BAP2, though not the technical wording. Other elements of BAP2 are not relevant to the principle of development and are assessed other sections of this report.

Density

- There is a clear distinction between Policies CS21 and CS22 of the Core Strategy. CS22 states that development outside the preferred housing areas (A B or C) will only be permitted where (amongst other criteria) "scale, appearance and density of proposal is in keeping with surrounding area". The site falls within Area B, so it is Policy CS21 that applies and this does not explicitly require density or scale to match the locality, relying instead on broader criteria expressed in bullet points 2,3, and 4 of Policy CS21.
- Policy BAP1 of the B&P NP states that residential densities in excess of 100 dwellings per hectare (dph) will not be supported unless it can be demonstrated for viability or to meet an identified housing need. In this instance, the development density equates to 82 dph satisfying the policy. Surrounding densities vary locally from 10dph for detached dwellings up to to 116dph for flatted blocks like the ones as 45-47 Boscombe Overcliff Drive.

Conclusions of Principle

- So, with regards to the principle of this development; because it would deliver new flatted housing in a sustainable location it would satisfy the general aims of Core Strategy Policy CS21, saved District Wide Local Plan Policy 6.10, and satisfy policy BAP1 of the B&P Neighbourhood Plan. The NPPF sets out robust preference and strategic support for sustainably located development, an aim which this proposal satisfies. However, the proposed demolition of a NDHA conflicts with elements of Core Strategy policy CS40 and B&P NP Policy BAP2.
- Notwithstanding the loss of the existing building (to which there remains a policy conflict but which is permitted in law separately), subject to site-specific impacts such as the impact on the character of the area and neighbouring residents assessed below, the principle of redevelopment of this site is supported.

Heritage & Character Impacts

- 62 Core Strategy Policy CS6 requires good design principles for new buildings, regard for how spaces are treated, and enhancement of features that contribute to an area's character and local distinctiveness. Policy CS21 requires good design and for proposals to enhance the quality of the street scene. Policy CS41 is similar and relates to securing good design.
- 63 Core Strategy Policy CS40, Neighbourhood Plan policy BAP1 and paragraph 203 of the NPPF deal with Non Designated Heritage Assets (NDHA). Policy CS40 seeks to

identify, safeguard and enhance Local Heritage Assets. BAP1 seeks to ensure development in in-keeping and that any loss of NDHA must comply fully with national and local policy. Local heritage assets are those assets positively identified by the local planning authority as having a degree of local but not national significance. Their interest may be archaeological, architectural, artistic or historic.

Policy CS40 states that only proposals which "sustain or enhance the significance of the local heritage asset" will be supported. The same policy requires the applicant to provide an assessment of how the development will impact on the NDHA, or in the event of its loss, the wider area. However, the designation as locally listed, or the more precise 'NDHA' does not afford these structures any statutory protection from demolition undertaken in accordance with the Prior Approval process.

Heritage Considerations

- The applicant did not submit a Heritage Assessment, but this was because at the time of submission the building was not on the local list or identified as a NDHA. So although the policy requires the submission of an assessment by the applicant, the BCP Heritage Team have already undertaken their own assessment in consultation with the historic environment record and other local sources. Faced with proposed demolition, the Heritage officers concluded that the building is worthy of designation as a NDHA, but have not advanced or proposed the building for inclusion on the local list, given the prospect of demolition.
- The NPPF indicates that the impact of a development on a NDHA is a material consideration in determining a planning application. However, to understand the degree of weight to be apportioned to the importance of the NDHA it is important to consider
 - a) the heritage officer argument for its designation;
 - b) the counter argument by the planning officers
 - c) the heritage impacts of demolishing the NDHA
 - d) the context of the permitted 'fallback' Prior Notification demolition.
 - a) the heritage argument for its designation;
 - The Heritage Team's assessment of the building's suitability for designation as a NDHA drew the following conclusions.
 - Age: The building dates from 1926;
 - Rarity: The building is not considered rare in terms of its style, age or judged against local characteristics;
 - Architectural and Aesthetic Interest: Good example of interwar house having retained its footprint and plot size. Despite unsympathetic UPVC windows the property still retains period features such as twin two storey bay windows with hanging tiles, leaded timber sash and stained glass windows, clay tiled roof with bonnet ridge tiles and a period porch and canted bay on the western elevation;
 - Group Value: Some 'Group value' with a number of Interwar properties nearby the locally listed timber bowling pavilion to the east and the attractive and relatively wellpreserved dwellings along Browning Avenue, Woodland Avenue and Penrith Road.
 - Archaeological Interest: None
 - Historical Association: The house was designed by architects Pearson & Burrell who also designed the demolished South Cliff Hotel in Southbourne, the demolished Regent Theatre in Poole and the Memorial Institute in Esholt, West Yorkshire. The dwelling was built for John Deliyanni Esqrs of whom there is no known information. In terms of other information, Christina Mary Theresa (McDonell) Maitland, who ran a tea plantation with her husband George Keith Maitland in Ceylon (present-day Sri

- Lanka), died at the address in 1932. She was also the daughter of Angus McDonell, 20th chief of the Highland Scottish Clan MacDonell/MacDonald of Keppoch.
- Social and Communal Value: Makes a positive contribution to the local character, identity, and distinctiveness of this part of Boscombe that developed in the Interwar period on land which may have been part of the Boscombe Manor estate.
- Landmark Status: situated on a prominent corner position, but only low scale
- and setback position from Boscombe Overcliff Drive prevents a landmark status.
- b) the counter planning argument for non designation
- In response to this, planning officers offer a context of the assessment as follows. The house is not rare, nor unique in its appearance, architecture or style. Whilst it retains many original materials and glazing components, its attractive south facing frontage is mostly shielded from public view mature planting at the front and sides, with its less attractive shoulders and haunches visible from the street across bleak hard surfaced car parking. The 'group value', ignores the immediate context with neighbouring properties all recent constructions comprising a 1960s bungalow, two blocks of flats approximately 20 years old and three houses dating from 2016.
- The only historic records that exist show that nothing is known of the original owner, and that the later resident who died within the property ran an unrelated tea plantation in a former African colony and was the daughter of a Scottish Clan, neither component of which relates to the local area or its history. The architectural firm who designed the house were 'local to the BCP area' and designed at least two other buildings locally, both of them now demolished and commercial/civic in nature. The known surviving building attributed to the practice is in Eshot, Bradford and comprises a Grade II Listed building known as 'the Memorial Institute'. That building is listed for a number of reasons (link), but not because of who the architects were.
- The listing description for that structure (HE List ID: 1393125) includes the following: "the architects practice of Pearson & Burrill was probably a successor to that of J L Pearson, a noted architect in Bournemouth with links to the north of England, whose son continued in the same profession. The original drawings are held at the Institute, dated to 1920." Thus, the importance of the architectural practice is diminished somewhat as being a probable successor firm to the more notable J.L.Pearson. Whilst parts of the building are attractive, it does not hold a street presence and its design and layout does not address the street with any landmark status or notable or bold identity.
- Outcome: Planning and heritage officers therefore disagree. Planners take the view that the qualities associated with the building are weak or absent and not special or unique enough to warrant designation as a non-designated heritage asset' (NDHA). Heritage officers consider the inverse. And that the building warrant classification as a NDHA. Despite being proposed as a NDHA by the Heritage team, the Planning team do not accept the justification for this as sufficient against the set criteria. Notwithstanding this, until such a time that the Heritage team form a different view to their current one, the proposal must be assessed against Policy CS40 and the relevant parts of the NPPF chapter the historic built environment.
 - c) the heritage impacts of demolishing the NDHA
- Policy CS40 requires the developer to indicate the impact of the proposal on the NDHA. The applicant argues that the proposal is not seeking the demolition of the building as that is already dealt with by the granted 'Prior Approval for demolition'. As submitted they did not state demolition to be part of the description and it was at the insistence of the LPA that the component was added to the description of development. Whilst permission to demolish exists, the building remains erected and occupied. Until such time that the Prior Approval is enacted in its own capacity, any

planning proposal for a new development has to reference the parameters of what is being proposed. Demolition would be required to achieve the proposal and so it must be considered by the LPA.

- The NPPF (2023) offers some advice, in paragraph 204 "Local planning authorities should not permit the loss of the whole or part of a heritage asset without taking all reasonable steps to ensure the new development will proceed after the loss has occurred." In so much as it can, the proposals offer a realistic projection of what a redeveloped site is capable of contributing to the townscape character in scale, form and layout. The reserving of appearance for a later date, permits more attention to that component y way of robust conditions setting out material finishes etc. This proposal thus offers a more tangible proposal to the LPA as to the site's future than the previous Prior Approval which confirms only that it would be cleared in full and made tidy.
- Looping back to the core heritage issues, since the heritage team consider the building to comprise an NDHA, para. 203 of the NPPF (2023) is also triggered. This states "...In weighing applications that directly or indirectly affect non-designated heritage assets, a balanced judgement will be required having regard to the scale of any harm or loss and the significance of the heritage asset." In reviewing the Heritage Team's assessment, the significance and heritage value of the NDHA is considered to be apparent but very limited. With reference to earlier paragraphs setting out the Planning officer counter assessment, the harm caused by its loss would be limited and at the lower end of the scale of impact.
- Subject to an appropriate scheme being proposed for its replacement, the loss of the building can be satisfactorily mitigated for. The new building is considered to retain significant separation distances with the pavilion and have a far more harmonious and appropriate relationship and scale when compared to the same factors between the approved flats at 45-47 Boscombe Overcliff Dr and the pavilion. Although appearance is reserved, the proposal would have a scale, height and position within the site (and relative to the corner/junction) that is commensurate with all of the surrounding redeveloped plots, the locally listed pavilion and older buildings set some considerable distances away from the site. The position, massing and form of the proposal would generally be compatible with the emerging pattern of approved redevelopment along the clifftop.
- Appearance to determine at a later date, but indicative drawings depict that at least one suitable exterior styling of the elevations is possible. Whilst the drawings are indicative of a stylistic and attractive building, the *excellence* of the final building as constructed will hinge on the use of high-quality palette of finish materials. Notwithstanding the Reserved Matters condition will require details of the finish materials, additional wording should be incorporated to ensure the use of robust long lasting materials suitable for use in this exposed and salty clifftop location. Applying suitable conditions to secure their future approval and delivery ensures the scheme is capable of satisfying the relevant adopted policy and enhancing the setting of the locally listed NDHA bowling green pavilion.
- Finally, paragraph 205 of the NPPF(2023) sets out a requirement for LPAs to ensure that developers record and advance understanding of the significance of any heritage assets to be lost (wholly or in part) in a manner proportionate to their importance and

the impact, and to make this evidence (and any archive generated) publicly accessible. Whilst the contribution such evidence will help local historians, the benefits are not a factor in deciding whether such loss should be permitted. Conditions should be applied to require, prior to demolition the photographic surveying of the building, including the photographic cataloguing of any historic light switches, doors, frames, wallpapers, flooring, glazing units, windows, decorative chimney pots, tiling and balustrading features noted as being typical of the period of construction. Where possible and practical, high quality examples found to exist should be professionally salvaged and sold/donated onwards.

- d) the context of the permitted 'fallback' Prior Notification demolition.
- There is nothing preventing the building from being demolished to leave a vacant site, though demolition must be completed before May 2028. With reference to earlier paragraphs of this report, the probability of demolition happening before a decision is made on the case is considered to be low. However, Policy CS40 states that if a building is brought to the Council's attention and is considered to have a degree of significance that merits being classified as a heritage asset, then a further stage may occur whereby the NDHA is put forward for inclusion on the Local List.
- In this instance, although the Heritage team consider the building to be an NDHA, they have not proposed the building for inclusion on the local list. Concurrently, the Planning officers do not support local listing here and there has been no formal request from the public asking for the building to be added to the local list.
- As the risk of demolition remains possible, the expediency of undertaking what could quite quickly prove to be abortive procedural work to locally list the building remains of limited benefit. Somewhat of a Catch-22 situation for the Council as even the further designation of the structure as a locally listed building would fail to offer any tangible tool of statutory protection against demolition. Only Statutory Listing could comprise a relevant exemption clause here but the building hold insufficient qualities for it to be considered for such status.
- Whilst the view of the Heritage team that the building comprises a NDHA is acknowledged, Planning officers consider there is sufficient justification and counter argument to place only limited weight on this 'designation'. Paragraph 201 of the NPPF, states that permission should normally be refused for the total loss of (substantive harm) a *designated* heritage asset unless there are significant public benefits. Paragraph 203 sets a much lower bar for Non Designated Heritage Assets. The effect on the significance of the NDHA must be considered and a the NPPF offers no direction other than to say a balanced judgement will be needed having regard to the "scale of any harm or loss and the significance of the heritage asset".
- It can be concluded that the loss of the non-designated heritage asset is a substantive harm, but also one that is permitted under concurrent legislation which offers no protection against demolition to NDHA or locally listed buildings. Although a substantive harm, there is disagreement between planning and heritage officers about what is actually being lost. Although identified as an NDHA by the heritage team, the heritage value of the asset is clearly limited to a few categories and its status as either an NDHA or eligibility for inclusion on the Local list is questioned by Planning officers. The heritage team have not pushed for the building to be added to the list and even if it were, no further protection would be added against demolition.

- So, without the certainty of an approved planning permission the likely risk of demolition remains small. The corresponding tools that protect a NDHA or locally listed building remain non-existent. There is nothing that the Council can do to secure the retention of the building. If the scheme were to be refused, it risks delaying the redevelopment of the site, not the loss of the building which could happen without further notice. In this specific case, were an appeal against a refusal on heritage grounds to be made, planning officers do not feel that a robust enough argument could be put forward to defend the decision and avoid costs.
- With regard for pragmatism in decision making, NPPF paragraph 204 specifically sets out that Local planning authorities should not permit the loss of the whole or part of a heritage asset "without taking all reasonable steps to ensure the new development will proceed after the loss has occurred". Whilst the Prior Approval has permitted the demolition of the building and the 'making good of the land', it cannot by its limited nature guarantee the redevelopment of the site, nor influence what could/would be built. This planning application on the other hand offers some certainty regarding the scale, layout and access associated with a replacement development and offers conditions to control appearance and landscaping. Whether the conditions in respect of the reserved matters are considered sufficient, or whether those elements should have formed part of the details submitted at this stage are components to be factored into the eventual panning balance.

Impact on adjacent Locally Listed Building

- The adjacent locally listed building to the east (the timber bowling pavilion) sits a considerable distance from the site, but also sits in the wider context of the permitted and built pastiche flatted blocks at 57 and 55, and the more modern clifftop redevelopments. The proposal would not harm the character of the pavilion building which is mostly defined by the context of its immediate Bowling green surroundings.
- 86 Taking the Heritage Team view that the building is a NDHA, the demolition of the NDHA would be contrary to policy CS40 and BAP1. In this specific situation, Planning disagree with this view, and consider the building to be visually unremarkable and of very limited historic importance locally. Secondly, and of substantial weight is the fallback position that the building can be demolished without further intervention by the LPA. Regardless of its status as an NDHA or not, nothing does or would protect it from demolition. Thirdly, the contribution any new building would make to the clifftop location has to be considered against the harm resulting from the loss of the building. Planning officers consider that conditions controlling the Reserved Matters of appearance and landscaping would offer sufficient governance on those matters and ensure that the new structure embraces a good design with a coherent identity appropriate to this corner plot. Further design certainty can be achieved through the application of other conditions to control height, materials, glazing and other components set out in this report. The justification for doing so would be to assist the development achieve an overall positive impact on the character and heritage of the locality.
- Thus, with regard for local policies CS40, BAP1 and NPPF paragraph 203 the weight to be attached to significance of the building to be lost is low and more than capable of being mitigated for by conditions that will help shape the external appearance of the new development. As a consequence the weight to attached to the loss of NDHC and the conflict with the local plan policies is very limited and close to negligible. The heritage objection and planning conclusions will be presented in the planning balance.

Position relative to Building Lines

The position of the front building line and depth into the site of the rear building line would have sufficient regard for the existing local pattern. The existing property is set back some 17m from the forward building line of no 57 relative to Boscombe Overcliff Drive (BOD), and 16m or so from the position of no.21 Woodland Road relative to BOD. Relative to the back edge of the public footways on nos. 57 and 21, the southern facing elevations of those properties are set back 17.7m and 11.9m. The proposal would be set back between 10.2m at its absolute closest (corner Balconies) increasing to 13.5m (balconies adjacent to bowling green). The main front wall would be recessed by 1.5m-2m in both cases, increasing the distance to 12.3m and 15.5m. Established planting within the site means that the frontage is largely hidden from view from the adjacent footways at the junction of Browning Avenue and along BOD. It is only on longer range views that the existing or proposed building will appear over this planting. Conditions should seek to secure the retention of the planting, and where appropriate the augmentation of it with further soft landscaping.

Scale and Form

- 89 It remains that policy CS21 does not require the provision of houses here and none are proposed so there is no need for the proposal to seek to emulate the style or form of domestic houses. In this instance, a contemporary building has been proposed.
- 90 The issue of scale and form relate to good design. The Site and Surroundings part of this report describes the adjacent flatted blocks that can now be considered with some hindsight and reflection to not have been as successful as efforts intended. Disguising flat roofs with architectural tricks, ridged roofs and slopes often serves only to hide the component parts of flats roofs and with the benefit of hindsight are considered less successful approaches to disguising adjacent flatted developments. The site is not statutorily or locally listed, nor does it fall within a conservation area. The site is not unique and sits amidst a swathe of clifftop development along Boscombe Overcliff Drive that has already embraced the modern glazed vernacular proposed here. The modern and contemporary design reflects the ongoing evolution of a style that has been growing in identity along the clifftop over the last 20 years. The proposal has been amended to lift the corner point of the structure to aid with giving the building some welcome muted identity and a focal point. If this outline proposal is approved, it would be for a Reserved Matters submission to consider the character impacts of any proposed elevational treatment. However, the LPA acknowledge that to blindly force the pastiche replication of the architecture of the 1920/30s era, on a contemporary (policy compliant) scale and form would be a substantial misstep. In the formats proposed the scale and form proposed are considered acceptable in this location.

Height

Policy BAP1 seeks to secure development that is comparable in height to its surroundings. The development would reference the range of heights present along the clifftop, and the surrounding and host street(s). The flatted block opposite at no 57 is three storeys high and holds substantial presence on the junction resulting from its scale and frontage lengths. The proposal does not seek to replicate that somewhat dated style of redevelopment, instead taking its design impetus and height markers from the more contemporary riparian redevelopment style already established along Boscombe Overcliff Drive. Just one junction along in both directions there are already developments of four (west) and four/five storeys (east).

Thus, the development at the proposed height would not stand out in the wider context of the seafront, instead becoming part of the character that has already begun to redefine and predominate it. The inferred extra height on the corner junction of roads would add some identity to the plot and assist in pronouncing the stepping down of the proposal as it turns the corner and tiers down at the rear on the portion facing the flank of no.70b Browning Ave. The proposal would accord with the height component of BAP1.

- The plot is unique in that, because it sits next to the bowling green, it is unlike others which are set against adjacent houses and flatted blocks. Nevertheless, the building would be set in sufficiently from both side boundaries so as to not undermine the pattern of gaps between the larger and extended detached dwellings along local block faces. The impacts of the rear parts of the building, proposed windows and the balconies on neighbour amenity are addressed in the 'Neighbouring Amenity' section of this report.
- With reference to the Character impact assessment, the proposed scale, form, height and layout would satisfy the character and density aims of policies BAP6 (B&PNP), and Policies CS21 and CS41 (Core Strategy) by securing a permutation of the best possible redevelopment of the site, whilst sufficiently respecting the character of the surrounding area. The potential for the site to host a development of the scale and form proposed is also assessed against its impact on neighbouring amenity, privacy, outlook and sunlight / daylight / shadowing in the next part of this report. Where the conclusions are that there would not be a significant enough impact upon such amenities to warrant a refusal.
- Paragraph 119 of the NPPF sets out that "planning policies and decisions should promote an effective use of land in meeting the need for homes and other uses, while safeguarding and improving the environment and ensuring safe and healthy living conditions." The aim of the policy is explained as to encourage development that "makes as much use as possible of previously developed or 'brownfield' land". This development is considered to do exactly this in a satisfactory manner.
- The principle of the **Layout* and Scale*** of this outline proposal are accepted. Access is assessed later. Appearance and Landscaping remain Reserved Matters. The proposal would maintain and enhance the quality of the street scene, satisfying policies CS21, CS41 and saved policy 6.10.

 *An assessment of the proposed Layout and Scale against policies designed to safeguard neighbouring amenity follows in the 'Residential Amenity' section.

Residential Amenity – Neighbouring Residents

- Plans helpfully show the proposed footprint and silhouette relative to that of the existing and neighbouring properties.
 - Facing flats within 57 Browning Avenue (four floors),
- 97 The windows of the proposed flats that face this elevation would be between 27.3m and 27.9m from the windows within the exterior of no.57, which lies across the street to the west. From the balustrading of the proposed balconies this distance would drop to 26.3m and 26.9m respectively. The distances between the two buildings would substantially exceed the 21m minimum interface distance suggested by the Residential Development Design Guide SPD. The windows would have no impact on privacy nor would they facilitate overlooking.

- The set backs from the street frontage are such that the proposed height of the building would have no substantially harmful impact on the quantum of day or sunlight received by the flats opposite. The upper portions of the building are set back into its footprint, diminishing the scale when viewed from across the street.
- Subject to conditions to prevent the use of reflective wall finishes, the proposal would therefore respect the amenities of neighbouring residents within no.57 as required by policies CS21, CS41 and 6.10.

70b Browning Avenue (detached house)

- This building comprises a recently approved (2015) detached house to the north of the application site, built with two other properties to its immediate north under permission reference 7-2015-25120-A, as amended by 25120-B. The windows in its southern side elevation, facing the application site, comprise the following: Ground floor Primary window to a study and a small toilet in the middle of the elevation; secondary windows lighting the front living room, and rear kitchen and dining spaces. First Floor primary windows lighting a dressing room and a bathroom. Roof level 2no. roof lights facing south lighting the bedroom and one lighting an en-suite.
- The layout of the proposed flatted block has been configured to minimise windows and openings on the northern elevation facing no 70b. The only windows and doors facing the flank of no 70b comprise the following: Ground Floor Lobby window and door overlooking carpark, door to cycle parking. First Floor corner windows lighting ensuite, bedroom and kitchen, taking primary view to the east or west and northern panels obscure glazed as interface distance here is 20.25m rather than the required 21m; A central bedroom window faces no 70, at a distance of 21.62m, with obscure glazing shown on plans*. Second Floor as the first floor but with no ensuite window. Third (top) floor corner window lighting bedroom, taking primary view to west, with northern panels obscure glazed. No balconies or resident accessible roof amenity space is proposed to the north, and privacy screens are shown on plan to northern ends of balconies where they are proposed.
- The interface distances between the facing elevations of both properties are acceptable and the use of obscure glazing by condition is acceptable to minimise any latent impacts on the section of elevation that is below the 21m window to window interface advised by the Design SPD. The bedroom windows to units 7 (1st Fl) and 11 (2nd Fl) exceed the 21m distance and there is no planning justification to obscure these despite the annotation on plans. The matter is revisited in the Future Occupants Assessment.
- The building itself would be set a considerable distance away from the boundary with no 70b, further than the existing building, and far further than required if a smaller number of houses were being proposed across the site. The interface distance between no.70b and its sibling no.70a is just 5m. With the exception of the glazing to the study, the windows along the southern flank elevation of no. 70b are not the primary sources of light to habitable rooms. The study would still enjoy sun and daylight as the upper portions of the building increase the interface distance from 18.4m to 20.2, to 21.6 to 24.2m as they step back away from the flank of no 70b. It is worth remembering that the development incorporates the demolition of existing garage alongside the boundary with no 70b. The removal of the garage would increase the quantum of daylight received by the study from the east and secondary ground floor windows lighting the kitchen and rear living space.

- Subject to some obscure glazing conditions on windows within the closest segment of building facing no 70b, along with fencing, Planning Officers are satisfied that there would be no harm to the amenity, privacy, sunlight, daylight or outlook to the occupiers of nos.70b, 70a or 70 resulting from this development.
- Subject to conditions, the proposal would therefore respect the amenities of neighbouring residents within nos.70, 70a and 70b as required by policies CS21, CS41 and 6.10.

55a Browning Avenue

The bungalow at no 55a sits over 34m away from the closest parts of the proposal, with actual distances between facing windows closer to 35.5m. There would be no intolerable impacts on the quantum of sunlight or daylight received by the occupants of 55a, nor any loss of outlook or undue harms to privacy. The proposal would therefore respect the amenities of neighbouring residents within no. 55a as required by policies CS21, CS41 and 6.10.

The Bowling Green

- The Bowling Green hosts no residential units and is open in nature and use. Surrounding residents on Woodland Road enjoy unfettered views of its lawns and this would be the case for the flats facing the site here. Whilst other local clifftop developments typical omit side facing windows to avoid stymieing the development of adjacent plots, the importance of the bowling green as a civic or local focal point is acknowledged by this development. The proposed flats would feature balconies and windows looking out across the bowling green, enhancing the audience exposed to the sport and in time, potentially encouraging new members.
- 108 Concerns raised about the lawns of the green being overshadowed by the proposal are offset by the reality of the south-facing clifftop location which enjoys unimpeded dusk till dawn sunlight. And shadowing that will occur will be limited to the late afternoons of winter months when the grass is more dormant and less reliant on sunlight. The quantum of sky able to deliver daylight to the green will remain substantial and have no discernibly harmful impact on patrons ability to play bowls.
- Complaints about the bowling club from new neighbours within the proposal remain a potential for conflict. However, the Bowls Club has no historic complaints against it based on noise or disturbances from patrons or events. No high level flood lighting exists though the use is not regulated by planning conditions. Because the viability of the bowls club is unlikely to be affected by this proposal it is not necessary to engage the 'Agent of Change' paragraphs (187) from the NPPF to require soundproofing to windows etc. However, it is advised that an informative be placed on the decision notice to make future residents aware of the un-conditioned existence of the adjacent bowls club.

Other neighbouring dwellings

All other neighbouring properties, including those in the flats within no.55 are sited at substantial distance from the proposal far in excess of 21m. On this basis, it is not considered that any significant adverse impact in residential amenity would be caused.

Noise

111 The Environmental Health (Noise) Officer consider noise from demolition and construction works on such urban sites as having the potential to be intrusive or

disruptive to local residents. To offset this a condition requiring the submission and approval of, and subsequent adherence to a Construction Management Plan (CMP) is needed. The CMP should outline the start and finish times; contractor parking; provide an indication of noisy and dusty works that are likely to be audible beyond the site boundary; and outline a community consultation strategy which includes how and when local residents will be kept informed during the development.

- The area is residential in nature and the proposal is for residential units. While the development would have a greater intensity of use than the existing flats on the site, it is located on a popular clifftop road prone to summer season tourist surges, rather than a quiet residential side street. Thus, the impact of additional comings and goings would not be so alien as to be unreasonable. The aural impacts from the domestic properties are unlikely to replicate commercial or industrial levels of noise and the impacts on adjacent dwellings are likely to be appropriate for the urban setting.
- The conclusion remains that the proposed units would not harm the amenity and enjoyment of adjacent residents in any of the properties. Construction will bring disruption, but conditions could regulate hours of construction, and the construction process. Overall, it is considered that the combination of the building height, interface distances, window positions and set-ins from adjacent plots would result in development that does not oppress or be overbearing to those neighbouring units, having an acceptable level of impact on privacy, outlook, daylight, sunlight and satisfying with policies CS21, CS41 and 6.10.

Residential Amenity – Future Residents

Location

The site sits within walking distance of local shops and services so that it would be well situated for foot journeys to those commercial places. Schools are within similar walking distances. Buses serve nearby roads, making the site a very sustainable urban location for future residents.

Dwelling Mix

- Policy CS21 of the Core strategy seeks that new development reflects the housing size demands of the Borough as identified in the SHMA. The scheme would deliver 6 no. 3-bed units and 6no. 3-bed units, and 1no 1-bed unit in an area predominated by large family houses and historic 1 and 2-bedroom flatted development and conversions. The provision of a number of dwelling sizes would assist in diversifying the housing stock to meet local needs, which is in part what the SHMA seeks to achieve. 2 and 3-bedroom units as proposed would enable single persons, couples and smaller families to live, work and study locally, and reduce the need for private vehicular trips and pollution.
- 116 Turning to the adopted Boscombe and Pokesdown Neighbourhood Plan [the B&P NP] (adopted 2019), Policy BAP6 further guides development by encouraging a better mix of housing types. The explanatory paragraph 8.32 within the B&P NP, explains that the policies seek to:
 - 'promote family housing';
 - 'encourage a mix of housing types consistent with the needs of the community' and
 - 'encourage appropriate density within new developments'.

 The aim of the policy appears to be principally to limit the over provision of 1-bed units locally and promote family housing. The LPA consider the proposed mix acceptable having secured an increase in the number of 3 bed units during the lifetime of the proposal. Whilst the proposal does not meet the policy aim of 50% 3-

bed, it falls short by 4%. The only way to increase the percentage on the current scheme would be to increase the footprint to permit the one bed unit to expand to a 3-bed flat. This would unbalance other aspects and has not been pursued. The mix is compatible with the policy aim to prevent an oversupply of 1 bed units.

Internal Space

The scheme as submitted was larger, and the reductions to scale and form necessitated a revision to unit sizes and bedroom splits. The amended flats all satisfy the minimum prescribed space standards (as set out by the Governments Technical Housing Standards 2015) and Policy BAP7 of the NP. Room uses are stacked well between floors. The units would also provide a good standard of amenity for future residents with separate secure ground floor cycle parking, lift, stairwell, street and car park entrance doors, and underground waste/recycling facilities. The combination of these attributes would make for a sensible living arrangement within the scheme, an attribute welcomed by the LPA.

Outlook/Privacy

- Primary outlook from units would be to the seafront and two sides east and west, flats would be a mixture of single and dual aspect all receiving sufficient natural sun and daylight. As set out in earlier paragraphs, privacy and outlook to facing flats would also be acceptable. The ground floor windows facing on to the areas around the plot would need to be apportioned to the respective ground floor units by a suitable means of enclosure to ensure inter-unit privacy.
- The bedroom windows to units 7 (1st Fl) and 11 (2nd Fl) exceed the 21m distance and despite the annotation on plans suggesting obscure glazing, there is no planning justification to require these specific windows be obscure glazed by condition. Other window ends to the north, as set out earlier in this report will need to be conditioned where the interface distances to no.70b are less than 21m to ensure the privacy of future residents.
- Subject to these conditions, there would be no privacy conflicts between windows in existing dwellings and those proposed and this aspect would satisfy the aims of Policy CS41.

Amenity Space

- The 3-bed units could be considered as 'family accommodation' and the Council typically requires these units to be provided with private external amenity space. Of these, 4 have substantial wrap around balconies and 2 have access to assigned garden areas. All six 2-bed units have balconies ranging in size from patio to larger decked area. The single 1-bed unit has access to a garden space. Being situated on the clifftop, adequate supplemental amenity provision exists along the frontage walk, the beach (250m away) and the East Overcliff playground 500m to the east. to overcome any on-site amenity shortfall. Space exists for outdoor clothes drying in each of the assigned gardens and balcony spaces.
- Subject to conditions to secure delivery of the private and communal amenity spaces, and any necessary fencing, or fixed paths or infrastructure, this aspect would satisfy the aims of Policy CS41.

Noise

Environmental Health (Noise) have expressed no concerns that noise from the adjacent road would be intrusive or disruptive to future residents within the block. The scheme would satisfy the component parts of Policy CS41.

Refuse/Recycling

Bin stores would be provided below ground at the site frontage, making use of the Council's agreed new methods for sub surface storage and servicing. Resident access to the bins would be easy and carefree through surface openings as they leave and enter the site. Some works will be required to reconfigure the dropped kerbs outside the site and within the landscaping reserved matter to ensure path widths and gradient levels permit easy servicing of the underground bins once lifted to ground level. The placement of the bin openings within the site shielded by landscaping and a fence adjacent to the highway would help limit their misuse use by tourists returning from the beach. Subject to conditions, this aspect would satisfy the aims of Policy CS41.

Highway Safety, Capacity & Flow

Core Strategy Policy CS6 seeks to deliver sustainable communities. Policy CS16 sets out parking standards, as amended by the recently approved BCP Parking Standards SPD (Jan 2021). Policy CS17 encourages greener vehicle technologies and Policy CS18 advocates support for development that increases opportunities for cycling and walking. In Jan 2021 the LPA adopted the BCP Parking Standards SPD (Parking SPD) which reflect paragraph 111 of the NPPF. It is against this guidance that the proposal has been assessed. Revisions to the Highway Code in 2022 re-ordered the hierarchy of highway user priority, placing more vulnerable users at the top and motorised users at the bottom. The assessment made below follows this approach.

Pedestrian Access

The main pedestrian access will be taken from a gated vehicular entrance into a lobby door. Pedestrians will also be able to enter the lobby from a secondary door within the car park, adjacent to the cycle parking storeroom. The entrance is easily accessed from the street and provides a sidewards route past the underground bin store openings. The details of hard surfacing are not set out at this point as hard landscaping details remain part of the Reserved Matters.

Cycle Parking

The proposed cycle store has been reconfigured. Access remains external with the limited internal lobby layout and single staircase restricting the ability to connect an internal door. However, capacity is sufficient to meet policy requirements and the store is within the relatively secure car park of the proposal behind gates. The SPD requires 28 resident spaces and 2 visitor spaces here and, 46 spaces are proposed within a secure, covered cycle store, a surplus of 17. The level of cycle parking is exceeds policy requirements by some margin. An external cycle stand can be conditioned to be provided near the entrance doors for visitors.

Vehicular Access

- The proposed single vehicular access, at circa 6m in width, incorporates adequate driver/pedestrian inter-visibility. A reduction of vehicular accesses to the site improves the walking network and is welcomed.
- The existing telegraph pole fronting the site appears to remain unaffected by this proposal whilst existing sections of dropped kerbs fronting the site, made redundant by this proposal, will be re-instated with full height kerbs. All costs associated with the changes to footway infrastructure are to be borne by the applicant and a s278 agreement should be drawn up if approval is given.

Typically, vehicular gates should be set back a minimum of 5m from the public highway to ensure no obstruction to pedestrian and vehicular traffic. However, traffic flow in this site-specific location is not deemed to be so significant that the installation of a gate would result in material harm to the operation of the highway network. Moreover, the gates are positioned at circa 4m from the back edge of the footway and therefore, pedestrians would likely not be forced into the road to pass a waiting vehicle. The use of an electric sliding gate should be conditioned to reduce waiting times to access the site and also ensure no gate will open outwards across the footway.

Car Parking

- The site fronts Browning Avenue which offers large sections of unrestricted on-street parking along both sides of its carriageway however, this section of road undergoes a significant increase in parking stress across the summer months owing to its proximity to the coast.
- 132 As per, Table 10 – C3: Houses of the Parking SPD, the proposed development (7 x 1-3 habitable room flats and 6 x 4-habitable room flats) generates an initial parking requirement of 19 spaces. 20 spaces are proposed, with 4 of them comprising tandem spaces, each pair to be shared by a specific flats (2 in total). If more than half of the spaces are to be allocated to specific flats, an additional two spaces would be required for visitors. As all spaces are to be allocated, This means that the negotiated provision would be deficient by one space, when assessed against the SPD. The applicant has provided a plan showing they can provide an additional space to satisfy policy but this would make the car park very cramped and remove space allocated for landscaping. On balance, the scheme with the missing visitor parking space would be preferred. This under-provision of one car space is placed against the over-provision by 17 cycle parking spaces against policy requirement. Whilst this means that the proposal would fail to satisfy car parking policy by one visitor space, it would substantially exceed cycle parking policy for the development as a whole. The Parking Standards SPD seeks to minimise the reliance upon and use of cars. The support in a substantial overprovision form for a sustainable alternative mode of transport within proposal is sufficient to offset the lack of one space. Although there is a policy conflict, the harm resulting from it has been suitably mitigated for.

Manoeuvring / EV Charging Facility

The layout and design of the parking and turning arrangement accords with the Parking SPD. The provision of 100% electric vehicle charging points across the spaces exceeds the requirement and is a benefit of this scheme. Details pertaining to the specification of the charging points can be secured by condition.

Servicing

The collection of waste from the frontage of the site will take place from the public highway. 3no. bin chambers to house 4-5 EuroBins are proposed below ground. Waste will be inserted through top-side openings and on collection day. The underground Eurobins will be lifted hydraulically to the surface, controlled by panel at ground level and wheeled across level gradients to the kerbside collection point within the car park access. They will then be wheeled across the pavement, over the dropped kerb to the rear of the waiting lorry. Once emptied the journey will be reversed. Conditions will be needed to secure the route delivers unobstructed 2m wide paths. A waste management plan will be needed to set out how the bins will be managed on site and where they will be stored on collection day. The plan should also set out what mitigation (such as alternative collection arrangements) will be put into practice should the equipment fail. The volume of waste associated with this development would have a minimal impact upon stop duration and is not considered to result in material harm to the operation of the local highway network. The above

assessment has been made by planning and highway officers as the comments and objection received from Waste Services raised concerns about the operation of the underground bin store, but was based on a misunderstanding of the type of underground bin store proposed, there being an alternative type of underground store which is craned out into the refuse vehicle.

The proposals would satisfy the Council's Waste & Recycling standing advice for underground storage (Standards for Waste Container Storage & Access – adopted July 2023). A condition requiring details of a waste management contingency plan in the event of a breakdown is suggested alongside conditions requirements to ensure the delivery of an operational below ground waste storage facility. The WCA typically recommends that a separate bulky goods storage space is provided for when large items need to be disposed of when residents vacate or move in. Space exists to the side of the bin service controls where this could be positioned, and the matter can be sufficiently addressed during the discharge of the Reserved Matters submission for hard and soft landscaping.

Construction Phase

Highways Officers have not raised any issues and the matter can be adequately addressed through the application of conditions governing the Construction Environment Management Plan and construction traffic attending the site.

Highways Conclusion

The Local Highway Authority (LHA) has considered the amended proposal and raise no highways objections subject to imposition of conditions to address/secure the matters raised. The highway and vehicular impacts of the proposal would be acceptable, having regard for paragraph 111 of the NPPF. Subject to the conditions to address points and secure delivery of facilities, the proposed access and egress arrangements for vehicles, cycles and pedestrians, and general servicing would satisfy the highway user safety and the sustainable development aims of Core Strategy Policies CS6, CS17, CS18 and the BCP Parking Standards SPD. Policy CS16 would not be satisfied but suitable mitigation to overcome conflict is proposed.

Landscaping and Trees

Landscaping (a Reserved Matter)

- With regards to the manner in which the new building will be visually linked to the street, details of hard and soft landscaping across the site, and exact means of enclosure are reserved for future determination as a Reserved Matter. Sufficient space is shown around the site frontage to accommodate landscaping capable of adequately screening the above surface infrastructure needed for the below ground refuse and recycling storage. The design and layout of which should be such that it does not impede the servicing of the bins once they are brough to the surface, leaving level, 2m wide pathways clear through the site to kerbside dropped kerbs.
- The tree officer has assessed the arboricultural information accompanying the proposals. The indicative soft landscaping scheme referred to in Tree documents has not been submitted so the Officer has been unable to pass verdict on possible new landscaping at this stage. It remains a Reserved Matter and subject to sufficient land being left available by a suitable layout proposal, it can be dealt with at that RM stage.
- All trees on and adjoining the site are to be retained and suitably protected with the exception of G1. The applicant proposes to remove some poor quality trees on

adjoining land subject to the owners of that land/trees giving consent. The tree officer considers them to be in reasonable conditions to allow retention and they have high visual amenity value. Although within the site red line, they fall on BCP Council owned land. Their removal is proposed by this application, but the act would need to be agreed by BCP Council Parks Department who manage the land. That decision is separate to the assessment of this proposal. Proposals for re-landscaping this verge would also need to be agreed with BCP Council Parks Department.

- The arboricultural report refers to a landscape scheme with a proposal to plant 4no. Black pine as replacements to this area. These trees would be suitable for this location and at maturity would have high crowns that do not obstruct sea views and they would have high visual amenity. Subject to the developer proposing suitable reasons for their removal within any landscaping submission, and a robust and comprehensive planting scheme as part of the soft landscaping Reserved Matters submission, the removal of the trees would improve sea views from the property. At this stage no support is given for the felling of trees off site on Council owned land and the matter should be specifically conditioned.
- However, it is considered that the proposed scale, layout and access arrangements are sufficiently balanced so as to permit conditions and Reserved Matters to control landscaping, suitably worded so that those conditions don't conflict with access and servicing. Thus, the balanced conclusion is that the proposal has the capacity to accord with design and street scene elements of Policy 4.25 of the Bournemouth District Wide Local Plan and Policy CS41 of the Core Strategy.

Land Contamination

Environmental Health returned no concerns or comments in respect of this matter. Matters such as asbestos within the existing buildings are regulated by separate legislation to land contamination and are not controllable by planning condition. Subject to the application of a watching brief informative, the scheme is capable of satisfying related planning policies and NPPF requirements.

Flood Risk and Drainage

- 144 The site is located within current day Flood Zone 1 and has a very low risk (less than 0.1% annual probability) of surface water flooding. The land is previously developed with a domestic drainage system connected to the sewer network. Due to the clifftop location, traditional soakaways are not considered acceptable drainage solutions. To prevent flooding and provide satisfactory drainage in accordance with National Planning Policy Framework paragraph 163, 165 and 170 and Policy CS4 of the Bournemouth Local Plan: Core Strategy (October 2012) a surface water drainage strategy is normally required. This is to ensure the satisfactory management of local flood risk, surface water flow paths, storage and disposal of surface water from the site in a range of rainfall events and that the SuDS proposed operates as designed for the lifetime of the development. Illustrative drainage features are shown on the Indicative Drainage Plan drawing accompanying this outline application. It was noted my objectors that the plans contain annotations to imply that soakaways could be used, contrary to standing advice and the recommendations of the applicant's own hydrology reports accompanying the submission. The applicant has been asked to amend the plans and revise the indicative proposals to omit the reference to the soakaways.
- An objection has been received from the Drainage/Flood Risk Team. Plans fail to demonstrate that sufficient space exists within the site to accommodate a suitable

SUDS system, or an alternative based on the proposed layout. Without such information, the drainage team consider it premature to approve the layout as the building may need to alter, impacting on interface distances, car parking provision and amenity impacts. The scheme would need regulate discharge into a combined sewer, as no infiltration into the ground can be agreed in this clifftop location. At the time of writing this report, the applicant has now submitted an updated drainage strategy with indicative storage tank plan. The suitability of this to handle the likely run-off and store it within the site will be reported to committee once it has been reviewed.

If the information demonstrates that the proposed on-site water storage capacity would be sufficient, then the layout can be considered fixed. In this scenario the recommendation of this report is that delegated authority be passed back to the Head of Planning to issue the decision once sufficient information has been submitted to enable a condition to be agreed. In the event that the capacity is considered insufficient and material changes to the layout (impacting negatively on amenity issues) are required, the recommendation is that the determination of the case be returned to Committee for determination there.

Cliff Stability

As part of the assessment of drainage, the Council has considered the potential loading upon the clifftop. At 100m+, the site is sufficiently far from the cliff edge to pose a low/negligible risk on stability grounds. A stability report has been submitted but this does not contain any conclusions or details of any specific building measures. A more detailed cliff stability report should therefore be required by condition.

Climate Change Mitigation

- BCP and the Government have declared a climate emergency. Policy CS2 seeks to secure the use of green technology in new developments, and applies to schemes of more than 10. As 13 dwellings are proposed, plans shown a number of flat roof areas above the development capable of hosting photovoltaic solar panels and / or porous green roofs to assist with the staged control of water run-off. The applicant has agreed to the application of a condition to secure details of PV panels and their installation prior to first occupation and to a broader one permitting details of green roofs to be submitted as part of the drainage and soft landscaping conditions if considered necessary.
- Such infrastructure is already a common sight in the area and the orientation of the building is such that subject to conditions requiring them to be set-in at least 1m from the roof parapet edge they would have little direct impact on views of the main frontage or surrounding homes. Similarly, the benefits of the 100% provision of EV charging for every car parking space is a significant benefit and it should be conditioned to secure delivery. Policy compliant cycle parking is provided, in a convenient and safe position, with easy access for residents. Whilst these elements would ensure the proposal complies with Policy CS2 aspirations, conditions will need to be worded to ensure the elements are delivered.
- No sustainability details are given in respect of any construction materials. Permeable paving products made from recycled materials could be utilised on any hard surface landscaping to aid the natural return of rainwater runoff to the ground. No outdoor clothes drying space is set out and the LPA strongly advise that tenancy agreements should not preclude this functionality. This would assist in helping the units not rely

- solely on tumble dryers and radiators for clothes dying, reducing the reliance on those utilities and lowering the carbon footprint of occupancy.
- The loss of the extant building is noted. The applicant opted to not engage in preapplication enquiries and has not offered a carbon footprint analysis of demolition/rebuild versus retention/extension so the LPA cannot form a view on this aspect of the proposals' sustainability. However, the opportunity to deliver a similar quantum of housing units the site is capable of sustainably hosting in this scheme, having regard to adopted local and national polices and standards, would likely be stymied by the retention of the dated low-density structures.

Ecology & Biodiversity

- Government Circular 06/2005 states that "it is essential that the presence or otherwise of protected species, and the extent that they may be affected by the proposed development, is established before planning permission is granted." Without knowledge of whether or not protected species are present, the LPA would not be able to comply with NPPF 2023 paragraph 174. In respect of Protected European Species, the LPA also has a statutory duty under the Habitat Regulations 2017 (which are only regulated by pre-Brexit EU legislation).
- In this case a Preliminary Ecological Appraisal was undertaken on behalf of the applicant. The survey established a need to erect and/or incorporate bird and bat boxes into the building fabric and the site. Secondarily, the report concluded that prior to the commencement of any development (including demolition) a reptile survey would be required by condition to identify the potential presence on site, along with any mitigations to protect and enhance their habitats on the site or cover the relocation and upgrade costs for a replacement off-site habitat. Some reptiles have European protected designation under the Habitats Directive (at present). Although Nature England standing advice sets out a preference to have all such surveys before a decision is made, the BCP Ecology officer agrees with the recommendations for a pre-commencement condition. The Ecology officer also suggest that conditions control these aspects alongside a general condition to prevent vegetation clearance during bird nesting months 1st March to 31 August inclusive.
- The site lies in close proximity to clifftop Sites of Nature Conservation Interest and potential wildlife corridors. Due to the grassland on site, it is considered possible that hedgehogs would utilise the site for foraging and commuting. Hedgehogs may be adversely impacted in the short-term by the construction process, through entrapment in trenches/excavations, and in the long-term through loss of foraging opportunities and access into the site by unbroken fence lines. Thus, to ensure the long-term viability of the local hedgehog population, a mitigation and compensation strategy should be controlled by conditions. Subject to suitable conditions, the development not substantially harm the natural habitats of any protected species.
- The NPPF requires that "decisions should contribute to and enhance the natural and local environment by: d) by minimising impacts on biodiversity and providing net gains in biodiversity where possible". The Ecology officer is satisfied that the conditioned mitigations set out above would be appropriate and ensure implementation on site.
- Subject to these conditions the proposal has the capacity to satisfy the aims of local policies CS30 and CS41; and to comply with the NPPF net gains for biodiversity.

Furthermore, the conditions would fulfil the relevant Council duties under the Habitats Regulations.

Heathland Mitigation

- The site is within 5km of a designated Dorset Heathlands SPA (Special Protection Area) and Ramsar Site, and part of the Dorset Heaths candidate SAC (Special Area of Conservation) which covers the whole of Bournemouth. As such, the determination of any application for an additional dwellings resulting in increased population and domestic animals should be undertaken with regard to the requirements of the Habitat Regulations 2017.
- The Dorset Heathlands Planning Framework SPD 2020 sets out an approach to the mitigation of the harmful effects of residential development in South East Dorset on Dorset's lowland heaths. This requires that all new residential development between 400m 5km from protected Heathlands shall be subject to a financial contribution towards heathland mitigation measures in the borough. The proposed development would result in the formation of 13no. dwellings (13@ £331 = £4,303). Subtracting the existing trio of (authorised) flats (3x £331 [£993]) this would be a net increase of 10 dwellings. A capital contribution is therefore required and in this instance is £3,310 plus a 5% administration fee. A signed legal agreement is in progress, to provide this contribution.

Affordable Housing

- Policy AH1 of the Affordable Housing DPD seeks to secure the delivery of affordable housing (AH) from general market housing schemes. This applies to major developments of 10 or more units, so the policy applies to this application. Provision of an appropriate affordable housing contribution is a significant benefit to a scheme and carries significant weight where provided.
- The proposal seeks permission for 13 units, against 3 existing flats a net gain of 10 units, and just over the threshold at which SPD policy AH1 is triggered and Affordable Housing is required. Of these, 12 have internal space in excess of 68sqm and one which is under. Using the associated 'indicative contribution tables' this site is within the 'East Coast' district and requires a policy compliant contribution of £13,867 per flat over 68sqm and £15,770 for those between 47-67sqm. This equates to a contribution requirement of £182,174.00. However, the 3 existing flats on the site (each over 68sqm) comprise a total offset credit of £41,601. This reduces the total policy compliant affordable housing contribution required to £140,573.00. The applicant has agreed to pay this figure to the Council as an off-site commuted sum. Subject to the signing of a s.106 legal agreement to secure this, the proposal would satisfy the aims of policy AH1 in full.

Community Infrastructure Levy

The site/development is liable for Community Infrastructure Levy contributions for any net increases in floor space.

Planning Balance/Conclusion

The planning balance set out in Paragraph 11 of the NPPF should always be considered whether there is conflict with a specific local policy or not.

- Given the shortfall of number of homes delivered in the Bournemouth area, the balance is tilted in favour of sustainable development to grant planning permission except where the benefits are significantly and demonstrably outweighed by the adverse impacts or where specific policies in the NPPF provide a clear reason for refusal. The proposed scheme would contribute to the need for new housing, delivering 13 homes, making better use of the site to deliver 13no. flats rather than the 3-4 historically permitted on site. The development would make the best use of previously developed land and assist in delivering local housing targets in a sustainable manner and location, with significant regard for the adopted Neighbourhood Plan and in accordance with the aims of the NPPF. A contribution towards affordable housing need would also be made, which is positive. All of the flats would have internal space that meets or exceeds minimum, supplemented by communal and private outdoor space and storage, satisfying policies.
- The proposal would satisfy all local plan policies with the exception of:
 - a) Policy CS16 the single missing visitor car parking space: The missing space, if provided would result in reduced landscaping space, to the detriment of the scheme and local character. Given the substantive over provision of cycle parking spaces in excess of policy requirement, and the fact that street parking spaces are not controlled by parking meter or other permit system, adequate capacity exists on the street to accommodate the single visitor vehicle that may or may not overspill from this development. The development would be in a sustainable accessible location. No highway safety concerns have been raised and matters can be addressed through conditions. Given the offset presented by overprovision of cycle parking, limited weight should be attached to this policy conflict.
 - b) Policies CS40 / BAP1 Loss of Non Designated Heritage Asset: Although the fallback position permitted by the approved Prior Approval allows immediate demolition of the building, the proposal to demolish the building still conflicts with local policies CS40 and BAP1. Heritage officers object to the loss and consider the weight to be attached to the significance of the building to be lost is low and the positive impact of its successor to the street scene can be sufficiently secured through reserved matters and conditions. With regard for para 203 of the NPPF, limited weight should be attached to this policy conflict.
 - c) <u>Policy CS4 Surface Water Drainage:</u> Subject to review by the drainage team the proposal appears to satisfy the requirements of condition CS4. It is considered that the layout out of the proposal has the capacity to deliver a suitable and policy compliant surface water drainage strategy as part of a SUD system. A condition is suggested, with determination of this element delegated to senior officers within the planning department. Given this aspect is likely capable of resolution, only limited weight should be attached to this policy conflict.
- Local residents have raised concerns that too many units are proposed and that the degree of activity, disturbance and vehicles associated with the number of households would impact harmfully on the established character of the area and the bowling green, diminishing the quality of life and adding to parking pressure.
- It remains that the aims of policy CS21 *require* proposed redevelopment of this sustainably located site to deliver an increased number of dwellings, so long as the scale, form and general appearance of the proposal do not harm the character of the locality. It is recognised that there are similar blocks of flats nearby. The proposal would deliver new housing within an attractive building and well laid out site.

- Policy CS21 also requires that new development "respects residents' amenities". The scheme has been amended and conditioned to secure a design that does not result in loss of privacy, sunlight or outlook; or cause unacceptable shadowing, to any habitable room in neighbouring dwellings. Where impacts exist, interface distances exceed minimums and/or conditions can adequately mitigate for residual impacts. Highways Officers do not consider there to be any highways safety issues resulting from the proposed parking or access arrangements.
- Sufficient mitigations have been proposed to address biodiversity impacts and adequately protect protected species using the site, and these can be adequately secured by condition, satisfying polices and Habitat Regulations.
- The proposal would deliver 13 dwellings in a sustainable location, compliant with all policies, bar one of the local plan. Chapter 5 of the NPPF sets out the National aims to help deliver a sufficient supply of homes. Paragraph 62 of the NPPF discusses the need for a mixture of dwelling sizes, types and tenures to meet the needs of different groups in the community. Para 63 refers back to this as 'the objective of creating mixed and balanced communities'. The proposal would diversify the mix of dwelling sizes, types and tenures and assist in delivering a mixed and balanced community.
- The development would also invoke short and long term economic benefits in the form of construction jobs and by way of 10 additional households able to contribute to the local economy. The benefits of replacing the dated housing stock with a modern, attractive, better insulated building, that makes better use of the site would not hinder the delivery of a worthy hard/soft landscaping scheme or appropriate external appearance, both to be secured by reserved matters condition.
- So, factoring in the constraints of the site, neighbouring amenity and the need to balance Core Strategy policy aims against each other and the main aims of the NPPF the proposed unit mix and density represents an appropriate provision achievable on this site; in a building having an acceptable scale, height, mass, and interface relationship with adjacent and surrounding buildings and street scene; and no severe impact on highway capacity or flow. All other matters can be addressed by condition. The benefits of the proposals and would align with Chapter 11 of the NPPF
- With regard for the 'tilted balance' set out in paragraph 11(d) of the NPPF, and footnote no.7 and having considered the appropriate development plan policies and other material considerations and proposed conditions, it is considered that the tilted balance is triggered there are insufficient grounds for refusing permission. This is because:
 - a) the proposal would accord with all but three local Development Plan policies:
 - b) satisfactory mitigation is offered for the single missing visitor parking space so that the impacts would be sufficiently offset to justify minor non-compliance with Policy CS16;
 - c) the heritage value associated with the existing building is not so significant that its impact on street scene could not be replicated or improved, in time, by the proposed development. Prior Approval Permission (PAP) to demolish the building already exists and the impacts of approving this permission would offer a degree of certainty about the form of the replacement building not currently associated with the PAP. There is sufficient justification for non-compliance with Policies CS40 and BAP1;

- d) suitable resolution of the conflict with Policy CS4 is under discussion, with an alternative route back to reconsideration of the scheme at committee should this not occur:
- e) the conditions securing biodiversity mitigations would sufficiently overcome any reason for refusing the proposal under paragraph 11(d)(i) of the NPPF so that (d)(i) does not apply; and
- f) that Paragraph 11(d)(ii) does apply here, but the tilted balance is such that there are no harms that significantly or demonstrably outweigh the benefits of the scheme.
- In conclusion, the proposals would deliver benefits comprising provision of new housing, an affordable housing contribution, and the economic, social and environmental objectives of sustainable development. With regards to the NPPF, the harms, where identified do not significantly and demonstrably outweigh these benefits.
- In accordance with s38(6) of the Planning And Compulsory Purchase Act 2004 (as amended), it is considered that the proposal 'would accord with the local development plan policies when they are read as a whole'. The Development Plan Policies considered in reaching this decision are set out throughout this report.

Recommendation

- With regard to the issue of drainage, it is requested that if Members vote to agree the recommendation of the report to grant permission, that decision making authority for the issuing of the decision be delegated back to the Head of Planning pending satisfactory resolution of the matter as set out in the drainage section of this report. In the event that the matter is not resolved and the development needs material changes to the layout that impact on amenity/parking/footprint issues, the delegated authority would expire and the case would be returned to Committee for reconsideration and determination.
- Thus, it is recommended that this application be delegated to the Head of Planning (including any Interim Head of Planning) ("the Head of Planning") to:
 - Grant permission subject to the Head of Planning being satisfied that in their opinion there are no drainage issues relating to the application that cannot be adequately addressed by way of condition without amendment to the proposed above ground site layout plans submitted as at the time of presentation of the matter to the Planning Committee and subject further to:
 - (a) the following conditions but with power delegated to the Head of Planning to add a further condition to secure the provision of an adequate surface water drainage scheme; and
 - (b) a deed pursuant to section 106 Town and Country Planning Act 1990 (as amended) securing the terms below with power delegated to the Head of Planning to agree specific wording provided such wording in the opinion of the Head of Planning does not result in a reduction in the terms identified:

Namely, the completion of a Section 106 agreement to secure the required financial contributions of

- i) £3,310 (+ 5% fee) towards Heathland Mitigation;
- ii) £5,000 towards offsite Reptile Habitat Re-homing/Improvements
- iii) £140.573.00 towards off site affordable housing; and

Conditions:

Approved Plan Numbers

1 In Accordance with Approved Plans

Subject to any details approved as part of the [landscaping and appearance] reserved matters application(s) as set out in conditions 3 and 4, the development shall only be carried out in accordance with the following approved plans/details:

9701/200: Rev C - Red Line Site Outline

9701/200: Rev C - Site Plan PROPOSED

9701/201: Rev B - Floor Plans PROPOSED

9701/202: Rev B - Floor Plans PROPOSED

9701/203: Rev A – Elevations / Streetscenes (Indicative)

GH2231 Rev 1a. Tree Protection Plan dated 25.08.2022

GH2231b, dated 25.08.2022 Arb Method Statement & Tree Constraints Plan

9701/206 Rev A - Indicative SUDs Drainage

Reason: For the avoidance of doubt and in the interests of proper planning.

Time Limit

2. Reserved Matters Time Limit (3 years)

Application for approval of reserved matters must be made not later than the expiration of three years beginning with the date of this permission and the development must be begun not later than whichever is the later of the following dates:

- a) the expiration of three years from the date of this permission,
- b) the expiration of two years from the final approval of the reserved matters or, in the case of approval on different dates, the final approval of the last such matter to be approved.

For the purpose of this permission the reserved matters are appearance and landscaping (collectively referred to as "the reserved matters")."

Reason: This condition is required to be imposed by Section 92 of the Town and Country Planning Act, 1990.

Reserved Matters

3. Reserved Matters details (Appearance)

Before any development is commenced approval shall be obtained from the Local Planning Authority (LPA) with respect to the reserved matter of the appearance of the development.

The details submitted in respect of this Reserved Matters should in particular include sufficient information and drawings to permit the LPA to assess and discharge the following matters:

a) External Appearance of the building. To include: Ground Surfacing materials for pedestrian, bin servicing, cycle and vehicular routes and circulation areas; Section and fall-ratio of any proposed ramps within the site, connection to highway footway and dropped kerbs outside the site, external fixtures, specific details (including layout and finish materials of external surfaces of the shared roadway to the rear parking areas) of the ground floor exteriors, including any pathway or patio associated with the duplex unit to the rear, and an oversized/bulky waste storage area within the frontage.

- b) External Finish Materials (Building). To include details of all manufacturer and product identifying names, colour name and/or code together with a digital pack of visual samples for the walls, windows, doors, balcony balustrading, patio and balcony deck/floors, roofs, parapets, solar panels.
- c) Site Boundary treatments including gates. To include plans and elevations for all proposed means of enclosure for the site, including subdivision of the plot and garden spaces. Details of colour finish, treatment and materials shall be provided. Within every 10m run of boundary enclosure, an opening comprising 15cm x 15cm at ground level shall be formed to permit the passage of hedgehogs between gardens.

After approval of the above matters, the approved details shall be implemented in full, prior to first occupation of any of the units hereby permitted.

Reason: To ensure that the approved outline development proposes a coherent design of the land around the building and suitably landscaped amenity areas sufficient to address visual amenity, bat colony mitigations and to accord with Policy 4.25 of the Bournemouth District Wide Local Plan (February 2002) and Policies CS41 and CS30 of the Bournemouth Local Plan: Core Strategy (October 2012).

Reserved Matters

 Reserved Matters details (Landscaping)
 Before any development is commenced approval shall be obtained from the Local Planning Authority (LPA) with respect to the reserved matter of the external landscaping of the development.

The details submitted in respect of the Landscaping Reserved Matters should in particular include sufficient information and drawings to permit the LPA to assess and discharge the following matters:

- a) Hard landscaping materials/finish. To include: Ground Surfacing materials for pedestrian, bin servicing, cycle and vehicular routes and circulation areas; Section and fall-ratio of any proposed ramps within the site, connection to highway footway and dropped kerbs outside the site, external fixtures, specific details of the exterior areas around the ground floor, including any pathways, patios or hard surfacing, and an oversized/bulky waste storage area within the frontage.
- b) <u>Soft landscaping.</u> To include *Planting plans for the outdoor areas of the scheme including the site frontage and surface bin storage equipment area; Schedule of plants suited to the environment (including at least 3no. new frontage trees, 2no. new trees to the rear/interior of the site, and native shrubs and planting which are ecologically beneficial to local wildlife; and an implementation timetable.*

None of the treatments or landscaping pertinent to (a) or (b) shall be planted or installed on site until the relevant details have been approved in writing by the LPA. After which:

- i) the hard landscaping elements shall be implemented in full, prior to first occupation of any of the units hereby permitted, in accordance with the details approved in part (a) of this condition; and
- ii) the soft landscaping shall be carried out in accordance with the approved details and the approved implementation timetable.

Reason: To ensure that the approved outline development proposes a coherent design of the land around the building and suitably landscaped amenity areas sufficient to address visual amenity, bat colony mitigations and to accord with Policy 4.25 of the Bournemouth District Wide Local Plan (February 2002) and Policies CS41 and CS30 of the Bournemouth Local Plan: Core Strategy (October 2012).

Pre-commencement Requirement

Cliff Stability Report

Prior to the commencement of development, a geotechnical report shall be submitted to and approved in writing by the Local Planning Authority. This shall be carried out by a suitably qualified Geotechnical Practitioner and in accordance with current revisions of BS EN 1997 (EC7) and NA to BS EN 1997-1, supported by a form of Geotechnical Design Report presenting derivation and selection of characteristic geotechnical parameters and the detailed assessment of slope stability. This should be supported by a site specific ground investigation. The geotechnical report shall be carried out in accordance with the approved details, unless otherwise approved in writing by the Local Planning Authority.

Reason: To ensure that development would not have adverse impact on cliff stability in accordance with Policy 3.25 of the Bournemouth District Wide Local Plan (February 2002).

CMP Construction environment management plan

- No development shall take place, including demolition and site clearance works, until a construction management plan (CMP) has been submitted to and approved in writing by the Local Planning Authority. The CMP shall provide for:
 - 24 hour emergency contact number;
 - Parking of vehicle of site operatives and visitors (including measures taken to ensure satisfactory access and movement for existing occupiers of neighbouring properties during construction);
 - Locations for loading/unloading and storage of plant, waste and construction materials;
 - Method of preventing mud being carried onto the highway;
 - Measures to protect vulnerable road users (cyclists and pedestrians)
 - Any necessary temporary traffic management measures;
 - · Arrangements for turning vehicles;
 - Arrangements to receive abnormal loads or unusually large vehicles;
 - Methods of communicating the Construction Environment Management Plan to staff, visitors and neighbouring residents and businesses;

The approved Construction Management Plan shall be adhered to throughout the demolition and construction period.

Reason: To safeguard the amenities of occupiers of adjoining and nearby properties and in the interest of highway safety in accordance with Policies CS38, CS41 and CS14 of the Bournemouth Local Plan: Core Strategy (October 2012).

Reptile Survey & Mitigation

- No part of the development hereby permitted shall be commenced including any demolition or site clearance work unless details of a reptile scheme have first been submitted to and approved in writing by the local planning authority. The reptile scheme shall in particular:
 - (a) include a detailed survey of the whole of the application site sufficient to identify [the number and species of] all reptiles on or using any part of the application site, such a survey should comply with best practice for such a survey and incorporate details of the person(s) carrying out and producing the survey and scheme sufficient to demonstrate their competence; and
 - (b) address whether the circumstances mean that it is appropriate to translocate some or all of any species identified and if so, also include a method statement setting out the process for translocating each such species including the identified place for relocation; and
 - (c) include measures to improve the on-site habitat for any reptiles on or using the site, including any proposed relocation site and also including diagrams of any habitat enhancements to be constructed; and
 - (d) include details of all appropriate future maintenance and management requirements in relation to any identified measures and any location(s) to which any reptile is to be relocated together will full details demonstrating that such future maintenance and management will be delivered; and
 - (e) include a timescale for the delivery of measures identified including any identified translocation.

The development shall only be carried out in accordance with the approved reptile scheme and all measures including any relocated sites shall thereafter at all times be retained and also managed and maintained in accordance with the approved scheme."

Reason: To ensure the development contributes to and enhances the natural and local environment by minimising impacts on and providing net gains for biodiversity in accordance with Policies CS30 and S41 of the Adopted Core Strategy (2012), the aims of the National Planning Policy Framework (2023) and the Protection of NERC Act 2006 S41 priority species.

Surface Water Drainage (SuDS)

- Notwithstanding the indicative details shown on drawing no. 9701/206 Rev A no development shall take place, excluding demolition and site clearance works, until a scheme for the whole site providing for the disposal of surface water run-off and incorporating sustainable urban drainage systems (SUDS), has first been submitted to and approved in writing by the Local Planning Authority. The scheme shall in particular include the following:
 - a) A surface water drainage strategy report/statement produced in accordance with national and local policies, including supporting information and agreements in principle, if appropriate.
 - b) Area characteristic assessment plans for both pre- and post-development scenarios. These plans should clearly show red line boundary, areas types (e.g. impermeable surface, soft landscaping), and corresponding gross area values.
 - c) Drainage layout plan showing the contributing impermeable catchment areas, drainage assets, the location of SuDS features, conveyance paths, surface water point(s) of discharge, storage and treatment areas.
 - d) Surface water drainage calculations which must include an assessment of the pre-development scenario runoff rates (i.e. greenfield or brownfield),

- postdevelopment runoff rates for the 1:1, 1:30 and 1:100+40% climate change together with the proposed storage requirements and attenuation features;
- e) a management and maintenance plan for the lifetime of the development that secures the operation of the approved [surface water] drainage scheme throughout this time; and
- f) A timetable for implementation of the approved drainage scheme.

The development shall only be carried out in accordance with the approved drainage scheme and the methods, measures and arrangements in the approved scheme shall at all times be retained and managed and maintained in accordance with it.

Reason: To provide satisfactory drainage for the development in accordance with Policy CS4 of the Bournemouth Local Plan: Core Strategy (October 2012) and in order to achieve the objectives set out in the Local Planning Authority's Planning Guidance Note on Sustainable Urban Drainage Systems.

Ground Levels

- 9 No part of the development hereby permitted shall be commenced unless the following information has first been submitted to and approved in writing by the local planning authority:
 - (a) a full site survey that shows the datum used to calibrate the site levels, levels along all site boundaries, levels across the site at intervals of 5 metres and floor levels of any adjoining buildings; and
 - (b) full details of the proposed finished site levels and floor levels of all buildings and hard landscaped surfaces.

The development shall only be constructed in accordance with the approved details and the approved finished site levels, floor levels and hard landscaped surfaces shall thereafter at all times be retained."

Reason: To ensure that the development relates satisfactorily to its surroundings in the interests of visual amenity and in accordance with Policy CS41 of the Bournemouth Local Plan: Core Strategy (October 2012).

Tree Protection

No part of the development hereby permitted shall be commenced, including any site clearance, the digging of any trenches and the bringing on to the application site of any equipment, materials and machinery for use in connection with the implementation of the development save as is necessary for the purposes of this condition, unless all barriers and ground protection for any trees on adjoining land have first been provided in accordance with the details contained in the Tree Protection Plan (no. GH2231 Rev 1a. dated 25.08.2022) and arboricultural method statement (ref. GH2231b, dated 25.08.2022 and authored by Gwydion's Tree Consultancy) ("the Approved Tree Protection Measures"). The Approved Tree Protection Measures shall thereafter be retained until both the development has been substantially completed and all equipment, machinery and surplus materials relating to the construction of the development have been removed from the site, unless an alternative time is provided for in the Approved Tree Protection Measures.

Within the areas secured by the Approved Tree Protection Measures, until such time as the Approved Tree Protection Measures have all been removed, nothing shall be stored or placed in any area secured by any part of the Approved Tree Protection

Measures nor shall the ground levels within those areas be altered or any excavation made without the written consent of the local planning authority.

In this condition "retained tree" means an existing tree which is to be retained in accordance with the approved plans and particulars

Reason: To ensure that trees and other vegetation to be retained are not damaged during construction works and to accord with Policy 4.25 of the Bournemouth District Wide Local Plan (February 2002).

During Construction

11 Construction Hours / Delivery & Dispatch of Materials
During the construction period(s) relative to the erection of this development hereby
approved, no site machinery or plant shall be operated, no process shall be carried
out and no demolition or construction related deliveries received or dispatched from
the site except between the hours of:

08.00 and 18.00hrs Monday to Friday and 08.00 to

13.00hrs Saturday and at no time on Sundays, Bank

or Public Holidays.

Planks or similar shall be left in foundation trenching overnight and at weekends to form ramped routes that permit the escape of hedgehogs and other animals during construction work.

Reason: To ensure satisfactory control of the construction process, to maintain the free flow of the public network, and to avoid harm to neighbouring amenity and wildlife crossing the site in accordance with Policies CS41 and CS30 of the Bournemouth Local Plan: Core Strategy (October 2012).

Reporting of Unexpected Contamination

- In the event that any contamination, which has not previously been reported to the local planning authority as part of the planning application to which this permission relates, is found during the implementation of the development hereby permitted then this shall be reported without any unreasonable delay (and in any event within [2] working days) to the local planning authority and furthermore no work on any part of the application site shall be carried out at any time after the contamination has been found save as provided for in this condition (or as otherwise agreed in writing by the local planning authority) unless a risk assessment has been carried out, submitted to and approved in writing by the local planning authority and either:
 - (a) the local planning authority has confirmed in writing that work can recommence without any further action; or
 - (b)
 - (i) a detailed remediation scheme(s) in relating to that identified contamination which include:
 - an appraisal of remediation options;
 - identification of the preferred option(s);

- the proposed remediation objectives and remediation criteria;
- a description and programme of the works to be undertaken; and
- a verification plan which sets out the measures that will be undertaken to confirm that the approved remediation scheme has achieved its objectives and remediation criteria;

has been submitted to and approved in writing by the local planning authority and thereafter fully implemented in accordance with the approved scheme(s); and

- (ii) a verification report(s) which identify the results of the verification plan and confirms whether all the contamination objectives and remediation criteria set out in the relevant approved remediation scheme(s) have been met has been submitted to and approved in writing by the local planning authority; and
- (iii) there has been submitted to and approved in writing by the local planning authority a verification report which confirms that all the objectives and remediation criteria of the approved remediation scheme to which it relates have been met.

All schemes, reports and other documents required for the purposes of this condition shall include the qualifications and experience of the person(s) who produced them sufficient to demonstrate their competence.

Reason: To ensure that the development is carried out safely in the public interest and in accordance with best practice and with Policy 3.20 of the Bournemouth District Wide Local Plan (February 2002).

Within set time of commencement

Climate Change Mitigation

No part of the development hereby permitted shall be commenced unless measures to secure that a minimum of 10% of the predicted future energy use of the development including any associated communal parts hereby permitted will be from on-site renewable sources have first been submitted to and approved in writing by the local planning authority. Such details shall include identification of responsibility and arrangements for the future maintenance of such measures.

No part of the development hereby permitted shall be occupied unless all the approved measures relating to the development have first been fully carried out as approved and thereafter such measures shall at all times be retained and maintained in accordance with the approved details.

Reason: To ensure a satisfactory visual relationship with the new and surrounding development in accordance with Policy CS41 of the Bournemouth Local Plan: Core Strategy (October 2012).

Servicing & Waste Management Plan

No part of the development hereby permitted shall be constructed above damp proof course level unless a servicing and waste management plan ("Servicing and Waste Management Plan") has first been submitted to and approved in writing by the local planning authority. The Servicing and Waste Management Plan shall in particular include:

- (1) (a) details of how the building is to be serviced and the waste collected from the approved bin stores and moved to the collection day dwell space at the end of the service path, and
 - (b) sufficient arrangements to prevent any bins or waste from being stored within the bin collection point other than on the collection day the bins are due to be collected, commencing 4 hours before collection is due and returned to basement bin store within 6 hours; and
- (2) technical details of the underground bin storage system and all related equipment which for the avoidance of doubt includes the underground chamber, bins, hydraulic plant and electronic control systems, incorporating manufacturer, model, operational specifications and load capacities; and
- (3) a programmed maintenance schedule for the underground bin storage system and all related equipment detailing scope of maintenance actions and frequency of inspections; and
- (4) details of a back-up waste plan ("Back-Up Waste Plan") to handle the storage, management and collection of waste in the event of a partial or total failure of the approved bin storage system or any related equipment [together with arrangements to secure the repair and/or replacement of the approved underground bin storage system and related equipment in the event of such a failure].

No part of the development shall be occupied or otherwise brought into use unless the approved bin storage system and all related equipment have been fully provided as approved and are operational and thereafter subject paragraph (b) below the approved Servicing and Waste Management Plan shall at all times be accorded with.

In the event of a failure of the underground bin storage system including any related equipment then the approved Back-Up Waste Plan shall be put into operation within 24 hours of the failure and thereafter the Back-Up Waste Plan shall be accorded with at all times unless either the approved bin storage system and all related equipment has been made fully operational in which event the approved Servicing and Waste Management Plan shall again be fully accorded with or the local planning authority in writing agree otherwise.,

In the event of a failure of the underground bin storage system including any related equipment then both the Local Planning Authority and local Waste Authority shall be notified in writing on the first working day after the breakdown is identified.

Reason: To ensure that the business meets its duty under Environmental Protection Act 1990 (section 34) to have suitable commercial waste agreement in place, guidance relating to capacity is based on Waste management in buildings — Code of practice BS 5906:2005, also the safe servicing and collection of refuse from the site so as not to impact the efficiency of the local highway network nor the safety of its users and in the interests of preserving visual amenities, meeting the needs of intended occupiers and highway safety and in accordance with Policy CS41 adopted October 2012

Redundant Dropped kerbs expunged

- Within 4 months of the commencement of development plans and a written specification shall be submitted to the Local Planning Authority for approval setting out the intended reconfiguration of the public footway outside the site to:
 - remove dropped kerb crossovers across the footway which are redundant and reinstate standard footway; and
 - retain or modify a dropped kerb crossover and lowered footway necessary to enable the wheeled waste bins to be moved from within the site to the roadway

within the service parameters of adopted Waste Management guidance having regard for the position of pedestrian access points to the site and the location of the below ground waste containers and service routes set out on the approved drawing nos. 9701/200 Rev C, as informed by the discharge of the Servicing & Waste Management condition of this permission.

Once approved in writing, the works shall be undertaken in agreement with the Local Highways Authority, at the applicant's expense. No part of the development shall be occupied or otherwise brought into use unless the approved details have been fully carried out as approved.

Reason: To ensure the proper and appropriate reinstatement of the adjacent highway in accordance with adopted policies CS16 and CS41 of the Bournemouth Local Plan: Core Strategy (October 2012) and Adopted BCP Parking Standards SPD (Jan 2021).

Car Parking / Turning Space / Walkway Provision

- Within 4 months of the commencement of the development details demonstrating:

 a) which vehicular space(s) is/are to be laid out and demarcated as disability / accessible space(s),
 - b) which vehicular parking spaces are to be allocated which specific flats within the development shall be submitted to the Local Planning Authority in writing for approval.

No demarcation of the spaces shall be undertaken until approval is given for the arrangement, in writing, by the Local Planning Authority. Prior to the first occupation of any of the residential units hereby approved, the vehicle parking spaces, turning areas and pedestrian walkways shall be constructed, laid out and demarcated in accordance with the approved drawing 9701/200 Rev C and as augmented by parts (a) and (b) of this condition and Reserved Matters condition no.4(a).

The turning and car parking spaces shall be made available for the residents of the development and those persons visiting residents of the development, as allocated for the lifetime of the development by way of the details approved by this condition.

Reason: In the interests of highway safety and in accordance with Polices CS14 and CS16 of the Bournemouth Local Plan: Core Strategy (October 2012) and Adopted BCP Parking Standards SPD (Jan 2021).

Cycle Parking Provision

- Within 4 months of the commencement of the development, details of the internal layout of the proposed cycle store, and outdoor visitor cycle spaces shall be submitted to the Local Planning Authority in writing for approval. Details shall include:
 - a) specification and product details for the 46 spaces within the store shown on the approved drawing nos. 9710/200 Rev C and 9710/201 Rev B; and
 - b) specification, location and product details for the 2no. external visitor spaces.

No installation or instatement of the stand details shall be undertaken until approval is given for them, in writing, by the Local Planning Authority. The approved cycle store

building depicted on drawing nos. 9710/200 Rev C and 9710/201 Rev B, and the details approved by way of parts (a) and (b) of this condition shall be implemented in full on site prior to the first occupation of any of the dwellings hereby approved. The cycle store and stands, shall thereafter be retained, maintained in full working order and kept available for the residents/visitors of the development for the lifetime of the development.

Reason: To ensure the proper construction of the parking facilities and to encourage the use of sustainable transport modes in accordance with Policy CS17 of the Bournemouth Local Plan Core Strategy (October 2012).

Electric Vehicle Charging Points

Within 4 months of the commencement of the development details of the provision of 19no. Active Electric Vehicle charging Points shown on drawing 9710/200 Rev C, and associated infrastructure shall be submitted to the Local Planning Authority in writing for approval. Those technical details shall be in accordance with the BCP Council Parking Standards SPD (2021).

No installation or instatement of the details shall be undertaken until approval is given for them, in writing, by the Local Planning Authority. The approved details shall be implemented and brought into operation prior to the first occupation of any of the dwellings hereby approved. Thereafter the Electric Vehicle Charging Points shall be permanently retained available for use at all times.

Reason: To ensure the proper construction of the parking facilities and to encourage the use of sustainable transport modes in accordance with Policy CS17 of the Bournemouth Local Plan Core Strategy (October 2012).

Prior to first Occupation of any unit (and retained for lifetime of development)

Pedestrian inter-visibility splays

Prior to occupation of any of the dwellings hereby permitted the pedestrian visibility splays within the site and vehicular access along the boundary with Browning Avenue, as shown on the approved plan (9710/200: Rev C) shall be cleared of all obstructions over 0.6m in height above ground level and no fence, wall or other obstruction to visibility over 0.6m in height shall be erected within the area of the splay at any time, and the roadway within the site shall be finished in bonded porous material.

Reason: In the interests of highway safety and in accordance with policies CS16 and CS41 of the Bournemouth Local Plan Core Strategy (October 2012).

Biodiversity Enhancement Mitigation

- No part of the development hereby permitted shall be constructed above damp proof course level unless full details of the outline mitigations and enhancements within Section 5 'Discussion and Recommendations' of the 'Preliminary Ecological Appraisal 72 Browning Avenue' authored by 'Phlorum' have first been submitted to and approved in writing by the local planning authority. The full details shall in particular:
 - (a) take account of the Reptile Scheme approved for the purpose of condition 7 Reptile Survey & Mitigation above; and
 - (b) include technical specifications, the number, location and siting of:
 - (i) bird and bat boxed to be built into the development; and

(ii) swift bricks and bee bricks (or reasonable equivalent) in render finishes to be built into external elevations.

No part of the development shall be occupied or otherwise brought into use unless the approved mitigations and enhancements have been fully provided as approved and thereafter those mitigations and enhancements shall at all times be retained and maintained in such a condition as to enable them to continue to fully function for their intended purpose(s).

Reason: To ensure the development contributes to and enhances the natural and local environment by minimising impacts on and providing net gains for biodiversity in accordance with Policy CS30 of the Adopted Core Strategy (2012) and the aims of the National Planning Policy Framework (2023) t

Lighting

- Any lighting to be erected anywhere within the site (including car park, gardens and communal areas) or on the building hereby approved or any means of enclosure shall at all times accord with the following specifications:
 - Any overnight security lighting that is to be provided to building entrances and pathways shall be operated only by PIR sensor and extinguish by timer after a maximum of 3 minutes of no activity;
 - ii) Any lighting installed to the exterior of the building or within the site (including that operated by the PIR) shall point downwards at an angle of no more than 30 degrees perpendicular from a point above the ground, and not be mounted higher than 4m above the adjacent ground level;
 - iii) No external light shall at any time be directed towards any neighbouring residential windows within or outside the site;
 - iv) No fixed external light shall point towards the sea; and
 - v) A timer shall regulate all external lighting on the site between the hours of 23.00h and 06.00h each night so that it remains extinguished unless activated by the PIR sensor.

Reason: In the interest of neighbouring amenity and, in accordance with Policy CS41 of the Bournemouth Local Plan: Core Strategy (October 2012).

Always Relevant

Obscure Glazing (windows) Flats 1 and 2

Prior to the first occupation of first floor flat no.6 and second floor flat unit 10, (marked on approved plan no 9701/101B and 202B) hereby approved, any windows within the northern facing elevation of the building facing north and lighting rooms within those flats shall be fitted with obscure glazing to Pilkington Level 3 obscuration or above (or the nearest equivalent standard) and shall be permanently retained as such.

Reason: To protect the amenity and privacy of future residents from passing pedestrians in accordance with Policy CS41 of the Bournemouth Local Plan: Core Strategy (October 2012).

No Gates

Notwithstanding the provisions of [Part 1 or] Part 2 of Schedule 2 of the Town and Country Planning (General Permitted Development) (England) Order 2015, or any order revoking and re-enacting that order with or without modification no additional vehicular entrance gates to the application site shall be provided without the further specific grant of planning permission.

Reason: To ensure the free and easy movement of vehicles through the access and to prevent any likely interruption to the free flow of traffic on the adjacent public highway and in accordance with policies CS16 and CS41 of the Bournemouth Local Plan Core Strategy (October 2012).

Vegetation Clearance

Vegetation clearance on this site shall only be carried outside the bird breeding season of 1st March to 31st August inclusive unless it can be sufficiently surveyed and recorded by an ecologist to show that nesting birds are not present.

Reason: prevention of disturbance to birds' nests as protected under Wildlife and Countryside Act 1981 (as amended).

Reason: Compliance with Wildlife and Countryside Act 1981 (as amended); Protection of NERC Act 2006 S41 priority species and CS41 "conserve and improve landscape and townscape, biodiversity and habitats."

Informatives

Ecology

Bats

INFORMATIVE NOTE: Bats remain a European protected species. If bats are found during demolition, all work shall cease and if possible, part of structure that was removed and exposed bats, shall put back into place. Within the 24 hours that follow discovery, a bat ecologist shall be engaged to address situation and Natural England informed in writing.

Bird nesting months

INFORMATIVE NOTE: To safeguard the active nests of all wild birds which in England are protected under the Wildlife & Countryside Act 1981, all work to trees and/or hedgerows on the site shall be carried out outside of the bird nesting season which runs from March to August inclusive.

Trees

This decision does not grant any form of consent for the removal, felling or other lesser works to the Trees outside the ownership of the red line. The necessary permissions from the Council and any other land-owners should be obtained before any such works are considered.

Highways

No Storage of Materials on Footway/Highway

INFORMATIVE NOTE: The applicant is advised that there should be no storage of any equipment, machinery or materials on the footway/highway including verges and/or shrub borders or beneath the crown spread of Council owned trees.

Surface Water/Loose Material

INFORMATIVE NOTE: The applicant is advised that in order to avoid contravention of highways legislation, provision shall be made in the design of the access/drive to ensure that no surface water or loose material drains/spills directly from the site onto the highway.

Crossover Reinstatement

INFORMATIVE NOTE: The vehicle crossing serving this proposal (that is, the area of highway land between the nearside carriageway edge and the site's road boundary) must be constructed and reinstated to the specification of the Highway Authority in order to comply with Section 184 of the Highways Act 1980. The applicant should contact BCP Highways by email at highways.highways@bcpcouncil.gov.uk, or in writing at BCP Highways, Town Hall Annexe, St Stephens Road, Bournemouth, BH2 6EA, before the commencement of any works on or adjacent to the public highway.

Gates/Doors

INFORMATIVE NOTE: The applicant is advised that in order to avoid contravention of section 153 of the Highways Act 1980, no door or gate should open outwards over the public highway.

Contamination

Building Fabric (Asbestos)

INFORMATIVE NOTE: The grant of planning permission does not remove the separate legal requirements for the safe removal and disposal of any asbestos within the existing buildings during demolition which are subject to separate Environmental Health legislation and related controls outside the planning system.

Climate Change Mitigation

INFORMATIVE NOTE: Roof faces are capable of hosting PV solar panel arrays, connected to internal storage batteries serving the development. Green roofs and walls (planting such as sedum) should also be incorporated above the cycle store building to assist in reducing speed of rainwater runoff the SUDS system has to handle. Grey water recovery systems can also complement on site efforts to counter climate change and are best designed in rather than retrofitted.

Where expanses of flat roofs are proposed with no planting or PV equipment, white colour finishes should be used on horizontal surfaces to assist in reducing the localised temperature within the building and on the site. Sustainably sourced construction materials should also be considered. Internal lighting within communal bin and cycle parking stores should be powered from renewable sources and operated by PIR to avoid wastage when not needed.

Permeable paving products made from recycled materials could be utilised on any hard surface landscaping proposed. No outdoor clothes drying space is set out, but space exists on balconies/terraces and the LPA encourages the use of flexible and lenient tenancy and leasehold agreements that do not preclude this functionality as it would prevent the fats from being reliant upon tumble dryers and radiators in perpetuity.

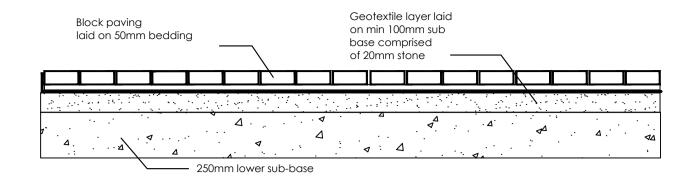
Statement required by National Planning Policy Framework

In accordance with paragraph 38 of the revised NPPF the Council takes a positive and proactive approach to development proposals focused on solutions. The Council work with applicants/agents in a positive and proactive manner by: offering a pre-application advice service, and as appropriate updating applications/agents of any issues that may arise in the processing of their application and where possible suggesting solutions. In this instance the applicant did not seek pre-application advice, but the submission was amended following feedback from statutory consultees and the planning service and is recommended for approval.

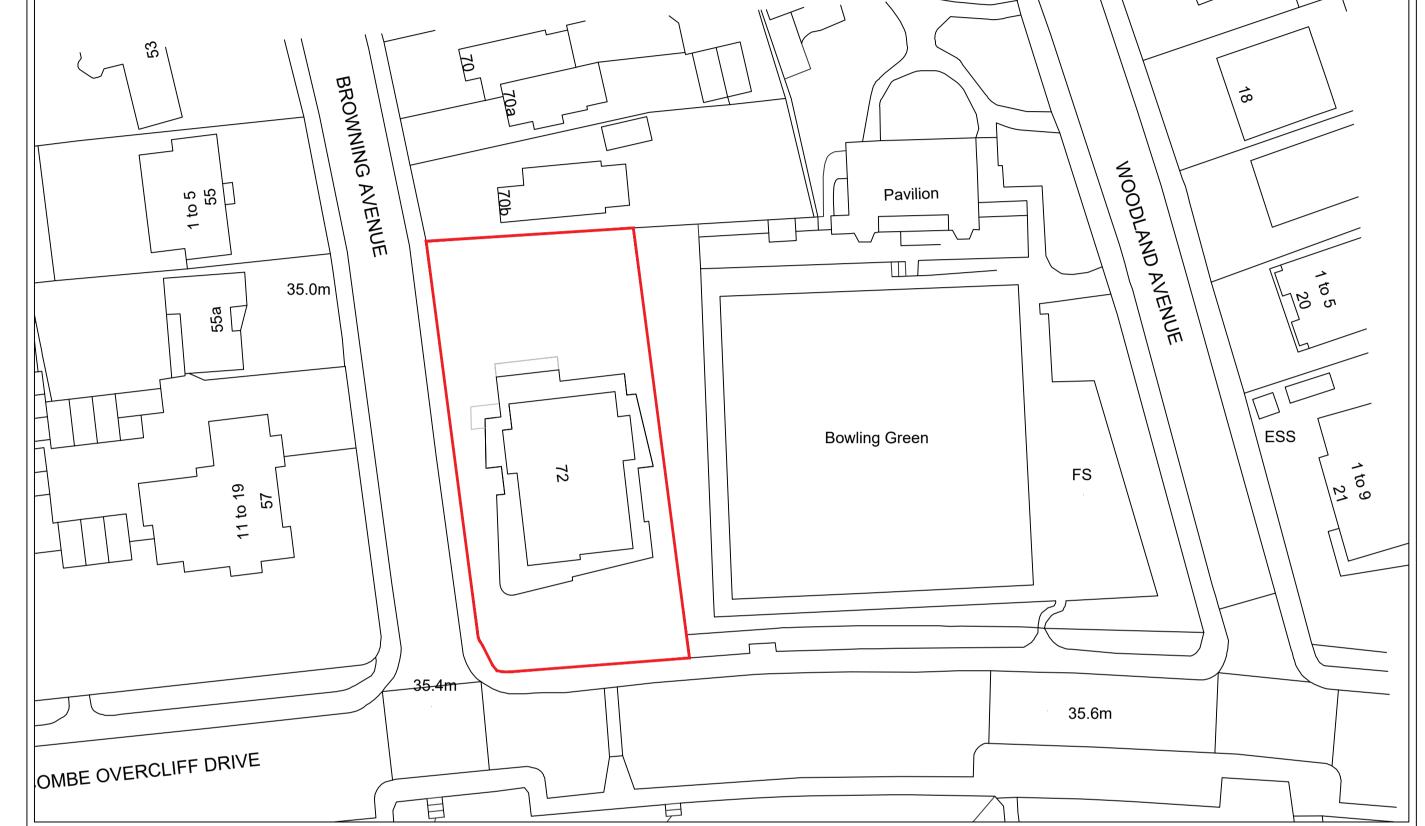
Background Documents

For full details of all papers submitted with this application please refer to the relevant Public Access pages on the council's website.

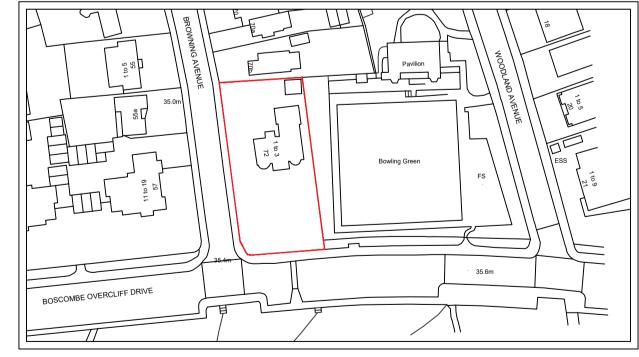




BLOCK PAVING SECTION SCALE 1:50



PROPOSED BLOCK PLAN SCALE 1:500 BASED ON ORDNANCE SURVEY EXTRACT (OS LICENCE NUMBER: 100007080)



EXISTING LOCATION PLAN SCALE 1:1250 BASED ON ORDNANCE SURVEY EXTRACT (OS LICENCE NUMBER: 100007080)

50m @ 1:1250

EXISTING BOUNDARY WALL

RETAINED & EXISTING PLANTING
RETAINED & TRIMMED BACK

PROPOSED EVERGREEN PLANTING TO STREET VERGE 20m @ 1:500

PERMEABLE BLOCK PAVING EXISTING DROPPED -PROPOSED SUB STATION LOCATION SUBJECT: TO SPECIALIST DESIGN & COMMENTS EXISTING FULL HEIGHT -KERB TO BE REPLACED WITH DROPPED KERB TO LOCAL AUTHORITIES **SPECIFICATION** RESIN BOUND GRAVEL -2 x 5m3 UNDERGROUND BINS -EXISTING BOUNDARY WALL

RETAINED & EXISTING PLANTING
RETAINED & TRIMMED BACK EXISTING BOUNDARY WALL
RETAINED & EXISTING PLANTING —
RETAINED & TRIMMED BACK

SITE PLAN: BASED ON TOPO SURVEY INFORMATION SCALE 1:200

NOTES-PLANNING

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rev-27-03-23

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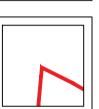
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appointed by the client/contractor to ensure the finished project is compliant. Some mortgage

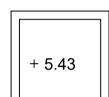
LEGEND



INDICATIVE PLANTING



SITE BOUNDARY



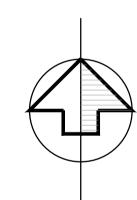
EXISTING SITE LEVELS



ELECTRIC VEHICLE CHARGING POINT



EXISTING BUILDING TO BE DEMOLISHED



SITE AREA: 0.1577 HECTARES / 0.38969 ACRES

PARKING SPACES = 18

PROPOSED GIA = 1,516.8 SQM / 16,326 SQFT

EXISTING GIA = 506 SQM / 5446 SQFT

C. Unit mix amended following planning 11.09.23 WD officer comments

B. Amendments following video call with 19.07.23 BC planning officer
A. Amendments following planning 02.06.23 WD

Amendments following planning 02.06.23 WD officer & urban design officers comments.

No. Revision. date by

PROPOSED DEVELOPMENT, 72 BROWNING AVENUE BOURNEMOUTH DORSET BH5 1NW

SITE, BLOCK AND LOCATION PLAN

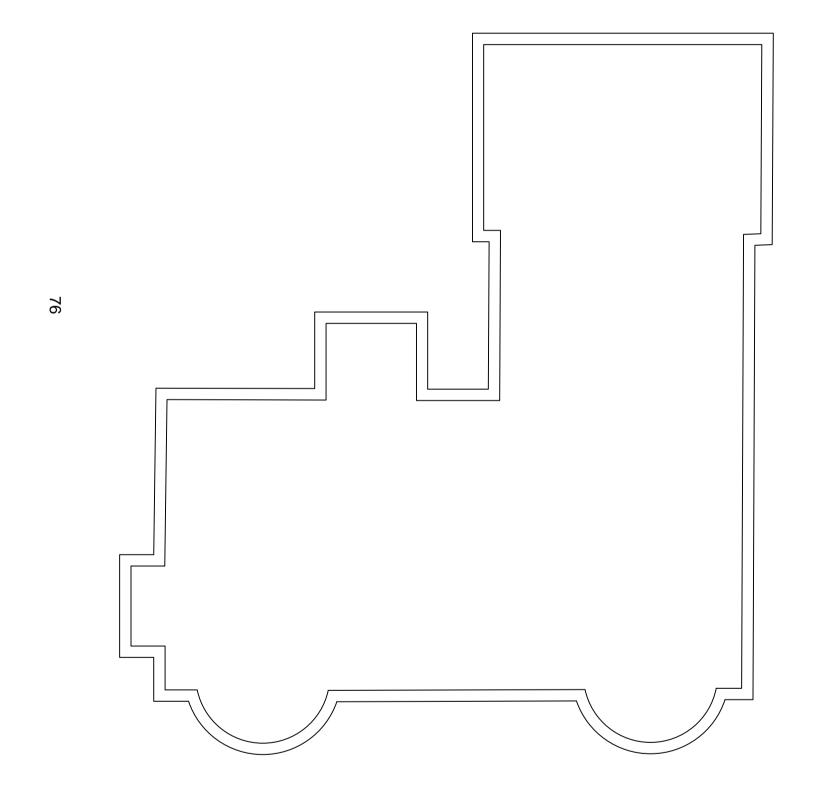
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97	01 / 200	A.	В.	C.			

ARC Architecture Itd.

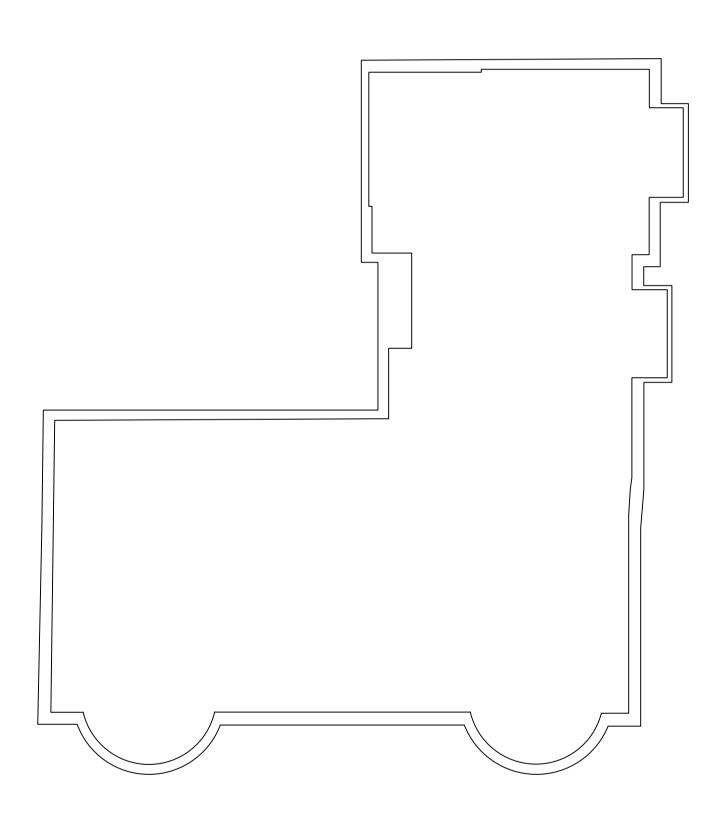
Chapel Studios, 14 Purewell, Christchurch, Dorset, BH23 1EP

Tel: +44 (0)1202 479919
E-mail: enquiries@andersrobertscheer.co.uk
Web: www.andersrobertscheer.co.uk

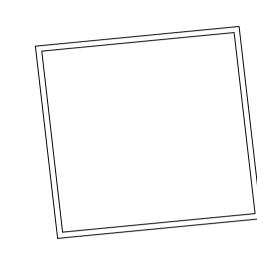




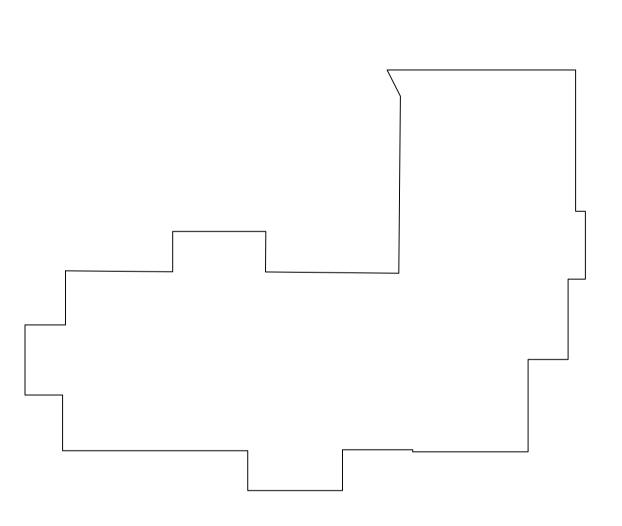
EXISTING GROUND FLOOR PLAN SCALE 1:100



EXISTING FIRST FLOOR PLAN SCALE 1:100



EXISTING GARAGE SCALE 1:100



EXISTING SECOND FLOOR PLAN SCALE 1:100

NOTES-PLANNING

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EXISTING GIA = 506 SQM / 5446 SQFT

No. Revision. date by

PROPOSED DEVELOPMENT, 72 BROWNING AVENUE BOURNEMOUTH DORSET BH5 1NW

EXISTING PLANS

scale AS SHOWN @ A1 checked // date APRIL 2023

9701 / 204

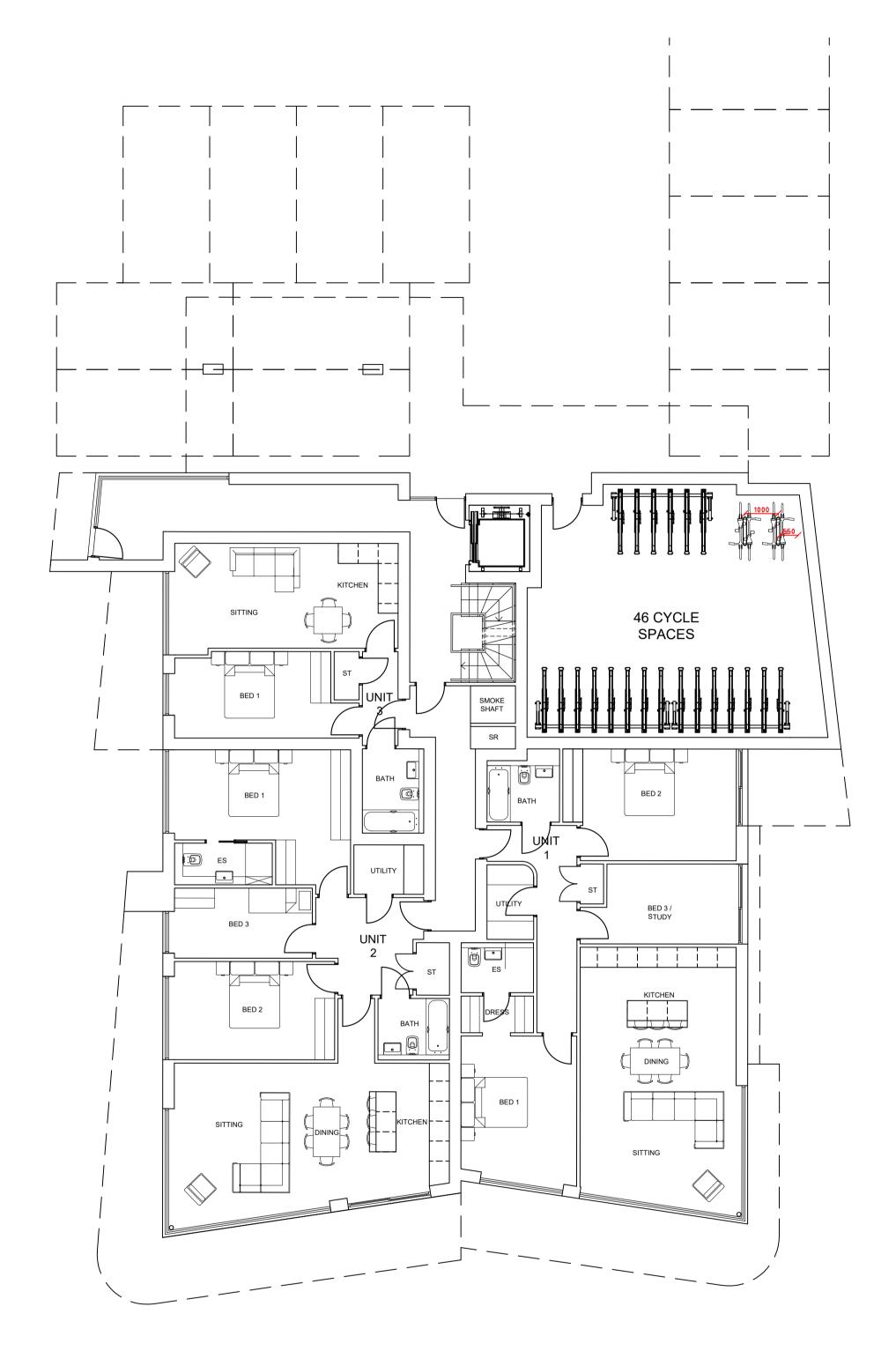
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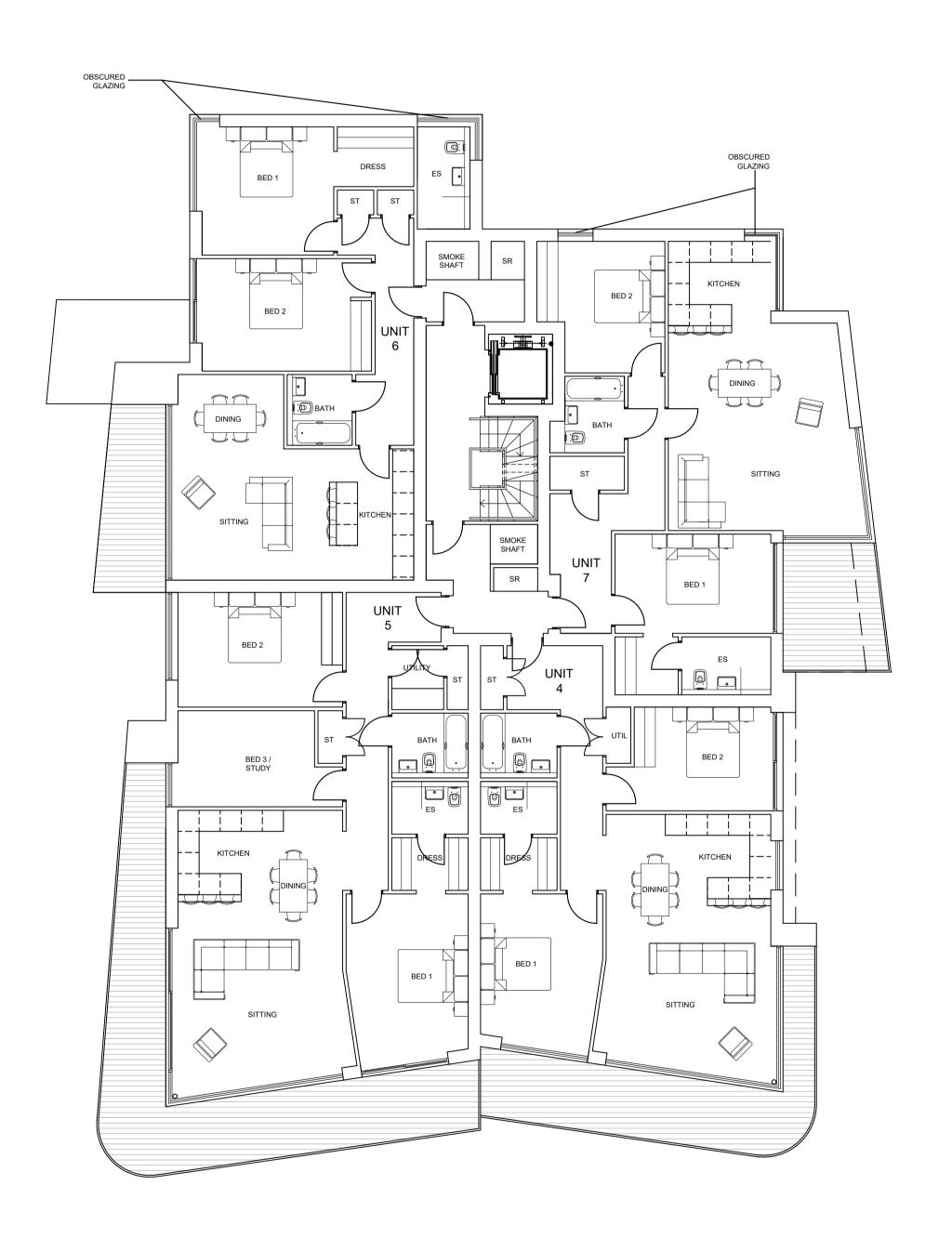
+44 (0)1202 479919 E-mail: enquiries@andersrobertscheer.co.uk

Web: www.andersrobertscheer.co.uk





GROUND FLOOR PLAN SCALE 1:100



FIRST FLOOR PLAN SCALE 1:100

10m @ 1:100

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SCHEDULE OF A	CCOMMODATIO	NC	
UNIT NO.	BEDS	SQM	SQFT
1	3	104.3	1122
2	3	86.5	931
3	1	60.2	647
4	2	88.0	947
5	3	111.2	1196
6	2	86.1	926
7	2	90.2	970
8	2	88.0	947
9	3	111.2	1196
10	2	72.5	780
11	2	90.2	970
12	3	125.4	1349
13	3	124.2	1336

C.	Parking amended & sedum roof added following planners comments.	28.09.23	WD
В.	Unit mix amended following planning officer comments	11.09.23	WD
Α.	Amendments following planning officer & urban design officers	02.06.23	WD

No. Revision. date by		comments.		
	No.	Revision.	date	by

PROPOSED DEVELOPMENT, 72 BROWNING AVENUE BOURNEMOUTH DORSET BH5 1NW

FLOOR PLANS 1

scale AS SHOWN @ A1	checked //
date APRIL 2023	drawn WD
9701 / 201	A. B. C.
//01/201	

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+44 (0)1202 479919 E-mail: enquiries@andersrobertscheer.co.uk Web: www.andersrobertscheer.co.uk





NOTES-PLANNING

BED 2

rev-27-03-23

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Parking amended & sedum roof added following planners comments.

B. Unit mix amended following planning 11.09.23 WD officer comments 02.06.23 WD

A. Amendments following planning officer & urban design officers comments.

No. Revision. date by PROPOSED DEVELOPMENT,

72 BROWNING AVENUE BOURNEMOUTH DORSET

BH5 1NW

FLOOR PLANS 2

scale AS SHOWN @ A1	checked //
date APRIL 2023	drawn WD
9701 / 202	A. B. C.

ARC Architecture Itd.

Chapel Studios, 14 Purewell, Christchurch, Dorset, BH23 1EP

+44 (0)1202 479919 E-mail: enquiries@andersrobertscheer.co.uk Web: www.andersrobertscheer.co.uk



28.09.23 WD

ROOF PLAN SCALE 1:100

10m @ 1:100



SOUTHERN STREET SCENE (WESTERN DIRECTION)

SCALE 1:200 20m @ 1:200



SOUTHERN STREET SCENE (EASTERN DIRECTION) SCALE 1:200

20m @ 1:200



WESTERN STREET SCENE FOR INDICATIVE PURPOSES ONLY SCALE 1:200

20m @ 1:200



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rev-27-03-23

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MATERIAL SCHEDULE (A1 FIRE RATED):-

. LIGHT GREY/BUFF BRICKWORK . BRONZE EFFECT CLADDING

. BRONZE EFFECT POWDER COATED ALUMINUM BALCONIES:-

WINDOWS & DOORS:- . BRONZE EFFECT ALUMINUM

. SINGLE PLY MEMBRANE WITH ALUMINUM FASCIA AND UNDER EAVES

Note: All materials to be confirmed by fire consultant prior to construction. The above material choices are for planning/aesthetic purposes only and confirmation of fire performance should agreed with specialist. (fixing system behind cladding should also be non combustible A1 or A2 rated and agreed with fire consultant)

A. Amendments following planning officer & urban design officers

02.06.23 WD

No. Revision. date by

PROPOSED DEVELOPMENT, 72 BROWNING AVENUE

BOURNEMOUTH

DORSET BH5 1NW

STREET SCENES & INDICATIVE IMAGE

scale	AS SHOWN @ A1	cł	nec	ke	d	//	
date	APRIL 2023	dr	aw	'n	١	WD	
97	01 / 203	Α.					

ARC Architecture Itd.

Chapel Studios, 14 Purewell, Christchurch, Dorset, BH23 1EP

+44 (0)1202 479919 E-mail: enquiries@andersrobertscheer.co.uk Web: www.andersrobertscheer.co.uk



Agenda Item 6b



Planning Committee

Application Address	12 Purewell, Christchurch, BH23 1EP
Proposal	Demolish existing garages and erect 1 detached garage
Application Number	8/23/0516/FUL
Applicant	Mrs A Andrews
Agent	Mr Chris Shipperley
Ward and Ward Member(s)	Christchurch Town – Cllr Tarling Cllr Cox
Report Status	Public
Meeting Date	19 October 2023
Summary of Recommendation	Grant in accordance with the details set out below for the reasons as set out in the report
Reason for Referral to Planning Committee	Called in by Councillor Mike Cox for the following reasons: The increase in the size of this development will have a significant affect on the local neighbours given the bulk and scale of the increase. The effect on the amenity space for neighbours will be detrimental and will be out of character to the surrounding area. As such I believe this development is in contravention of policies HE2 and HE3 In addition there will be a noticeable and detrimental effect on the flood plain which is not consistent with local planning policies 11/09/2023 - Thanks for your email. I have consulted with local residents and the size and bulking of the new "Garage" is still significantly larger and so I would like my call in to still stand.
Case Officer	Mufaweli Mubukwanu
Is the proposal EIA Development?	No

Description of Proposal

1. As originally submitted, the planning application sought permission to demolish an existing garage and to be replaced by 2 detached garage blocks for three motor vehicles each (block A) and (block B).

2. Following concerns raised by the Case Officer and Heritage Officer, amended plans were submitted which essentially changed the description of the proposals to 'Demolish existing garages and erect 1 detached garage'. Block B was omitted with the amended plans.

Description of Site and Surroundings

- 3. The application site is within the built-up area of Christchurch partly within the Purewell Conservation area with the host property inside the Conservation Area but the proposed garage outside the heritage asset, adjoining its northern boundary. 12 Purewell is an end of terrace with gate access/driveway to the east leading to the rear of no's 12 and 14 Purewell. The rear garden mainly consists of vegetation and trees which are protected by virtue of a Tree Preservation Order.
- 4. The immediate area is characterised by a mix of commercial and residential properties. Purewell consists of varying frontages of predominantly terraced properties. The application site has an unusually large garden in comparison to surrounding residential properties. Following a site visit, it was apparent that number 16 is currently vacant land.
- 5. The Council's adopted Conservation Area Appraisal (2010) describes the elements that give Purewell its character as:
- Linear settlement with good enclosure to most of the street
- Modest domestic scale throughout
- Mature trees to private gardens
- Consistency to building lines
- 6. The application site lies within Character Area (1) Purewell West of the Appraisal which is noted for its mix of building types, periods and styles which contribute to the special interest of this sub area. The scale of buildings varies between 2 and 3 storey with 2-storey being dominant. There are also a number of listed buildings within the immediate vicinity of the site; including No 14 Purewell, no.8 to the west and the Former Starre Inn pub on the corner, both Grade II listed buildings. There are also a number of locally listed buildings in the vicinity within the Conservation Area. The Council's records show 12 Purewell to be a locally listed building although it is not noted as such in the Conservation Area Appraisal.

Relevant Planning History:

None relevant

Constraints

- 8. In considering whether to grant planning permission or permission in principle for development which affects a listed building special regard shall be had to the desirability of preserving the building or its setting or any features of special architectural or historic interest section 66 Planning (Listed Buildings and Conservation Areas) Act 1990.
- 9. With respect to any buildings or other land in a Conservation Area, special attention shall be paid to the desirability of preserving or enhancing the character or appearance of that area section 72 Planning (Listed Buildings and Conservation Areas) Act 1990.
- Tree Preservation Order 1983 NO 12 and 2023 No 11
- Flood zones 2, 3 and 3a
- Listed Buildings 8 and 14 Purewell Grade II
- Locally Listed Buildings 10 and 12 Purewell
- Purewell Conservation Area
- Contaminated Land Medium Risk

Public Sector Equalities Duty

- 10. In accordance with section 149 Equality Act 2010, in considering this proposal due regard has been had to the need to —
- eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Other relevant duties

11. For the purposes of this application, in accordance with section 17 Crime and Disorder Act 1998, due regard has been had to, including the need to do all that can reasonably be done to prevent, (a) crime and disorder in its area (including anti-social and other behaviour adversely affecting the local environment); (b) the misuse of drugs, alcohol and other substances in its area; and (c) reoffending in its area.

For the purposes of this report regard has been had to the Human Rights Act 1998, the Human Rights Convention and relevant related issues of proportionality.

Consultations

- 12. **Historic England**: Historic England provides advice when our engagement can add most value. In this case we are not offering advice. This should not be interpreted as comment on the merits of the application.
- 13. **Natural England:** No objection
- **14. BCP Trees & Landscaping:** Welcomes removal of Block B from the scheme. No objections subject to condition for foundation design and details of pruning works.
- 15. **BCP Conservation/Heritage:** The suggestions posed in the original Report have been taken into account, hence, the proposal is now considered acceptable from a conservation point of view given it would represent a betterment over the existing situation, in line with para. 206 of the NPPF and Policy HE1 of the Christchurch and East Dorset Local Plan.
- 16. **BCP Environmental Health**: No records on previous contamination. Informative suggested and added to Decision Notice
- 17. **BCP Highways:** With regard to the amended plans dated 30 August 2023, the Highway Authority are still supportive of the proposal, subject to a condition controlling the garages not being used for commercial purposes or operations.
- 18. **Christchurch Town Council:** No comments provided
- 19. Wessex Water: Raise no objection, standard advice provided

Representations

20. Site notices were erected around the site on 31 July 2023 with an expiry date of 21 August 2023 and a press advert was placed on 1 August 2023. Following the submission of amended plans on 30 August 2023 further site notices were erected round the site on 4 September 2023 with an expiry date of 18 September 2023. In total 20 objections have been received in respect of the original

submitted scheme and the subsequent amended scheme. Comments received in response to the proposals are summarised below:

- Flood Risk area/increased risk of flooding due to scale of proposed buildings
- Loss of light due to height of 5m pitched roof
- Important wildlife corridor
- Protected Trees will be seriously undermined
- Trees felled
- Visually intrusive
- Excessive noise
- Loss of vegetation
- No details provided in respect of proposed driveway to garage B
- Endangered species on site

Comments following revised application:

- Loss of light due to pitched roof design and height
- Increased flood risk
- Visually intrusive on numbers 15 and 16 Amsterdam Square
- Impacts on wildlife

Key Issues

- 21. The key issues involved with this proposal are:
 - Character and appearance of area
 - Impact on Heritage assets Conservation Area and listed buildings
 - Impacts on neighbouring amenities and privacy
 - Ecological impacts
 - Flood Risk
 - Impacts on protected trees
- 22. These issues will be considered along with other matters relevant to this proposal below.

Policy context

- 23. Section 38(6) of the Planning and Compulsory Purchase Act 2004 states that planning applications must be determined in accordance with the development plan for an area, except where material considerations indicate otherwise. The development plan in this case comprises the Christchurch and East Dorset Local Plan and saved policies of the Christchurch Local Plan 2001.
- 24. Local documents: Christchurch and East Dorset Local Plan 2014

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S12 Parking Provision

HE1 Valuing and Conserving our Historic Environment

HE2 Design of new development

HE3 Landscape Quality

ME1 Safeguarding biodiversity and Geodiversity ME6 Flood Management, Mitigation and Defence

Christchurch Borough Council Local Plan (2001) - Saved Policies

H12 Residential Infill

BE5 Setting of Conservation AreasBE15 Setting of Listed Buildings

25. **Supplementary Planning Documents and Guidance**

BCP Parking Standards – SPD (2021) Purewell Conservation Area Appraisal 2010 Christchurch Borough-Wide Character assessment (2003)

26. National Planning Policy Framework 2023 ("NPPF" / "Framework")

National Planning Policy Framework ("NPPF" / "Framework")

Including in particular the following:

Section 2 – Achieving Sustainable Development

Paragraph 11 –

"Plans and decisions should apply a presumption in favour of sustainable development.

For **decision-taking** this means:

- approving development proposals that accord with an up-to-date development plan without delay; or
- (d) where there are no relevant development plan policies, or the policies which are most important for determining the application are out-of-date, granting permission unless:
 - the application of policies in this Framework that protect areas or assets of particular importance provides a clear reason for refusing the development proposed; or
 - any adverse impacts of doing so would significantly and demonstrably outweigh the (ii) benefits, when assessed against the policies of this Framework taken as a whole."

Section 12 – Achieving well-designed places

Section 14 – Meeting the challenge of climate change, flooding and coastal change

Section 15 – Conserving and enhancing the natural environment

Section 16 – Conserving and enhancing the historic environment

Planning Assessment

Impact on character and appearance of the area

- 27. The existing building on the site which appears derelict, will be replaced with a new three bay garage. The existing building has a footprint of 15m x 12m (approx.) with a mono-pitch roof measuring approx.. 3.9m to the front and 3.6m to the rear. The replacement garage has a footprint of 14.1m x 11.8m (approx.). Its height to eaves is 3m with a ridge height of 5m.
- 28. The application as originally submitted, proposed the erection of two detached garage blocks of similar design and scale. Concerns were raised in respect of the proposed block B to be sited to the north in the site and its negative impacts on the character of the area and that of the adjoining Purewell Conservation Area. The amended plans omitted the proposed block B and as such this assessment is based on block A only.
- 29. The proposed garage as stated in the design and access statement is for residential use by the occupants of 12 Purewell. The application site has the benefit of a rear garden accessed via a gated driveway off Purewell. It is not uncommon for properties with this type of access to have garage provision to the rear. There are several properties within the wider area with rear garages. It is not considered that the proposed garage would result in a built form which is out of character and appearance within the wider area.
- 30. The garage block would be sited around 30m from the road frontage, with a currently vacant site to the south between No's 14 & 18. Whilst the proposal would result in a modest increase in bulk and

height, due to its siting and set back from Purewell, this would result in a minor change to the street scene. The proposed materials of brick and clay tile are reflective of traditional buildings in the Conservation Area and are considered to result in an improvement over the existing building. It is considered that the development would have acceptable impacts on Purewell and the wider area.

31. Overall, the proposal would respect the character and appearance of the adjoining properties and the street scene of Purewell, therefore is considered acceptable and in accordance with Policy HE2 of the Core Strategy.

Impacts on heritage assets

- 32. The application dwelling is located within the Purewell Conservation area, whilst the proposed garage would be sited outside, but adjoining the northern boundary of the conservation area. The building immediately to the south-west, No.14 is listed Grade II. 10 12 Purewell are locally listed buildings & 8 Purewell is a Grade II listed building, as is the Starre Inn to the southern side of Purewell.
- 33. Paragraph 199 of the NPPF requires that, 'when considering the impact of a proposed development on the significancy of a designated heritage asset, great weight should be given to the assets conservation (and the more important the asset, the greater the wright should be). This is irrespective of whether any potential harm amounts to substantial, total or less than substantial harm to it's significance.'
- 34. Paragraph 200 of the NPPF also requires that 'Any harm to, or loss of, the significance of designated heritage asset (from it's alteration or destruction, or from development within its setting) should require clear and convincing justification.'
- 35. The BCP Heritage/Conservation officer was consulted on the proposals. Concerns were raised in respect of the two proposed garages and in particular block B which was considered to result in negative impacts of the setting of the conservation area. Their comments read in part as following, 'Another garage Block B, is proposed to be built north of the proposed Block A and within the garden area. New surfacing would be laid out leading to this additional garage. The loss of greenery to accommodate additional built form and a driveway would be a retrograde step and would not be welcomed, given that greenery and mature trees provide a very important contribution to the backdrop to buildings especially in this part of the CA.'
- 36. Further concern was raised in respect to the proposed cladding on block A and roof materials. Following these comments, the applicant's agent provided amended plans to omit the cladding and change the roof tiles to clay as indicated on plan number 9714/102 rev A and B. Following these amendments, the proposals are considered to result in a building of traditional form and materials, in keeping with the pattern of development in the area.
- 37. The access and turning area adjoining the proposed garage (which are within the Conservation Area) are existing and therefore there are no physical changes to the Conservation Area. Therefore the assessment is made on the setting of the various heritage assets listed above. In this regard the proposed garage block is considered to represent an improvement over the existing building with its mono-pitch roof, use of render and overall tired condition. The increase in overall height is mitigated by the lowered eaves and traditional pitched roof and materials which will related more successfully to the adjoining listed building (also in red brick). Due to the separation distances to the other listed and locally listed buildings set out in para. 32 above and the poor quality of the existing building to be replaced, the setting of these heritage assets will be preserved.
- 38. The scheme therefore has acceptable impacts on the setting of the conservation area and that of the Listed Building and nearby locally listed buildings. The scheme results in less than substantial

harm to the heritage assts. Applying the guidance in paragraph 202 of the NPPF (2023) this impact must be weighed against the public benefits of the proposal including, where appropriate, securing its optimum viable use. The scheme will facilitate the ongoing use of the property, removes a building which detracts from the setting of the Conservation Area, replacing with secure residential garaging and the public benefits in this case are considered to outweigh any impact to the heritage assets.

39. The proposal is considered to preserve the character and setting of the Conservation Area and the Listed and locally listed buildings, complying with policy HE1, HE2 and H12 of the Local Plan

Impact on neighbouring living conditions

- 40. During this process, concerns were raised through representations received regarding the likely impacts of the proposed development would have on neighbouring occupiers living conditions, through loss of light and being visually overbearing.
- 41. The main properties to be affected are numbers 15 and 16 Amsterdam Square as the garage would be sited beyond their rear boundaries. There is approx.. 11m from the nearest corner of the proposed building to the nearest elevation of these neighbours. It is acknowledged that the proposed increase in roof height would result in the built form being more visible, mainly from the first-floor windows at the rear of these properties. The proposed roof would pitch away from these neighbouring properties with a relatively shallow pitch, as such limiting the visual impacts.
- 42. In respect of loss of light or overshadowing, as above the roof will pitch away from these neighbouring properties, and is sited to the south-east, beyond these rear boundaries, any additional impacts would be limited over and above the existing building. Such impacts would be restricted to particular times of day afternoons onwards where there may be a minor change to shading towards the rear of these neighbours' gardens. This would not represent overriding harm to warrant refusal of the application. The garage would be sited on the boundary with number 18 Purewell as is the existing building, with approx.. 13m to the nearest elevation of this neighbour. Due to the limited changes in footprint and overall height and the separation to properties in Purewell, it is not considered that the resulting built form would result in significant harm by way of an overbearing impact or loss of outlook to the detriment of their living conditions.
- 43. In respect of noise and disturbance from vehicles using the garage, the proposal needs to be considered on the basis of a typical residential use. There are no grounds to contend that this proposal would result in excessive noise that would be any different to the use of a typical domestic outbuilding. Further there is separate legislation to control noise impacts in the event of a statutory nuisance. However, in this regard a relevant condition is recommended to ensure that the garage is only used for domestic purposes and no conversion to habitable accommodation is made without prior consent from the LPA.
- 44. The proposals are considered to comply with policy HE2 and H12 of the Local Plan and found to be compatible with its surroundings.

Ecological impacts

45. The application as originally submitted would have resulted in loss of vegetation, which could have potentially had ecological impacts. Natural England were consulted on the proposals who raised no objection. Contrary to the comments of 3rd parties, the site is not identified in the Dorset Environmental Records Centre as being part of Potential Ecological Network or Existing Ecological Network, or as having any other ecological designations. However, an informative note has been added in respect of bats. The proposals are considered to comply with policy ME1 of the Local Plan

Flood Risk

- 46. The site is located in flood risk zones 2, 3 and 3a.
- 47. Paragraph 167 of the NPPF requires that, 'When determining any planning applications, local planning authorities should ensure that flood risk is not increased elsewhere. Where appropriate, applications should be supported by a site-specific flood-risk assessment 55. Development should only be allowed in areas at risk of flooding where, in the light of this assessment (and the sequential and exception tests, as applicable) it can be demonstrated that:
 - a) within the site, the most vulnerable development is located in areas of lowest flood risk, unless there are overriding reasons to prefer a different location;
 - b) the development is appropriately flood resistant and resilient such that, in the event of a flood, it could be quickly brought back into use without significant refurbishment;
 - c) it incorporates sustainable drainage systems, unless there is clear evidence that this would be inappropriate;
 - d) any residual risk can be safely managed; and
 - e) safe access and escape routes are included where appropriate, as part of an agreed emergency plan.'
- 48. Paragraph 168 excludes some minor applications, which includes the proposed development in this instance, from the requirement to complete the sequential and exception tests although a site-specific flood risk assessment (FRA) is required.
- 49. A FRA has been submitted stating that the finished floor levels in the proposed garage will be set no lower than those in the existing building. With these safeguards, the scheme is considered to comply with Policy ME6 of the Christchurch and East Dorset Local Plan Part 1 Core Strategy (2014)

Impacts on protected trees

- 50. Following a site visit, it was noted that some trees and vegetation on the western side of the site had been removed prior to the submission of this application. A new TPO has now been put in place for the Sycamore trees found on site at the time of the site visit. As such any works to these trees will require separate approval.
- 51. The agent was contacted to provide further details in relation to the foundation details for the proposed and for the pruning works to TPO trees within close proximity of the proposed details. No further details were received from the agent and reference was made in respect of the originally submitted tree protection details. However, on account of the presence of the existing building and the similarity of the replacement's footprint, it is not considered that the lack of this information, is sufficient to withhold planning permission. An appropriate pre-commencement condition has been provided by the Tree Officer and is recommended below. With these safeguards, the scheme is considered to comply with Policies HE2 & HE3.

Planning Balance/Conclusion

52. The proposal would respect and preserve the character and appearance of the surrounding area. The proposal is considered to respect residential living conditions and preserve the privacy of neighbouring properties. It is not considered that the proposal would result in material harm by way of loss of sunlight, overbearing or loss of outlook/overshadowing. The access is as existing and the proposals would not impact on parking provisions or highway safety.

- 53. The proposal would be located away from the highway frontage with views from the street scene visible but at a setback distance of about 30 metres. There will not be a significant harm on the setting of Purewell Conservation Area, the adjacent Listed Building at 14 Purewell or nearby locally listed buildings. Its ecological impacts and impacts to protected trees are acceptable.
- 54. It is considered the proposal complies with the Development Plan as a whole and is in accordance with the relevant up to date Development Plan Policies and is sustainable development which paragraph 11c of the NPPF means that it should be approved without delay.
- 55. In reaching this decision the Council has had due regard to the statutory duty in Section 72 of the Planning (Listed Buildings and Conservation as) Act 1990 which states that 'with respect to any buildings or other land in a conservation area.....special attention shall be paid to the desirability of preserving or enhancing the character or appearance of that area.'

Recommendation

Grant, subject to the following Conditions

Conditions

- 1. The development to which this permission relates must be begun not later than the expiration of three years beginning with the date of this permission.
 - Reason: This condition is required to be imposed by Section 91 of the Town and Country Planning Act 1990.
- 2. The development hereby permitted shall be carried out in accordance with the following approved plans: 9714/100 A Proposed Site Plan, 9714 101 Block And Location Plans, 9714/102 A Proposed Garage, 9714/102 B Proposed Garage showing outline of building to be demolished and 9714/104 Existing
 - Reason: For the avoidance of doubt and in the interests of proper planning.
- 3. The development hereby permitted shall be constructed entirely of the materials details of which are shown on plan No. 9714/102 Rev A and 9714/102 Rev B unless otherwise agreed in writing by the Local Planning Authority.
 - Reason: This is required to ensure the satisfactory visual relationship of the new development to the existing
- 4. Both in the first instance and upon all subsequent occasions the garage shall be used solely for the accommodation of private vehicles belonging to the occupiers of the property to which it is shown to be related by the terms of the application and the deposited plans. At no time shall the garage be used for industrial, trade, or business activity of any description whatsoever. Further, and notwithstanding the provision of the Town and Country Planning (General Permitted Development) Order 2015, the garage shall be retained for this purpose and shall not be converted to any other domestic accommodation without express planning permission first being obtained.
 - Reason: The building is inappropriate for use other than as a private garage by reason of its relationship to the parent premises, the neighbourhood in which it is situated and the need to retain parking provision in accordance with the Council policy.
- 5. Notwithstanding details already submitted, plans and particulars showing the final type of foundations proposed for Block A and facilitate pruning works to TPO trees, shall be submitted to the Local Planning Authority for written approval prior to commencement of works on site. The development shall be carried out in accordance with the approved details.

Reason - To ensure that the neighbouring tree, its rooting environment is afforded adequate physical protection during construction.

Informatives

- 1. If during site works unforeseen contamination is found to be present then no further development shall be carried out until the developer has consulted the Local Planning Authority. The contamination will need to be assessed and if necessary an appropriate remediation scheme agreed with the Local Planning Authority.
- 2. The applicant is advised that bats are protected in the UK by Schedule 5 of the Wildlife and Countryside Act 1981 and Part 3 of the Conservation of Natural Habitats and Species Regulations 2017 and they are also protected by European and International Law. Work should proceed with caution and if any bats are found, all work should cease, the area in which the bats have been found should be made secure and advice sought from National Bat Helpline (tel: 0345 1300 228). website https://www.bats.org.uk/our-work/national-bat-helpline
- 3. The applicant(s) is (are) advised that the proposed development is situated in close proximity to the property boundary and "The Party Wall etc. Act 1996" is therefore likely to apply.
- 4. For the avoidance of doubt, the applicant(s) are advised that this planning permission does not convey the right to enter land or to carry out works affecting or crossing the boundary with land which is not within your control without your neighbour's consent. This is, however, a civil matter and this planning consent is granted without prejudice to this.

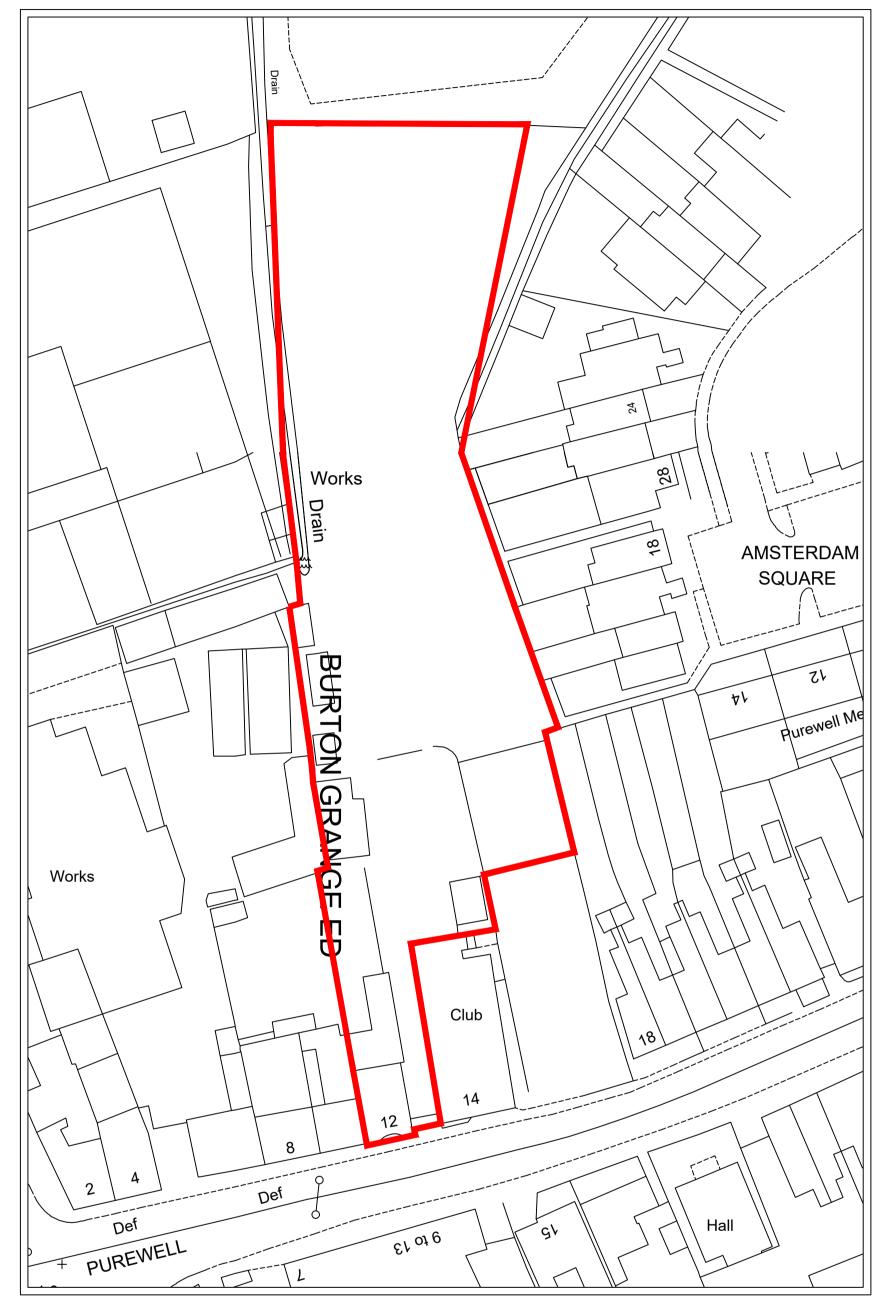
Background Documents:

Documents uploaded to that part of the Council's website that is publicly accessible and specifically relates to the application the subject of this report including all related consultation responses, representations and documents submitted by the applicant in respect of the application.

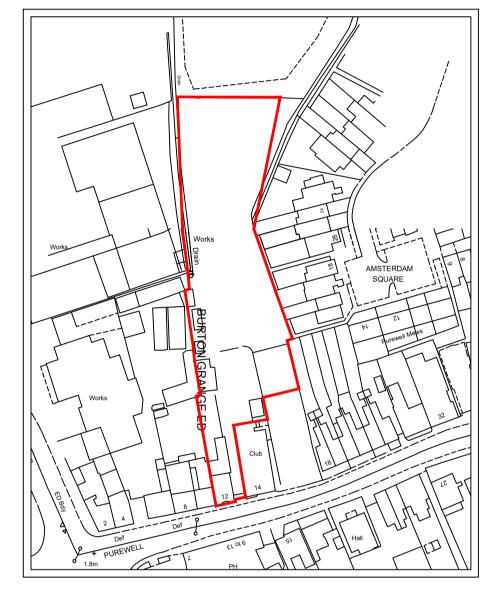
Notes.

This excludes all documents which are considered to contain exempt information for the purposes of Schedule 12A Local Government Act 1972.

Reference to published works is not included.



BLOCK PLAN: BASED ON ORDNANCE SURVEY EXTRACT O.S LICENSE NO. - 100007080 SCALE 1:500



LOCATION PLAN: BASED ON ORDNANCE SURVEY EXTRACT O.S LICENSE NO. - 100007080 SCALE 1:1250

DESIGNERS RISK ASSESSMENT

Building Products and Construction Execution Hazards

The design team have highlighted unusual and significant risks only that may not be obvious to a competent contractor. They are to assist with risk reduction only and are not necessarily comprehensive. It is assumed that all works will be carried out by a competent contractor following good site management, site practice procedures, to an approved method statement (where appropriate) and in accordance with HSE guidance.

The proposed works are designed on a well established method of construction which can be carried out by a competent contractor. However, should the contractor find any area of concern he must inform the designer in order that appropriate action can be taken.

For significant hazards specific to this project see the following:

10m @ 1:100

GENERAL NOTES:

Principal Contractor to provide method statements for the safe working practice for: demolition, excavations, cutting of materials, support of adjacent structures, protecting personnel, neighbours & the public, working at height including crash bags & fall restraint

Principal Contractor to ensure Temporary Works Designer and Coordinator appointed for all propping works for structural alterations of existing building, including temporary guardrail and edge protection around voids and stairwells. This Designers Risk Assessment should be passed on to the Appointed Principal Designers and or Principal Contractor carrying out the next phase of works on this site.

INFORMATION

CDM - PRE-CONSTRUCTION INFO FROM CLIENT

CDM Information requested from client: 1) Topographical Survey

> Outstanding CDM information remains as residual risk, please request ARC appendix C for full list requested.

DESIGN INFORMATION

Further design info to be provided at subsequent stages of design / building regulations process

CONSTRUCTION RISKS

PROPOSED BUILDING IN CLOSE PROXIMITY TO BOUNDARY

WORKING AT HEIGHT PROXIMITY TO HIGHWAYS / FOOTPATHS phase plan

LARGE / HEAVY GLAZING UNITS Safe construction method to be considered by Principal Contractor within Construction Phase

Plan, pre-construction works starting on site. MAINTAINING STRUCTURAL SUPPORT TO BOUNDARIES WHERE LEVELS DIFFER WITHIN ADJACENT OWNERSHIP

/ PUBLIC LAND / HIGHWAYS

PLACEMENT OF SUDS When positioning heavy machinery - The layout of the proposed SUDS plan should be considered by the Principal Contractor during the construction pre-construction works starting on site.

PLACEMENT OF SUDS

When positioning heavy machinery - The layout of the proposed SUDS plan should be considered by the Principal Contractor during the construction

PLACEMENT OF ROOF FEATURES (SOLAR PANELS / AOV'S / PLANT ETC)

Positioning of roof features to be as remote from edge of building as possible

Self cleaning glass to be specified where possible PROXIMITY TO OVERHEAD **SERVICES**

GLAZING IN CLOSE PROXIMITY TO BOUNDARY

Mitigation / Diversion to be considered by Principal Contractor within Construction Phase Plan,

ROOFLIGHT SPECIFICATION

To be designed by specialist supplier to be structurally sound (where roof access is required), and to incorporate self cleaning glass

CLOSE PROXIMITY TO TREES

Any required remedial work to trees for example - low hanging branches or rotting and unstable branches, to be evaluated and undertaken prior to construction commencing

ARBORICULTURAL METHOD STATEMENT There is an approved arboricultural method statement for this project that must be followed

falling on existing uneven and stepped terrain

TEMPORARY GUARDING To be installed during construction to prevent

MAINTENANCE RISKS

*** SOLAR PANELS

*** PLANT / SERVICE AREAS *** ACCESS TO AOV'S

CLEANING WINDOWS Windows and balcony glass

be cleaned from balcony

above ground floor level to be cleaned from ground level by specialist using specialist equipment. e.g. long reach and clean systems. Sliding glazing to balcony's can

STAINING TIMBERS

Low maintenance imitation cladding to be specified to avoid high level maintenance.

maintenance to be undertaken

appropriate scaffolding or safe

by specialist contractor using

access to timber boarding

assembled by a specialist.

CLEANING GUTTERS

Gutters to be cleaned from

ground level by specialist using be kept to a minimum and positioned away from edges/ specialist equipment. e.g. long reach and clean systems potential falls. where possible. Parapets and

valleys to be accessed when Roof access for maintenance to required via scaffolding - to be be undertaken by specialist using specialist equipment. e.g. scaffolding / appropriately

FLAT ROOF ACCESS

Plant or apparatus on the roof to

permanent 950mm guarding / designed and installed man safe

system by specialist designer. HIGH LEVEL PLANTING

Planting to be maintained from ground level using telescopic

IN - USE RISKS

FLOOD RISK SUDS plan to be designed at building regulations phase to provide excess surface water drainage

ROOF TERRACE

Mains Fire alarm system to have siren at roof terrace level to alert persons of potential fire in the building below.

DEMOLITION RISKS

REFURBISHMENT AND

DEMOLITION SURVEY Hazardous material survey to undertaken prior to any on site works commencing - including stripping out.

TREE REMOVAL Tree removal/ trimming works to undertaken prior to any on building works commencing by approved arboricultural surgeon. Waste to be removed from site

NOTES-PLANNING

The contents of this drawing are copyright.
 Planning drawings are only to be used for planning purposes & no reliance on compliance with Building

rev-19-05-22

3. Do not scale. Figured dimensions only to be used.

4. Contractors must verify all dimensions and report any discrepancies before putting work in hand or making any shop drawings.

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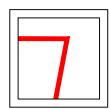
standards - nationally described space standards document.

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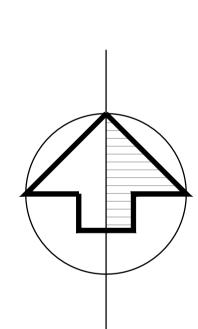
floor area and potential requirement for additional planning applications. (this list is not exhaustive)

LEGEND



SITE BOUNDARY

the latest version of the report please contact arc in writing immediately.



SITE AREA: 0.336 HECTARES / 0.832 ACRES

Revision. date

PROPOSED DEVELOPMENT, 12 PUREWELL, CHRISTCHURCH, DORSET, BH23 1EP

BLOCK AND LOCATION PLAN

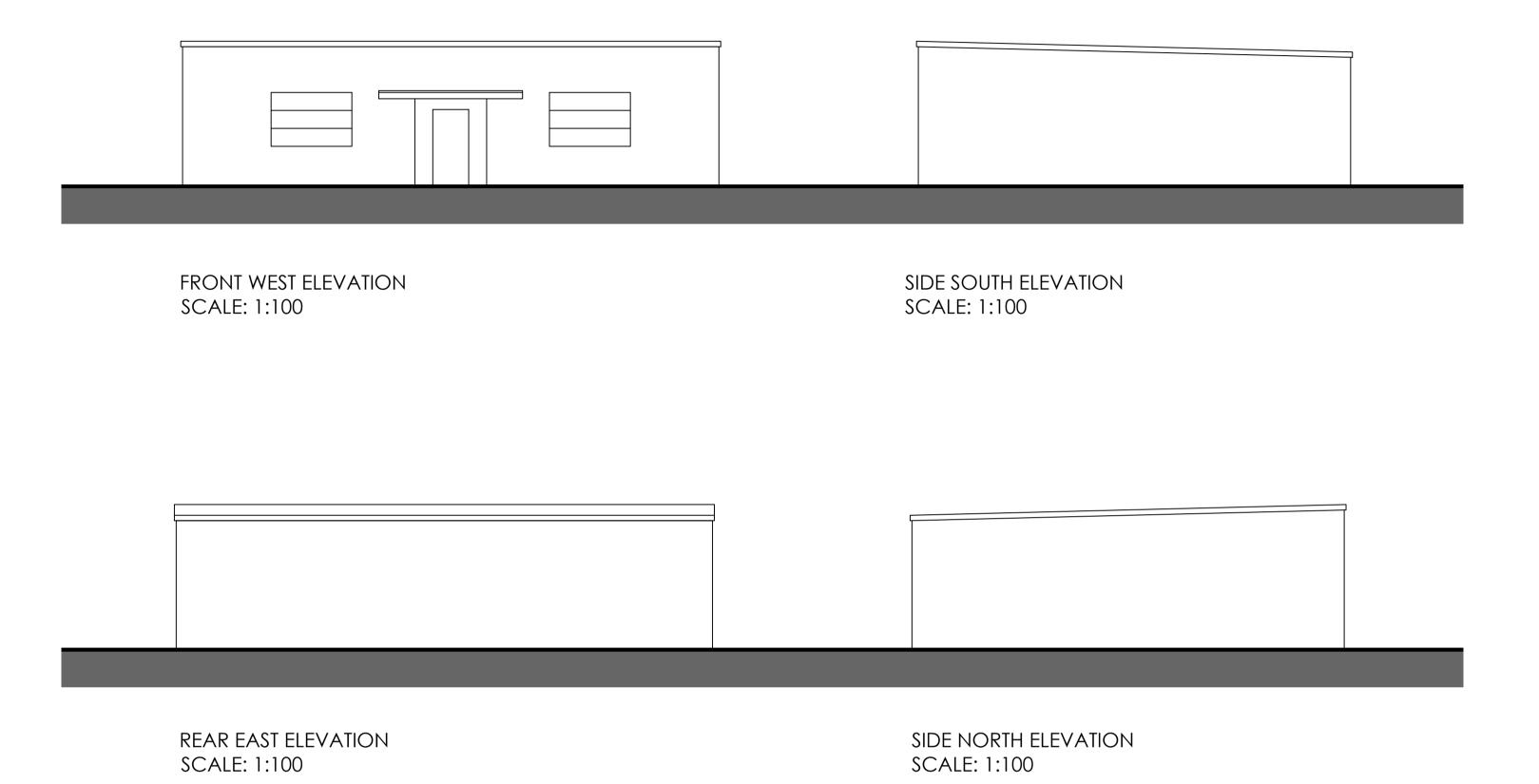
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ARC Architecture Itd

Chapel Studios, 14 Purewell, Christchurch, Dorset, BH23 1EP

+44 (0)1202 479919 E-mail: enquiries@andersrobertscheer.co.uk www.andersrobertscheer.co.uk







FLOOR PLAN SCALE: 1:100 NOTES-PLANNING

rev-19-05-22

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LEGEND

EXISTING GIA = 169.7 SQM

A. Planners comments. 02.10.23 WD date by Revision.

PROPOSED DEVELOPMENT, 12 PUREWELL, CHRISTCHURCH, DORSET, BH23 1EP

EXISTING FLOOR PLANS & ELEVATIONS

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ASSUMED BOUNDARY 1.**3**1 **b**0.2 RE EVIDENT WITHIN THIS
T UNABLE TO SURVEY
ENSE VEGETATION T31 C BOUNDARY TO BE VEGETATION CONFIRMED ONCE SITE HAS BEEN CLEARED VEGETATION TREES ARE EVIDENT WITH AREA. BUT UNABLE TO SU DUE TO DENSE VEGETATI +1.31 TREE CANOPY DENSE GRASS BOUNDARY TO BE T27 CONFIRMED ONCE SITE HAS BEEN CLEARED TREE CANOPY RL + 12.43 TREE CANOPY RL + 13.71 VEGETATION FRL + 9.95 TREE CANOPY RL + 13.75 GRASS ₹T23 C D0.25 MULTI GJ8 C 1.37 T20 U RL + 5.87 VEGETATION T13 T12 DENSE VEGETATION G11 RL + 8.71 RL + 9.73 RL + 8.20 ☐MH 1.54

SITE PLAN: BASED ON TOPOGRAPHICAL SURVEY INFORMATION

SCALE: 1:250

10m @ 1:100 93

NOTES-PLANNING

rev-19-05-22

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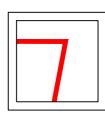
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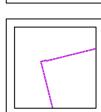
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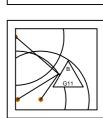
LEGEND



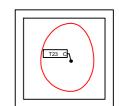
SITE BOUNDARY



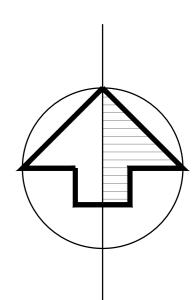
EXISTING TO BE DEMOLISHED



EXISTING TREES TO BE RETAINED



EXISTING TREES TO BE REMOVED



SITE AREA: 0.336 HECTARES / 0.832 ACRES PROPOSED GIA = 302.6 SQM EXISTING GIA = 169.7 SQM

Α.	Block B garages removed.	30.08.23	WD
No.	Revision.	date	by

PROPOSED DEVELOPMENT, 12 PUREWELL, CHRISTCHURCH, DORSET, BH23 1EP

SITE PLAN

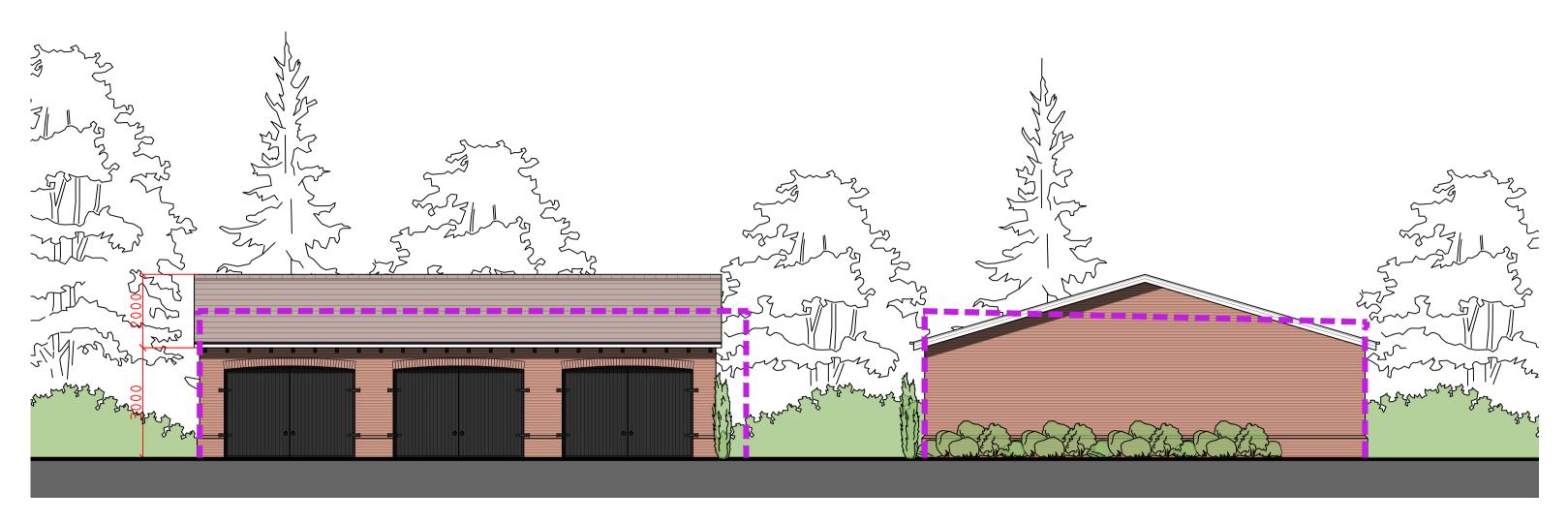
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date JUNE 2023	drawn WD
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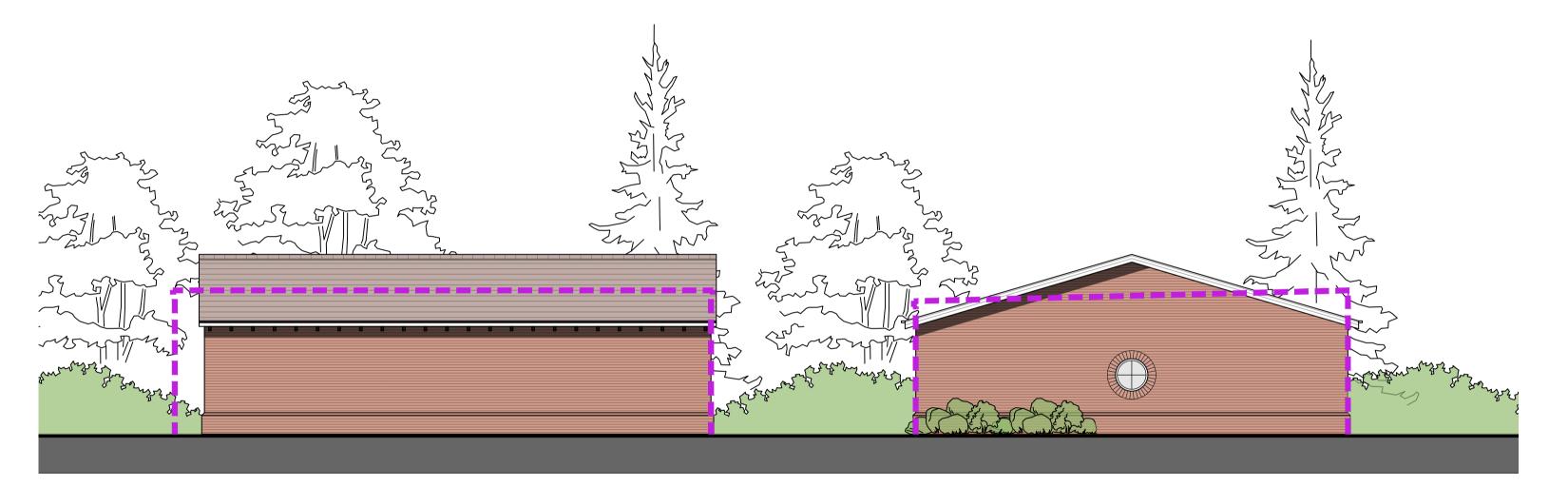
> +44 (0)1202 479919 enquiries@andersrobertscheer.co.uk www.andersrobertscheer.co.uk





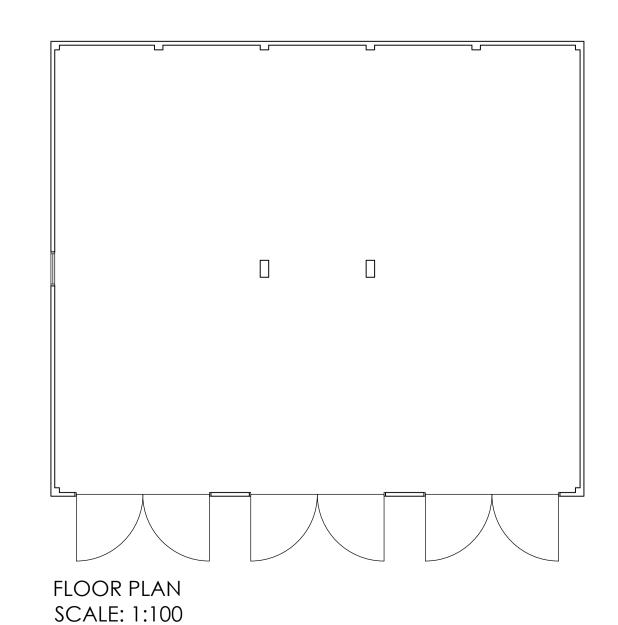
FRONT WEST ELEVATION SCALE: 1:100

SIDE SOUTH ELEVATION SCALE: 1:100



REAR EAST ELEVATION SCALE: 1:100

SIDE NORTH ELEVATION SCALE: 1:100



ROOF PLAN SCALE: 1:100

10m @ 1:100

NOTES-PLANNING

rev-19-05-22

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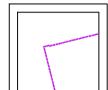
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LEGEND



EXISTING TO BE DEMOLISHED

MATERIALS SCHEDULE: EXTERNAL WALLS:-WINDOWS & DOORS:- . TIMBER . CLAY TILES

Note: All materials to be confirmed by fire consultant prior to construction. The above material choices are for planning/aesthetic purposes only and confirmation of fire performance should agreed with specialist. (fixing system behind cladding should also be non combustible A1 or A2 rated and agreed with fire consultant)

BLOCK A STORAGE = 164.0 SQM B. Outline of existing building added. 12.09.23 WD A. Timber cladding removed. 30.08.23 WD Revision. date by

PROPOSED DEVELOPMENT, 12 PUREWELL, CHRISTCHURCH, DORSET, BH23 1EP

BLOCK A FLOOR PLANS & ELEVATIONS

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9714 / 102							

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